- MR. FRIEDMAN: Are we ready for
- ² AT&T's next witness?
- JUDGE HAYNES: We are.
- 4 MR. FRIEDMAN: That would be Scott
- ⁵ McPhee.
- JUDGE HAYNES: Good morning,
- ⁷ Mr. McPhee. Will you raise your right hand?
- 8 WHEREUPON:
- 9 SCOTT MCPHEE
- called as a witness herein, having been first duly
- sworn, deposeth and saith as follows:
- JUDGE HAYNES: Thank you.
- DIRECT EXAMINATION
- 14 BY MR. FRIEDMAN
- Q. Would you identify yourself, please?
- A. My name is Scott McPhee.
- Q. Who do you work for and what is your
- position?
- A. I work for AT&T Services, Inc. I'm
- an associate director in their wholesale
- regulatory support.
- Q. You have in front of you AT&T

- 1 Illinois Exhibit 4, your direct testimony?
- ² A. I do.
- 3 (Document marked as AT&T
- Illinois Exhibit No. 4 for
- identification.)
- 6 BY MR. FRIEDMAN:
- 7 Q. That consists of 19 pages of
- ⁸ questions and answers and two exhibits, JSM 1 and
- ⁹ JSM 2?
- A. Yes.
- Q. You prepared that testimony?
- 12 A. I did.
- Q. Do you have any corrections to it?
- A. Yes. On page one, line 12, replace
- "Pacific Bell Telephone Company d/b/a AT&T
- California" with "AT&T Services, Inc." and on page
- four, line 86, delete the word "only" and on line
- 18 88 after the word "involved" add the phrase "and
- 19 also includes local toll traffic".
- 20 Q. Local?
- A. Local-toll traffic.
- Q. Is that it?

- ¹ A. Yes.
- Q. Let me ask you something about the
- 3 correction you made on page one where you changed
- ⁴ Pacific Bell to AT&T Services. Was Pacific Bell
- 5 corrected on the date of the testimony?
- ⁶ A. Yes, it was.
- ⁷ Q. You also have in front of you AT&T
- 8 Illinois Exhibit 4.1, your rebuttal testimony --
- ⁹ A. Yes.
- Q. -- consisting of 44 pages of
- 11 questions and answers and four exhibits, JSM 3
- through JSM 6?
- A. That's correct.
- Q. You prepared that rebuttal
- 15 testimony?
- ¹⁶ A. Yes.
- Q. Any corrections to it?
- A. I do. I have two corrections to the
- rebuttal. Page one, line one, the first word
- should be "rebuttal" and page five, line 98, the
- year should be corrected to 1996.
- Q. Is that all?

- A. That is it.
- Q. With the corrections you've given
- us, if you were asked the same questions today
- 4 that appear in both pieces of testimony, would you
- ⁵ give the same answers?
- A. Yes.
- 7 MR. FRIEDMAN: AT&T Illinois moves
- for admission of its Exhibit 4 and 4.1 and their
- 9 attachments and these were e-filed on December
- 5th, 2012, and February 13th, 2013, respectfully.
- JUDGE HAYNES: Any objection?
- MR. CHIARELLI: No objections from
- 13 Sprint.
- MS. SWAN: Staff has no objections.
- JUDGE HAYNES: Those exhibits are
- admitted as previously filed on E-docket. Cross?
- 17 CROSS EXAMINATION
- 18 BY MR. CHIARELLI
- Q. Mr. McPhee, can I direct your
- attention, please, to your JSM-2 that is attached
- to your direct. Do you see that it includes an
- 22 Ameritech tariff page from Part 23 of the Illinois

- Bell Telephone Company, Illinois CC No. 20?
- ² A. Yes.
- ³ Q. Is that tariff still in effect?
- A. My understanding is, yes, it is.
- Do you know how I would access that
- 6 tariff?
- A. I know it's publicly available via
- 8 AT&T's Corp website.
- 9 Q. I'll hand you what is going to be
- Sprint Cross -- I'm not sure what the number would
- ¹¹ be?
- JUDGE HAYNES: Fourteen.
- MR. PFAFF: May I approach?
- JUDGE HAYNES: Yes.
- 15 (Document marked as Sprint Cross
- Exhibit No. 14 for
- identification.)
- 18 BY MR. CHIARELLI:
- Q. What I've handed to you I've printed
- off from your website what appeared to be
- identifications for the Illinois tariff and this
- is not intended to be a trick question. I was

- trying to find it and I couldn't. Do you know how
- I would find it on your website?
- A. I don't know for sure. It is my
- 4 understanding that some of the rates have been
- 5 reclassified under a document called a guide book
- 6 as opposed to a tariff and I don't know for sure
- ⁷ if that's been done that way or not.
- MR. ANDERSON: I'm sorry. Could I
- 9 interrupt? What was the original schedule you
- asked about? Two?
- JUDGE JORGENSON: Can you speak into
- the microphone?
- MR. FRIEDMAN: Since I think we're
- just trying to get something straight that
- shouldn't be terribly controversial, we would
- direct your attention to his first exhibit.
- MR. CHIARELLI: To what?
- MR. FRIEDMAN: JSM-1, which is the
- current tariff, I think.
- MR. ANDERSON: Right.
- MR. CHIARELLI: I just wanted to see
- the schedule -- the witness' understanding because

- when I went through it I wasn't sure if it was
- indeed all superceded by that or if indeed that's
- the case, that's fine.
- 4 MR. ANDERSON: I can tell you that
- in 2010 there was a restructuring --
- JUDGE HAYNES: Microphone.
- 7 MR. ANDERSON: In 2010, there was a
- 8 restructuring of the tariffs so that material that
- 9 would have been in tariff number 20 related to
- interconnection, reciprocal compensation and
- transiting. That material was moved to tariff 22
- as part of that tariff restructure.
- MR. CHIARELLI: Good enough.
- 14 BY MR. CHIARELLI:
- Q. Mr. McPhee, with your attorney's
- explanation, do you believe that there is a
- separate section in the tariff that addresses
- tandem switching when tandem switching is provided
- in the context of reciprocal compensation as it
- was identified in JSM-2?
- A. I would believe that there would be
- other listings for tandem switching specific to

- intercarrier compensation within that tariff.
- Q. And would you believe that it would
- be similar to what is reflected in 3.1? Would you
- 4 expect there to be the same elements and the same
- ⁵ prices as what is reflected in JSM-2 for
- ferrocal compensation in the restructure?
- A. I don't recall specifically
- 8 comparing those two rate elements. So I can't
- 9 really speak to whether they are the same or
- similar.
- 11 Q. Do you know today whether or not
- there is any difference in the functionality that
- is provided when AT&T performs tandem switching
- either in the context of transiting or in the
- context of terminating a reciprocal compensation
- 16 call?
- 17 A. I believe -- let me try to answer
- your question. I believe from a network
- 19 functionality I believe it performs a similar
- function as far as switching. It is my
- understanding from Dr. Currie's testimony that
- there are different functionalities that are

- accounted for in whether the call is terminated
- via a transit switch to an AT&T end office for
- 3 call termination versus a tandem switch being used
- for the transit of traffic across AT&T's network.
- ⁵ Q. So those might be accounting
- 6 differences versus functionality differences?
- A. A tandem switch I believe routes
- 8 traffic generally from a trunk-side to a
- 9 line-side.
- 10 Q. Do you know does AT&T ILEC provide
- transit service to any carrier other than --
- 12 Strike that.
- MR. CHIARELLI: I suspect we'll
- probably need to go into camera for this series of
- questions. I'm going to be asking about
- 16 commercial agreements with --
- MR. FRIEDMAN: I think your question
- is okay. The answer may not be.
- MR. CHIARELLI: Maybe the next
- question as well. I suspect we're going to end up
- in camera.
- JUDGE HAYNES: For now, we're not.

- 1 BY MR. CHIARELLI:
- Q. Does AT&T provide transit service to
- any carrier in Illinois pursuant to commercial
- 4 agreements 251(c)(2) interconnection -- 251(c)
- ⁵ interconnection agreement?
- A. I would assume so based upon the
- ⁷ fact that transit services are contained within
- ⁸ numerous interconnection agreements with other
- ⁹ carriers.
- Q. So they are contained in other
- interconnection agreements, is that right?
- A. Yes.
- Q. My question is does AT&T provide
- transit service to any carrier in Illinois
- pursuant to a commercial agreement instead of an
- interconnection agreement?
- 17 A. I don't know of any specific
- carriers. I do know that AT&T Illinois offers
- transit service on a commercial arrangement to any
- carrier that is interested in negotiating such
- terms. I don't know any carrier specific to name.
- It's my understanding that there are a small

- 1 number of carriers that have taken up that
- ² agreement.
- Q. Approximately, how many?
- A. I'd be speculating, but I'd say less
- 5 than ten.
- Q. Do you know is the rate that is in
- ⁷ each of those agreements the same rate?
- A. I don't know.
- 9 Q. Do you know if that rate is higher
- or lower than 0.0025?
- 11 A. I don't know.
- Q. Do you know if that rate is higher
- or lower than AT&T's transit traffic tariff rate?
- A. I don't know.
- Q. Do you have any understanding as to
- why somebody would opt for an off tariff agreement
- if you don't know whether or not the rates are any
- cheaper?
- 19 A. It would I suppose depend upon that
- carrier's appetite for its transit services
- vis-a-vis AT&T Illinois and the terms and
- conditions would also be negotiated. So there

- would be an entire agreement made up not just of
- the rate, but also the terms and conditions and I
- don't know the specifics of those terms and
- 4 conditions for any given commercial agreement to
- 5 know where there might be -- where one might say
- 6 tradeoffs.
- ⁷ Q. So you eluded to earlier I believe
- 8 it's your view that transit service provided by
- 9 AT&T is not required by 251(c)(2), is that
- 10 correct?
- 11 A. Yes.
- Q. And it's basically premised upon the
- concept that in AT&T's view transit does not
- 14 represent the mutual linking of two networks for
- the mutual exchange of traffic between the
- respective parties' end users, is that a correct
- 17 statement?
- A. Generally, yes. It doesn't --
- 19 transit service doesn't fall under
- interconnection.
- Q. In AT&T's view?
- A. That is correct.

- Q. Were you in the hearing room when I
- asked Ms. Pellerin about the Connecticut transit
- ³ proceeding case in which she testified?
- ⁴ A. I was.
- ⁵ Q. Are you familiar -- do you have a
- 6 working understanding of the Connecticut -- the
- ⁷ Federal District Court decision regarding transit
- 8 in that state?
- 9 A. I have knowledge of it, but I have
- no working knowledge of it. Ms. Pellerin headed
- 11 that effort.
- Q. Can I turn your attention to your
- rebuttal page three, lines 60 to 64, and I see
- that you're expressing some concern there for
- Sprint's competitors in that "If this Commission"
- was to order a TELRIC-based transit rate it should
- not do so suddenly in the manner that gives Sprint
- an edge over its competitors who are paying the
- tariffed rates," do you see that testimony?
- ²⁰ A. I do.
- Q. Now, the Sprint competitors that
- you're referring to that you have some concern

- about are all also AT&T's competitors, aren't
- 2 they?
- ³ A. Sure.
- Q. Can you explain to me how could AT&T
- 5 charging Sprint a new Commission ordered
- 6 TELRIC-based transit rate give Sprint an edge over
- ⁷ any carrier who is paying AT&T's tariffed rates?
- 8 A. Well, first of all, if that rate
- ⁹ were lower than the tariff rate contained in the
- agreements of all the other carriers, Sprint would
- have a clear competitive advantage with regard to
- using AT&T as a transit service provider.
- Q. And you would agree with me if
- that's what the Commission orders because the
- Commission determines that to be required it's not
- any type of unfair edge, is that true?
- A. I would think it's unfair. To me,
- if it were deemed to be a TELRIC-based rate that
- would, to me, generally speak to it being a
- statewide rate that would apply to all carriers
- 21 and if that rate were unilaterally imposed via
- this arbitration specific to Sprint that would put

- 1 Sprint at a competitive advantage to its other
- ² carriers.
- ³ Q. So are you saying if the Commission
- 4 orders a new transit rate that is lower than
- 5 AT&T's ten-year old rate, AT&T is not going to
- offer that rate to timely implement it with other
- ⁷ carriers?
- A. I don't know how that would impact
- ⁹ going forward policy. I do know that other
- carriers would still have the contract rates in
- their contracts unless and until they took action
- to change that rate.
- Q. Good point. So really it would be
- up to that carrier to determine whether or not to
- take action, isn't that true?
- A. I don't know how the Commission
- could or could not order that rate be applied
- whether it would be applied specific to this
- arbitration, which I think it would be, or if it
- would be -- I don't know if the carrier would try
- 21 and argue, perhaps, it's a change of law if it was
- deemed to be a TELRIC rate that is applicable in

- the State of Illinois. I don't know enough about
- how that rate may be available to other carriers
- other than them taking their own action.
- Q. Do you have a general understanding
- as to how the opt in, or MFM, provisions of 251
- and 252 operate?
- A. Generally, yes.
- 8 O. Okay. Would you agree with me that
- 9 if the Commission orders AT&T to provide a new
- 10 TELRIC-based transit rate, any carrier that is
- currently paying the AT&T tariff transit rate will
- 12 actually have several avenues available to get
- that new rate from AT&T if they want to?
- 14 A. I disagree with several avenues. I
- can think of one avenue.
- Q. So depending on the ICA terms the
- carrier could invoke a change of law provision to
- require AT&T to negotiate an amendment to include
- the new rate, couldn't it?
- A. That's what I don't know with regard
- to the legalities of whether -- if it was deemed a
- change of law, I could envision some carriers

- exercising that right.
- Q. So that's one way. If it doesn't
- have a change of law provision, but its agreement
- is in what is referred to as Evergreen status, it
- 5 could send AT&T a new bona fide request to
- 6 negotiate a new agreement to include the new rate
- ⁷ just like Sprint would be getting now, is that
- 8 true?
- ⁹ A. That's true.
- Q. And if they don't want to go through
- those two processes, they could just opt into the
- new Sprint agreement, couldn't they?
- A. Yes. That opt in, of course, would
- 14 entail the inclusion of every single rate and term
- and condition of the Sprint agreement and that may
- 16 or may not be favorable for all competitive LEC's
- in the State of Illinois.
- Q. Something they have to weigh on a
- case-by-case basis whether or not they want to do
- that, correct?
- A. Correct.
- Q. So it's not a matter of Sprint

- having an undue edge, it's a matter of do these
- people want to exercise their rights or not, is
- 3 that a fair statement?
- ⁴ A. Sure.
- ⁵ O. You make the statement in rebuttal
- at page 16, footnote 23, that I believe this is
- ⁷ the way it reads, quote, the fact that Section
- 8 251(c)(2) interconnection is subject to Section
- 9 252(d)1 pricing does not mean that transit traffic
- would be subject to 252(d)(1) TELRIC pricing if
- Section 251(c)(2) were read to require AT&T
- 12 Illinois to provide a transit service, do you see
- that language?
- 14 A. Yes.
- MR. FRIEDMAN: Sorry. Can I have a
- second?
- MR. CHIARELLI: Sure.
- MR. FRIEDMAN: The cite?
- MR. CHIARELLI: Rebuttal at page 16,
- footnote 23.
- MR. FRIEDMAN: Thank you.

- 1 BY MR. CHIARELLI:
- Q. You do agree, don't you, that
- 3 Section 251(c)(2) interconnection is subject to
- Section 252(d)(1) TELRIC pricing, correct?
- ⁵ A. For the facilities of
- interconnection, that's correct.
- ⁷ Q. And I want to focus your attention
- on the statement within footnote 23 where you
- ⁹ refer to, quote, Section 251(c)(2) interconnection
- is subject to 252(d)(1), end quote. Your
- reference to 252(d)(1) means TELRIC pricing,
- doesn't it? Stated another way would you agree
- with me that 252(d)(1) is the application of
- 14 TELRIC prices to facilities?
- 15 A. Yes.
- Q. Is it limited to facilities?
- A. Facilities and equipment.
- O. And is it also limited to -- does it
- also apply generally to the concept of
- interconnection?
- A. Yes.
- Q. Okay. If the Commission finds that

- transit is a 251(c)(2) obligation, what FCC
- regulation, if any, are you relying upon to
- 3 conclude that the existence of any level of
- 4 competition could relieve AT&T of a 251(c)(2)
- obligation, i.e., the TELRIC pricing?
- A. I'm not aware of any FCC provision
- ⁷ to alleviate that pricing, but I'm also not aware
- 8 of any FCC provision governing transit pricing.
- 9 So I can't point to a provision that negates a
- provision that doesn't exist.
- 11 Q. To make sure I understand your
- answer. Are you just simply saying that there is
- no TELRIC pricing in your view applicable to
- 14 transit and, therefore, there wouldn't be any
- exception for that?
- A. Generally, that's correct. There is
- no provision in the Act that requires transit be
- priced at TELRIC rates.
- Q. Okay. But my question is if this
- 20 Commission concludes that transit is a 251(c)(2)
- obligation and, therefore, it is subject to the
- TELRIC pricing requirement, bear with me, let's

- 1 assume those two things, are you aware of anything
- that would relieve AT&T from the TELRIC pricing
- with respect to a 251(c)(2) obligation?
- A. No, I am not aware of that.
- ⁵ Q. And would you agree with me that --
- we don't need to limit this one to transit. As to
- a 251(c)(2) obligation generally that is subject
- 8 to the TELRIC pricing requirements -- are you with
- 9 me --
- A. Yes.
- Q. -- are you aware of anything in the
- FCC regulations that relieves an ILEC of its
- obligation to provide TELRIC pricing even if there
- is vibrant or robust competition with respect to
- the service that they're required to provide at
- 16 TELRIC?
- 17 A. I am not.
- 18 Q. In your original testimony, I did a
- word search for the word "competition" and it
- appeared three times in your direct and those are
- each in reference to the phrase "wireline"
- composition bureau." Are you aware of any place

- other than those instances, generally,
- specifically, otherwise, where you use the word
- "competition" in your direct?
- A. Not without doing a similar word
- 5 search, no.
- 6 Q. Do you have any reason to believe
- ⁷ that's not the case?
- A. I'll take your word for it.
- 9 Q. And you would agree with me -- let's
- turn your attention to rebuttal at page three,
- 11 line 66.
- 12 A. I'm sorry. What page?
- Q. Page three. Line 66. You refer to
- "I also want to emphasize a very important
- consideration that Mr. Fararr ignores" and you go
- on to point out that consideration is the concept
- of competition, is that right? Is that what
- you're referring to by that sentence that
- 19 Mr. Fararr did not mention anything with respect
- to competition?
- A. Yes.
- Q. So your original direct didn't say

- anything about competition, Mr. Fararr's direct
- testimony didn't say anything about competition,
- you'd agree with me that Dr. Rearden's testimony
- 4 didn't say anything about the existence or
- 5 nonexistence of transit competition? He simply,
- quote, expresses the view that it would be in the
- ⁷ public interest for the Commission to make sure
- 8 that AT&T Illinois rates are near cost, end quote.
- ⁹ I believe that is at your rebuttal at 28, line 661
- to 662. Is that correct?
- 11 A. It appears to be, yes.
- Q. So even Dr. Rearden didn't have
- anything to say about competition in his direct,
- 14 correct?
- A. Specifically?
- Q. Correct.
- A. Yes. I'm trying to think back
- without having his testimony committed to memory.
- 19 Q. Now, you contend on your rebuttal,
- and I'll direct you to page 32, line 762. At 762
- through 764, that, quote, the only evidence in the
- record of this proceeding is AT&T Illinois'

- evidence that there is ample competition for
- transit service in Illinois, end quote, do you see
- 3 that language?
- ⁴ A. I do.
- ⁵ Q. Now, AT&T's position is that there
- is sufficient competition for the provision of
- 7 transit service that AT&T should be relieved of
- 8 the obligation to provide transit service at
- ⁹ TELRIC, is that right?
- 10 A. I don't know. I think you said
- relieved of the obligation to provide transit at
- TELRIC. I don't believe AT&T is obligated to
- currently offer transit under TELRIC.
- Q. Okay. So AT&T's original position
- in this case didn't assert that the presence of
- 16 competition made any difference at all in deciding
- the transit issue, did it?
- 18 A. I'm sorry. Could you please restate
- 19 that?
- Q. Sure. AT&T's original position in
- this case did not assert that the presence of
- competition made any difference at all in deciding

- the transit issue, did it?
- A. I don't believe it was mentioned,
- 3 that's correct.
- Q. In fact, your opening testimony
- 5 contains no such evidence, right?
- A. As you stated it, that's correct.
- ⁷ Q. And your rebuttal testimony
- 8 regarding transit competition is not responding to
- 9 anything in Sprint's opening testimony regarding
- transit competition, right?
- 11 A. Well, I believe I'm responding by
- addressing the competition issue to the way
- Mr. Fararr painted the issue that all carriers
- 14 must use AT&T. All carriers -- it was in response
- to his direct testimony that essentially painted
- AT&T as the only option available to Sprint. So
- that's not the case and that's why the rebuttal
- testimony addresses a competitive market. There
- ¹⁹ are other choices for Sprint.
- Q. And let me point you to JSM-4, your
- exhibit, please. You'd agree with me that that's
- got a list of rates, but no detail and none of the

- underlying tariff provisions that it refers to,
- ² correct?
- A. That's correct. It's got tariff
- 4 cites, but no provisions.
- ⁵ Q. So you have not provided any
- information that specifies exactly where any given
- ⁷ carrier included in this list may be serving any
- given area in Illinois much less the scope of any
- 9 NPA-NXX number blocks that may be served in a
- given area of Illinois, isn't that true?
- 11 A. That's correct.
- Q. If AT&T and its competitors are each
- satisfied by whatever particular level of profit
- 14 they may be enjoying in the absence of an AT&T
- 15 TELRIC-based ceiling, who is watching out for the
- 16 Illinois consumer that ultimately bears the cost
- in one form or another of above cost transit
- 18 rates?
- 19 A. I'm sorry. Could you restate that,
- please?
- MR. CHIARELLI: Could you read that
- 22 back?

- JUDGE HAYNES: I think you could
- ² restate it.
- 3 BY MR. CHIARELLI:
- Q. If the market is not forcing AT&T or
- its competitors to offer transit at cost-based
- for rates, who's protecting the consumers from having
- ⁷ to pay for services that are above cost?
- ⁸ A. I think the prices the consumers pay
- ⁹ for their services that they purchase are
- market-based rates and how a provider of that
- service wants to build in their costs to that rate
- 12 I'm not an economist, I don't know. I would think
- the market would speak. The consumers would act
- 14 based upon their own self interest with regard to
- the prices they pay for services that are
- provisioned by a specific, in this case, a
- carrier. So I would think that the market would
- take care of itself. Again, not being an
- economist I don't know who specifically -- what
- body would govern that, that rating mechanism.
- Q. And if the market is not doing the
- job that it is supposed to, ultimately, high costs

- just get passed on, don't they?
- A. That is one thing that could happen.
- Q. Are you aware whether or not any
- 4 purported competition that AT&T claims is
- occurring has had any effect on AT&T's ten-year
- old transit rate to cause it to be moved even a
- ⁷ fraction of a penny closer to cost?
- A. First of all, to answer your
- 9 question. No, I'm not aware of any market forces.
- Second of all, you portrayed it as being -- moving
- closer to cost. It's my understanding from
- Dr. Currie's testimony that that rate does reflect
- costs.
- Q. Ten-year old costs?
- 15 A. That would probably be better taken
- up with Dr. Currie. When it was promulgated, it
- was a cost-based rate.
- Q. So it's fair to say you don't know
- how accurate that rate may or may not be?
- A. That's correct.
- MR. CHIARELLI: That's all the
- questions I have.

- JUDGE HAYNES: Okay. Staff?
- MS. ERICSON: No questions from
- 3 staff.
- JUDGE HAYNES: Okay. Redirect?
- MR. FRIEDMAN: Just one moment,
- ⁶ please.
- JUDGE HAYNES: Okay.
- 8 REDIRECT EXAMINATION
- 9 BY MR. FRIEDMAN
- Q. Just a couple of questions.
- Mr. McPhee, if you'll look back at your rebuttal
- testimony page three. Look at lines 61 through 64
- again. Do you recall that Mr. Chiarelli asked you
- 14 some questions about what Sprint's competitors
- could do in order to try to avail themselves of a
- 16 rate that if Sprint were to prevail could emerge
- in Sprint's interconnection agreement, do you
- remember that general subject?
- ¹⁹ A. I do.
- Q. One thing Mr. Chiarelli suggested
- was that a carrier that currently has an
- interconnection agreement with AT&T Illinois with

- a higher transit rate might have an agreement that
- is what he called in Evergreen, do you remember
- 3 that?
- ⁴ A. Yes.
- ⁵ Q. And that means an agreement that is
- subject to termination within some not terribly
- 7 long period of months, right?
- 8 A. That's my general understanding,
- ⁹ yes.
- Q. So let's imagine that a carrier has
- a contract that is in Evergreen and terminates it.
- Do you have any information that would allow you
- to indicate about how long that carrier might
- 14 expect to wait until it has a new effective
- interconnection agreement?
- A. I believe the negotiation process
- and conforming could take nine months, perhaps a
- year. If there are issues to be arbitrated, it
- could take longer.
- Q. Do you have any idea how long this
- one took?
- A. I believe we've been negotiating off

- and on with Sprint for several years.
- Q. So a carrier in Evergreen who wanted
- 3 to avail itself of something that Sprint has could
- 4 well expect to wait more than a year to get that
- 5 benefit, is that right?
- 6 A. That would be my expectation, yes.
- ⁷ Q. Let's talk about another option
- 8 Mr. Chiarelli mentioned and that is a carrier's
- 9 right to opt into the agreement that emerges from
- this proceeding.
- 11 Assume that there's a carrier
- who currently has an interconnection agreement and
- it's not in Evergreen and it has another let's say
- 19 months left in its term, can that carrier opt
- into another agreement?
- A. I believe it can.
- Q. Right then or does it have to wait
- until its existing agreement is expired?
- MR. CHIARELLI: Objection. Vague
- and ambiguous without showing him that contract.
- 21 BY MR. FRIEDMAN:
- Q. Do you have an understanding?

- A. I don't have a specific
- ² understanding of it.
- Q. All right.
- 4 MR. FRIEDMAN: That's all I have.
- 5 Thank you.
- 6 RECROSS EXAMINATION
- 7 BY MR. CHIARELLI
- 9 Q. Mr. Friedman just asked you about if
- ⁹ a carrier's interconnection agreement terminated,
- do you recall that question?
- A. And goes into Evergreen?
- Q. No. He said Evergreen and then
- terminated. Do you understand it that way?
- A. Okay.
- Q. So if it's Evergreen and it
- terminates, it's gone, correct?
- A. Generally, a -- my understanding of
- the term Evergreen is the contract has a set
- 19 period of time that it is in force and if the
- 20 contract contains specific provisions that allow
- for it once that expiration passes it goes into
- Evergreen, which then allows at some point, I

- believe, advanced notice and you can either
- 2 terminate -- terminate the contract after it goes
- into Evergreen, which is generally on a
- 4 month-by-month basis if I'm not mistaken.
- ⁵ Q. And if nothing happens, it does go
- 6 away, correct?
- A. Evergreen, I believe, the contract
- § just simply continues.
- 9 Q. Okay. So it's going to depend upon
- the terms and conditions of the Evergreen contract
- when a carrier may or may not get the benefit of a
- new rate, correct? All of it is going to be
- contracted the same, correct?
- A. As far as getting out of that
- contract, yes, but once it goes into Evergreen
- they can begin -- one of their options is to
- initiate negotiations for a new contract.
- Q. Right. And if they initiate
- negotiations for a new contract, are you aware of
- 20 provisions in existing contracts such as Sprint's
- that can provide for the new rates and conditions
- to become effective as of a given date?

- A. I'm not aware of any specific
- ² provisions like that.
- Q. So it's really going to be driven by
- each carrier's contract, correct?
- ⁵ A. Sure.
- Q. You mentioned that we've been
- ⁷ negotiating for about seven years, is that what
- 9 you said?
- ⁹ A. No, I said several years.
- Q. I'm sorry. I thought you said
- seven.
- MR. ANDERSON: It just seems like
- ¹³ it.
- 14 BY MR. CHIARELLI:
- Q. You would agree with me -- let me
- put it this way. You would not dispute that
- Sprint's bona fide request for a new agreement in
- this case was sent to AT&T on August 22nd, 2012,
- would you, if that's what is reflected in the
- 20 record?
- A. I would have to see it or take
- you -- take your word at it.

- Q. I'll show you what was attached to
- the petition for the arbitration as Exhibit 4.
- 3 Sprint's request to negotiate an interconnection
- 4 agreement. Would you agree with me that's dated
- ⁵ August 22nd, 2012?
- ⁶ A. Yes.
- 7 MR. CHIARELLI: No further
- ⁸ questions.
- 9 MR. FRIEDMAN: No further questions.
- JUDGE HAYNES: Thank you. Thank
- you, Mr. McPhee. So I feel like we should do the
- staff witnesses in Springfield.
- MS. SWAN: If we could have a moment
- off the record.
- JUDGE HAYNES: Off the record.
- 16 (Whereupon, a break was taken
- after which the following
- proceedings were had.)
- JUDGE HAYNES: Let's go on the
- record. Good morning, Dr. Rearden. Please raise
- your right hand.

- ¹ WHEREUPON:
- 2 DAVID REARDEN
- 3 called as a witness herein, having been first duly
- sworn, deposeth and saith as follows:
- JUDGE HAYNES: Thank you.
- 6 DIRECT EXAMINATION
- ⁷ BY MR. LANNON
- 9 Q. Dr. Rearden, can you please state
- your full name spelling your last name for the
- 10 record?
- 11 A. David Rearden, R-E-A-R-D-E-N.
- Q. And who is your employer and what is
- your business address?
- 14 A. Illinois Commerce Commission and my
- business address is 527 East Capitol Avenue,
- Springfield, Illinois 62701.
- Q. And what is your position at the
- 18 Commission?
- A. Senior economist.
- Q. Do you have before you a document
- which has been marked as ICC Staff Exhibit 4.0
- consisting of a cover page, table of contents page

- and 29 pages of narrative testimony entitled
- Direct Testimony of David Rearden?
- A. Yes.
- 4 (Document marked as Staff
- 5 Exhibit No. 4.0 for
- identification.)
- ⁷ BY MR. LANNON:
- Q. Did you prepare that document for
- ⁹ presentation?
- A. Yes.
- 11 Q. And there is no exhibits attached to
- that, is there?
- 13 A. No.
- Q. Do you have any corrections to make
- to Staff Exhibit 4.0?
- A. I think so, but -- actually, I
- wanted to talk to you before I went on the stand.
- Q. Yeah. I believe I sent that e-mail
- back to you. I believe that needs to be done.
- 20 A. Okay. On page 21, line 470, there
- is a reference to the CAF order, or the Connect
- 22 America Fund Order, listing paragraph 798 and that

- is incorrect. I believe that should refer to
- paragraphs 1003 through 1008.
- Q. Do you have any other corrections to
- 4 Staff Exhibit 4.0?
- ⁵ A. No.
- 6 Q. Is the information contained in
- ⁷ Staff Exhibit 4.0 true and correct to the best of
- 9 your knowledge?
- 9 A. Yes.
- Q. And if I were to ask the same
- questions set forth in that exhibit, would your
- answers be the same today?
- 13 A. Yes.
- MR. LANNON: Your Honor, subject to
- cross of Dr. Rearden, I move into evidence Staff
- Exhibit 4.0.
- JUDGE HAYNES: Any objection?
- MR. FRIEDMAN: None from AT&T.
- MR. PFAFF: No objection.
- JUDGE HAYNES: Was this previously
- filed on E-docket?
- MR. LANNON: Yes, your Honor.

- ¹ January 15th.
- JUDGE HAYNES: Thank you. Staff
- ³ Exhibit 4.0 as previously filed on E-docket is
- 4 admitted. Cross?
- MR. LANNON: Dr. Rearden is
- 6 available.
- 7 CROSS EXAMINATION
- 8 BY MR. PFAFF
- 9 Q. Good morning, Dr. Rearden. Can you
- hear me okay?
- 11 A. Yes, I can. Thanks. Good morning.
- Q. My name is Jeff Pfaff. I'll be
- asking you questions today on behalf of Sprint.
- 14 If you don't hear me, please remind me and I will
- try to restate the question. Do you understand
- 16 that?
- 17 A. Yes.
- Q. And have you been listening the last
- several days to the testimony in this case?
- A. Yes, on and off. I haven't been
- here the whole time.
- Q. So if I ask you if you heard a

- particular witness or a particular piece of
- testimony, you will let me know, is that correct?
- A. Yes.
- Q. Were you here -- did you listen to
- 5 Dr. Oyefusi's testimony this morning?
- A. Yes.
- 7 Q. And did you hear him testify about
- an agreement between AT&T Mobility and AT&T ILEC
- 9 for transit services?
- A. Yes.
- 11 Q. Were you aware of such an agreement
- before his testimony today?
- 13 A. No.
- Q. To your knowledge, had anyone at the
- 15 Illinois Commerce Commission spoken to you about
- that agreement or do you know of anybody else at
- the Illinois Commerce Commission who would be
- aware of such an agreement?
- 19 A. I can't speak for anybody else. I
- was not aware of it.
- Q. And did you understand according to
- Dr. Oyefusi's testimony -- and I don't believe

- this is confidential.
- MR. PFAFF: Is the rate
- 3 confidential?
- 4 MR. FRIEDMAN: No.
- MR. PFAFF: Okay. Thank you.
- 6 BY MR. PFAFF:
- ⁷ Q. I believe he testified that the rate
- in that agreement was 0.0025, do you remember
- 9 that?
- A. Yes.
- Q. And that is the rate that AT&T is
- charging AT&T Mobility for transit services in
- 13 Illinois, did you understand that?
- 14 A. That's my understanding.
- Q. Okay. And does that comport then
- with your belief that 0.005 is not a cost-based
- 17 rate?
- 18 A. That is one explanation for it.
- 19 There could be a lot of explanations for it. I
- mean, given that single piece of information the
- 21 conclusions that I can reach are limited. It
- comports with the testimony of Mr. Fararr, I

- believe, where he outlines several other transit
- rates, switching rates, that are available in
- ³ various places.
- 4 Q. And you understand that Dr. Oyefusi
- was referring to what they termed a commercial
- 6 agreement, correct?
- A. I'm not quite sure I understood
- 8 that, but --
- 9 Q. Fair enough. But even in --
- regardless of the type of an agreement, you heard
- Dr. Oyefusi say that a party would not provide
- services at below cost rates, at least not for
- very long, did you hear that?
- A. Yes.
- Q. Okay. And would you agree with that
- opinion?
- A. Generally, yes.
- Q. You indicated in your testimony --
- on page 17, you indicate that an ILEC generally
- has connections to multiple carriers, is that
- correct?
- A. Yes, that's in my testimony.

- Q. And starting on lines 375 you
- indicate that it's your understanding of the
- ³ Telecom Act of '96 that the incumbent is required
- 4 to provide inputs, and that's your word, not
- easily duplicated by entrants, did you say that?
- 6 A. That's in my testimony, yes.
- ⁷ Q. And would you consider that these
- inputs are the connections to multiple carriers?
- 9 Let me help you. You say "The expense needed to
- recreate an ILEC's connections to multiple
- carriers makes entry risky which discourages
- entry," do you see that on lines 377?
- 13 A. Yes. I think the answer is yes to
- your question. I think that inputs is in the
- general sense referring to connections -- the
- ability to connect to multiple carriers.
- Q. Is it your opinion that a
- competitive carrier should not be required to
- establish its own connections with multiple
- carriers in a market, but should be able to use
- those connections that are already established by
- the incumbent LEC?

- MR. ANDERSON: I apologize. I know
- this is staff's witness and normally I would not
- be objecting -- you know, making an objection that
- 4 staff would be willing or entitled to make. I
- will object, though, and I'm entitled to object on
- the grounds that this is improper, friendly
- 7 cross-examination in -- you know, that's the
- 8 colloquial term for it. Technically, this is an
- 9 attempt to solicit direct testimony in support of
- Sprint's position through a staff witness who
- shares Sprint's position on this issue.
- 12 It is not proper
- cross-examination and if that's one of the reasons
- 14 why Sprint's time estimates for the staff
- witnesses are what they are I think -- I mean,
- that may be one reason, but I believe this is
- improper cross-examination.
- MR. LANNON: Your Honor, I'd just
- like to note for the record staff has made no
- objection.
- MR. PFAFF: I would just say I think
- I'm entitled to an explanation of his testimony.

- JUDGE HAYNES: Overruled.
- MR. PFAFF: Thank you.
- JUDGE HAYNES: Overruled. I don't
- 4 know if my mic was off. Overruled.
- MR. PFAFF: The objection was
- 6 overruled?
- JUDGE HAYNES: Yes.
- MR. PFAFF: Thank you. So could you
- ⁹ read the question back, please?
- 10 BY MR. PFAFF:
- 11 Q. Dr. Rearden, I'm going to attempt to
- restate my question and that is in your view under
- the Telecom Act a competitive carrier is not
- required to establish its own connections to the
- other carriers in its market, but is permitted to
- 16 rely on the connections that are already in place
- with the incumbent LEC, is that correct?
- A. I think that's generally true.
- 19 Q. Thank you. Do you understand that
- to be what is known as indirect interconnection?
- A. I think that's one way that
- competitors are allowed to connect -- are allowed

- to connect to customers.
- Q. Okay. We have lost the video feed,
- but can you still hear me?
- ⁴ A. I can still hear you.
- MR. PFAFF: Should we proceed?
- JUDGE HAYNES: It's okay with us.
- 7 MR. LANNON: Dave, were going to go
- 8 ahead and proceed unless you have some kind of
- 9 objection to that with just the audio.
- THE WITNESS: I think we can manage.
- MR. PFAFF: Okay.
- 12 BY MR. PFAFF:
- Q. And you indicated in your response,
- though, that you felt that that was one way that
- the Telecom Act allowed a carrier to interconnect
- with customers and my question was a little bit
- different and that is that it's a way for a
- carrier to interconnect with other carriers, do
- you agree with that?
- A. Well, it's not that I disagree. I
- think what the Telecom Act -- my interpretation of
- the Telecom Act is that it was trying to make sure

- that entrants or other CLEC's could interconnect
- with customers in an efficient way.
- Q. Okay. And could interconnect with
- 4 customers regardless of the carrier of that
- ⁵ customer, is that correct?
- 6 MR. ANDERSON: I'm going to make
- ⁷ this continuing objection. It's not appropriate
- for a witness or a lawyer for a party whose
- 9 position is in line with the position of the
- witness being cross-examined to ask questions
- designed to elicit additional testimony in support
- of the mutual position. That is not the purpose
- of cross-examination. It is the attempt to elicit
- additional direct testimony in support of that
- parties' position.
- MR. PFAFF: And, again, my response
- is this process, this case, involves a lot of
- complicated information and I think I'm entitled
- to understand what the witness means or doesn't
- mean.
- MR. LANNON: Again, just for the
- record, staff has no objection.

- MR. ANDERSON: My point exactly.
- JUDGE HAYNES: In the interest of a
- full record, we are going to overrule the
- 4 objection. I will note that I've been told that
- 5 the video feed is not likely to come back on any
- time soon. So I think Sprint at one point
- ⁷ indicated that they really wanted the video feed.
- 8 So we're okay with going ahead on all of his cross
- on just telephone? So if -- do people care?
- MR. PFAFF: Sprint's okay to proceed
- in this manner.
- MR. LANNON: So is staff.
- JUDGE HAYNES: The objection is
- overruled.
- 15 BY MR. PFAFF:
- Q. Dr. Rearden, do you remember the
- 17 question?
- ¹⁸ A. No.
- Q. My question was in your view the
- purpose of the Act is to allow a customer of a
- 21 competitive carrier to communicate with customers
- of other carriers, not only the ILEC, but other

- 1 competitive carriers in that market, is that
- ² correct?
- A. Let me see if I can clarify. What I
- 4 think the Act is intended to do is to make it
- ⁵ efficient for a CLEC to come into a market, serve
- 6 their customers efficiently without burdening the
- ⁷ incumbent so the rates are set at a level that is
- 8 fair for both sides and that what
- ⁹ telecommunications is is the ability to connect
- with other customers and as part of that the
- connections that the CLEC has to ensure that it is
- able to get -- include interconnecting with other
- carriers whose customers the CLEC's customers want
- to communicate with.
- O. And they should be able to obtain
- that interconnection through the ILEC, is that
- 17 correct?
- A. That's my understanding.
- 19 Q. Thank you. You indicated that on
- your testimony on page 18 and this is line 391 and
- 392 you recommend that AT&T should be required to
- provide the transit service at TELRIC rates, is

- that what you said?
- A. That the public interest is served
- 3 by that.
- Q. Okay. And in order to get to the
- 5 TELRIC rates, should the Commission find that
- transit service is a 251 obligation?
- 7 MR. ANDERSON: Same objection.
- MR. LANNON: Your Honor, I want
- 9 to -- I don't have an objection here, but I just
- want to note for the record that Dr. Rearden is
- not a lawyer, but he is free to give his lay
- opinion, but that opinion does not necessarily
- bind us in briefs.
- MR. PFAFF: Fair enough. I'm just
- asking for his lay opinion as the witness who was
- put forth by the Commission on this issue.
- JUDGE HAYNES: I don't know if there
- is -- staff didn't have an objection.
- MR. LANNON: No. As long as it's
- understood that it's a lay opinion.
- MR. ANDERSON: But I did.
- JUDGE HAYNES: But yours was the

- same one, right?
- MR. ANDERSON: Correct.
- JUDGE HAYNES: Overruled.
- 4 MR. PFAFF: Thank you.
- 5 BY MR. PFAFF:
- Q. Now, again, do you remember the
- question, Dr. Rearden?
- A. I think so, but you better make sure
- ⁹ I remember it right.
- 10 Q. In order to get to the TELRIC rates,
- is it your lay opinion that the Commission should
- find that transit service is a 251 obligation?
- A. Again, I'm not a lawyer. I don't
- know whether the Commission can order. I know
- that -- I understand that the Commission does not
- have to order that this is a 251(c)(2) service.
- 17 My testimony is that I think that the public
- interest is served if those rates get closer to
- 19 TELRIC. I'm not sure -- well, I'll leave it at
- that.
- Q. Is it your opinion -- it is your
- testimony that you're not expressing an opinion

- either way as to whether the Commission should
- decide whether transit is a 251 obligation?
- MR. LANNON: Asked and answered.
- JUDGE HAYNES: Overruled.
- 5 BY THE WITNESS:
- A. It's my opinion that if the
- 7 Commission does decide that it is a 251(c)(2)
- 8 service that those rates should go to TELRIC. I
- 9 don't know whether the law permits the Commission
- to do that.
- BY MR. PFAFF:
- Q. All right.
- JUDGE HAYNES: I think he's made it
- clear he is not going to offer a legal opinion.
- MR. PFAFF: Okay. We'll move on.
- MR. ANDERSON: That's why I stopped
- objecting.
- MR. LANNON: I'm always interested
- to hear your thought process.
- BY MR. PFAFF:
- Q. I'm going to discuss issue 41 with
- you and that is starting on page 26 of your

- testimony, do you see that?
- A. Yes.
- Q. And, of course, this is where I
- 4 really do wish we had a video feed because I want
- to walk through this call path with you. So it's
- o very important that if you don't understand,
- 7 please stop me. Do you understand that?
- 8 A. Yes.
- 9 Q. Okay. So, first of all, do you
- understand that this is a mobile-to-land call --
- 11 I'm sorry. I've already messed up. Do you
- understand that this is a land-to-mobile call?
- 13 A. That's my understanding, yes.
- Q. And an AT&T ILEC end user is calling
- a Sprint PCS end user, is that correct?
- A. That is correct.
- Q. And you understand that wireless
- numbers are associated with certain wireless
- 19 switches?
- ²⁰ A. Yes.
- Q. So, for example, if I lived in
- 22 Chicago and I was a Sprint PCS customer I would

- likely have a Chicago telephone number and one
- that was assigned to a Chicago wireless switch, do
- you understand that?
- ⁴ A. I think so, yes.
- ⁵ Q. And if an AT&T customer were calling
- 6 that Sprint PCS wireless number, the AT&T ILEC
- yould deliver it to the local Chicago's wireless
- 8 switch, do you understand that?
- 9 A. I'll take your word for it. I can't
- independently verify that.
- Q. Well, you did provide testimony with
- respect to what you believed to be the
- compensation associated with that call, is that
- 14 correct?
- A. That's correct.
- Q. Okay. And I just want to make sure
- that we're on the same page as to the -- what that
- call looks like and how it is -- how it goes from
- one party to the other, do you understand that?
- ²⁰ A. Yes, I do.
- Q. Okay. And if a competitive carrier
- were calling that same telephone number, they

- would also deliver that call to the local Chicago
- wireless switch, would you agree with that?
- A. If you say so.
- Q. Okay. Thanks. So in a normal type
- of call if somebody at the Commission, I'm going
- to assume the Commission has AT&T service, I don't
- ⁷ know, maybe that's incorrect, but assuming that
- 8 they're an AT&T ILEC customer and they call a
- 9 Sprint PCS Chicago, that is -- and the Chicago
- Sprint PCS customer is in Chicago, you would
- consider that to be an Intra-MTA call, is that
- 12 correct?
- 13 A. It's my understanding that Sprint
- and Chicago are in the same MTA.
- Q. And is it your understanding that
- the ILEC then would deliver that call over the
- local facilities to the local Chicago switch, is
- that correct?
- 19 A. They'd have to get it to the local
- switch, I guess.
- Q. And, generally speaking, the Chicago
- 22 AT&T customer is only dialing seven digits, is

- 1 that right?
- ² A. That's my understanding.
- ³ Q. And because the call is dialed seven
- digits, it's a service that AT&T normally provides
- to its customers as part of its local exchange
- 6 service, is that right?
- ⁷ A. Yes.
- Q. And similarly if there is a
- ⁹ telephone number with the same NPA-NXX as the
- Sprint PCS customer and the AT&T customer called
- the CLEC customer, that would also be part of
- 12 AT&T's telephone exchange service, is that right?
- MR. ANDERSON: Your Honor, I'm going
- to object. I've let it go so far, but issue 41
- like issue 43 on which Mr. Pfaff was examining
- Dr. Rearden a few moments ago is an issue in which
- staff's position as expressed in Dr. Rearden's
- testimony is aligned with Sprint's. I have the
- same objection to this as I did previously that it
- is improper direct testimony and, furthermore,
- that in eliciting what is essentially further
- direct testimony it is not appropriate to ask

- leading questions.
- It's just one more parameter of
- why this is so improper. You're asking leading
- 4 questions to establish or elicit additional direct
- 5 testimony designed to support the position held by
- 6 both parties.
- 7 MR. PFAFF: And, again, Mr. Rearden
- is not my witness. I'm entitled to ask leading
- 9 questions under that respect and I'm not asking
- him questions to bolster his testimony. I'm
- 11 asking him questions to understand the basis for
- his opinion.
- MR. ANDERSON: And just one more
- response. I believe it's customary that you can
- only ask leading questions of an adverse witness.
- Now, where the witness is not adverse, I don't
- care whether it's the witness formally put on by
- the other party or not, it's improper to use
- direct or leading questions in examining that
- witness.
- JUDGE HAYNES: Staff?
- MR. LANNON: I'm hungry, your Honor.

- No, I've got nothing to say other than staff has
- ² not made an objection.
- JUDGE HAYNES: Overruled.
- 4 MR. PFAFF: Thank you.
- 5 BY MR. PFAFF:
- Q. I believe the question was when an
- ⁷ AT&T end user calls a CLEC end user that has the
- 8 same telephone number as the Sprint PCS end user I
- ⁹ talked about earlier, I keep saying NPA-NXX, a
- Chicago telephone number, that would be a service
- that would be provided as part of AT&T's telephone
- exchange service, would you agree?
- A. I guess.
- Q. And we've established that the AT&T
- customer has dialed this call of seven digits and
- would you agree that the AT&T customer does not
- likely pay any long distance charge associated
- with that call?
- 19 A. I don't know. I can speculate.
- Q. Well, is it your understanding?
- A. It seems unlikely.
- Q. Do you understand that a seven digit

- dialed call would ever incur long distance
- ² charges?
- A. I don't think so.
- Q. Okay.
- 5 A. But I'm not sure.
- Q. And you understand, again, that this
- ⁷ is a call delivered over local Interconnection
- 8 Facilities, is that correct?
- ⁹ A. That's your example. So yes.
- 0. Okay. And do you understand that
- this call is not handed off to an IXC?
- 12 A. That seems unlikely.
- Q. Well, is it your understanding that
- the call is not handed off to an IXC?
- 15 A. In your example, I don't think so.
- Q. Thank you. Now, I'd like to discuss
- the exact same example where the Sprint PCS
- customer has a Chicago telephone number, but this
- time the Sprint PCS customer happens to be in
- Lawrence, Kansas. Can you imagine that call?
- A. Sure.
- Q. And, again, because it's a Chicago

- telephone number, this is a telephone call made by
- an AT&T end user to a Sprint PCS end user with a
- 3 Chicago telephone number, correct?
- ⁴ A. Okay.
- ⁵ Q. And wouldn't you agree that AT&T is
- ⁶ going to hand that call off in the same manner as
- ⁷ the previous calls that we discussed?
- A. I think so.
- 9 Q. It is going to hand that call off
- over the local exchange facilities, correct?
- 11 A. I believe it will transmit the call
- to Sprint's facilities where it thinks the call
- should go.
- 14 Q. Thank you. And AT&T will be
- providing this service to its customer as part of
- the telephone exchange service that it provides
- its end user, is that correct?
- A. Yes, in your example. Yes, AT&T is
- providing that service to its customer.
- Q. And as we discussed before, it's not
- very likely that AT&T's customers paid a long
- distance charge in that example, is that correct?

- A. Yes, that's what it seems like.
- ² That's what it looks like.
- Q. Okay. Mr. Rearden, do you happen to
- 4 have a wireless telephone?
- ⁵ A. Yes.
- Q. And I will shy away from asking who
- your carrier is, but I do have several questions
- 8 about your phone plan. Do you understand that?
- ⁹ A. Yes.
- 10 Q. Does your plan provide you with a
- bucket of minutes or do you have unlimited
- minutes?
- MR. LANNON: Your Honor, at this
- point, I'm going to object on relevance and beyond
- the scope.
- MR. PFAFF: Your Honor, there is
- significant issues arising about the competition
- for certain types of calls and it's clear from
- 19 Sprint's position that we believe that the basis
- for the compensation has to do with the charges
- that the end user pays. I would like to explore
- with this witness, anyway, the charges that he

- ¹ pays.
- JUDGE HAYNES: Sustained.
- 3 BY MR. PFAFF:
- Q. Mr. Rearden, I'm going to move to
- 5 issue 36.
- 6 A. Okay.
- 7 Q. That starts on page 19 of your
- 8 testimony.
- 9 A. Okay.
- Q. I'm sorry. I'm going to move to
- issue 39. That's on page 23 of your testimony.
- 12 A. Okay.
- 13 Q. Now, I want to be clear again on the
- nature of this call that we're talking about in
- issue 39 and that is this is a call in the
- opposite direction where the Sprint PCS caller is
- calling an AT&T wireline end user, do you
- understand that?
- 19 A. Yes.
- Q. And so in this circumstance, it's
- where a Sprint PCS end user in one MTA calls an
- 22 AT&T end user located in another MTA, do you

- ¹ understand that?
- A. I'm sorry. I lost my thought for a
- second. Can you repeat that?
- 4 Q. Sure. This is a circumstance where
- a Sprint PCS end user in one MTA say, for example,
- the Kansas City MTA calls an AT&T end user in the
- ⁷ Chicago MTA, do you understand that?
- 8 A. So it's crossing an MTA boundary?
- 9 Q. That's correct.
- 10 A. Okay.
- Q. And your testimony deals with
- compensation for that call, is that correct?
- A. Yes.
- Q. And in your view it is immaterial
- whether the Sprint end user pays a long distance
- charge or a toll charge for that call, is that
- 17 correct?
- ¹⁸ A. Yes.
- 19 Q. In your opinion, the only important
- distinction is the geography of the call, is that
- 21 right?
- A. Yes.

- Q. And, therefore, you don't see the
- need to distinguish between different types of
- Inter-MTA traffic, is that correct?
- A. From the cell customer -- from the
- mobile customer to the landline, that's correct.
- 6 Yes.
- ⁷ Q. Okay. And because in your view -- I
- want to try to find this in your testimony. You
- ⁹ believe that the FCC has already ruled that
- 10 Inter-MTA traffic is subject to access, is that
- 11 correct?
- A. Yes.
- Q. Okay. Now, I think this might be
- where you've changed your testimony and I want to
- be careful here. On page 21 of your testimony,
- you had initially cited to paragraph 798, is that
- 17 correct?
- ¹⁸ A. Yes.
- Q. And you say starting on line 467
- that "Sprint's formulation with respect to
- 21 Inter-MTA traffic departs from the current FCC
- 22 practice and it contradicts the plain language and

- intent of the CAF order," is that your testimony?
- ² A. Yes.
- Q. And originally you had cited to
- paragraph 798 of the CAF order, C-A-F, for that
- ⁵ proposition?
- A. Yes.
- 7 Q. And now you have changed -- you've
- 8 amended your testimony and you're citing to
- 9 paragraphs 1003 through 1008, did I get that
- 10 correct?
- A. Yes.
- Q. And do you happen to have the CAF
- order in front of you?
- A. Yes.
- Q. Could you turn to paragraph 1003?
- A. Sure. Okay. I'm there.
- 17 Q. And hold that in front of you, but I
- would also like you to turn to page 26 of the
- testimony. Starting on line 583. You say there
- that "The FCC made it quite clear that Inter-MTA
- traffic was to be viewed as access traffic for
- 22 purposes of intercarrier compensation, " is that

- 1 your testimony?
- ² A. Yes.
- Q. And you do not include a citation,
- 4 though, to that sentence, is that right?
- 5 A. That's correct.
- Q. And going back then to page 21.
- ⁷ Your citation now is to the CAF order starting on
- paragraph 1003, do I understand that correctly?
- ⁹ A. Yes.
- Q. Okay. And right above paragraph
- 1003, do you see the section heading for that?
- A. Yes.
- Q. Could you read what that says,
- 14 please?
- A. Intra-MTA rule.
- Q. And we need to be really clear here
- with the court reporter. That's Intra-MTA,
- 18 correct?
- 19 A. Yes, I-N-T-R-A, M-T-A.
- Q. Thank you. And you would agree with
- me that in the paragraphs that you refer to 1003
- to 1008 the word Intra-MTA is included numerous

- times, correct?
- ² A. Yes.
- Q. And, again, just to be clear we're
- talking about the word Intra-MTA, right?
- ⁵ A. Yes.
- Q. Can you find me anywhere in those
- ⁷ paragraphs where the FCC uses the word Inter-MTA?
- 8 And that is I-N-T-E-R MTA. And I'm certainly
- ⁹ willing to take time and I apologize. I would
- have looked over this a little more carefully had
- 11 I known you were going to refer to this in your
- 12 testimony.
- A. No, I don't see that.
- Q. So just to be clear. You do not see
- the word Inter-MTA included anywhere in those
- paragraphs, correct?
- ¹⁷ A. No.
- Q. And despite that you indicate that
- the plain language of the CAF order indicates that
- Inter-MTA traffic is subject to access charges, is
- that your testimony?
- A. Yes.

- Q. Well, I would like you then to point
- to me within those paragraphs where the plain
- language of the CAF order says that Inter-MTA is
- subject to access charges. Dr. Rearden, are you
- ⁵ still there?
- A. Yes. The intent -- to me, the
- ⁷ intent of the CAF order is there is a reform of
- 8 access charges and that the --
- 9 Q. Unless you want to continue
- searching, I think --
- JUDGE HAYNES: We don't want it to
- continue.
- MR. PFAFF: I think there's some
- other people who --
- 15 BY MR. PFAFF:
- Q. Would you at least agree that there
- is no clear specific sentence in the paragraphs
- that you reference that says Inter-MTA traffic is
- subject to access charges?
- A. Not that I see, no.
- Q. Thank you. I hope that you have
- 22 Sprint Exhibit 7 in front of you. I think we

- asked that you be -- that that be shared with you?
- JUDGE HAYNES: Is this Cross Exhibit
- ³ 7?
- MR. PFAFF: Yes, please.
- 5 BY THE WITNESS:
- 6 A. Can you describe it, please?
- ⁷ BY MR. PFAFF:
- Q. Do you have that?
- 9 A. We want to make sure we get the
- 10 right document.
- 11 Q. This is just an excerpt from Title
- 12 47. It says Telegraphs, Telephones and Radio
- 13 Telegraphs, Chapter 5, Wire and Radio
- 14 Communications.
- ¹⁵ A. 251 or 153?
- Q. Yes, it is.
- A. Both of them?
- Q. I'm sorry. I did not hear that.
- ¹⁹ A. 251 or 153?
- ²⁰ Q. 153.
- 21 A. It's Title 47?
- Q. That's correct.

- ¹ A. Yes.
- Q. Don't get rid of the CAF order.
- We'll be coming back to that. I would like you to
- 4 look though in Sprint Exhibit 7 and I want to turn
- 5 your attention to definition 55 and, you know,
- this is just to help you see what the rule says
- out of the statute. Are you familiar with these
- 8 definitions?
- 9 A. Not in any detailed way, no. I
- mean, I know a lot of these definitions, but I
- haven't looked at Title 47 very often.
- Q. Okay. But presumably you'd be
- relying upon the FCC's statutes and rules in
- making the determinations with respect to
- compensation, is that correct?
- A. Well, I think I'm relying more on
- the record in this case.
- 18 O. You don't believe that the FCC
- statutes and rules should play a role in the
- determination of the compensation that should be
- paid for telecommunications traffic?
- MR. LANNON: Objection. Asked and

- answered. It's starting to get a little
- ² argumentative.
- MR. PFAFF: Again, I think this goes
- 4 to the witness' ability to testify as to the
- 5 matters he's testified about.
- JUDGE HAYNES: He's stated what his
- ⁷ opinion is based on.
- MR. PFAFF: Okay.
- 9 BY MR. PFAFF:
- Q. Let me ask you this. Is it your
- testimony that you did not rely upon the
- definitions in Section 153 of the Act?
- A. Well, I read the testimony from
- 14 Sprint witnesses discussing those definitions.
- Q. So did you review those definitions
- yourself?
- ¹⁷ A. No.
- Q. Would you read aloud the definition
- 19 for telephone toll service?
- MR. LANNON: Your Honor, I'm going
- to object. The definition of telephone toll
- service in 47 U.S.C. 153.55 speaks for itself.

- 1 The witness has already explained what he relied
- 2 on.
- MR. PFAFF: I understand, but he has
- 4 now testified that he is aware that our witness
- 5 has cited to these rules and regulations and now
- 6 he claims that he didn't look at them. So I think
- ⁷ I'm entitled to find out what he thinks they mean.
- MR. LANNON: He said he hasn't
- 9 looked at them. He can read it in, but so could,
- you know, anyone.
- JUDGE HAYNES: The actual question
- pending is can he read it in. I don't think he
- needs to read it in. We can all see it. So what
- is your next question?
- MR. PFAFF: I will move on.
- 16 BY MR. PFAFF:
- 17 Q. You have that definition in front of
- you, is that correct?
- A. Yes, sir.
- Q. Would you agree that what that
- definition says is that for a telephone toll
- service call there has to be made a separate

- charge not including the contracts with the
- subscribers for exchange service, would you agree
- 3 that's what that definition says?
- ⁴ A. That's what it says.
- ⁵ Q. But you didn't rely upon that
- 6 definition in reaching your conclusion about the
- ⁷ applicability of access charges, is that your
- 8 testimony?
- 9 MR. LANNON: Asked and answered,
- your Honor.
- JUDGE HAYNES: Sustained.
- 12 BY MR. PFAFF:
- Q. You would agree with me going back
- to your testimony earlier about the wireline call
- where the AT&T end user calls the Sprint PCS end
- 16 user and they dial seven digits that the customer
- did not pay a long distance charge, was that your
- 18 testimony?
- A. I believe that's what we discussed,
- 20 yes.
- Q. Could you turn to -- let me ask this
- question. Have you reviewed the CAF order?

- A. Yes. I mean, I don't think I read
- ² every word.
- Q. I don't think anybody has.
- MR. ANDERSON: May I note for the
- 5 record that it has been perhaps a little over 45
- 6 minutes since this cross-examination began.
- MR. PFAFF: I'll note for the record
- 8 that my questions would have gone much quicker
- 9 without numerous objections from AT&T.
- JUDGE HAYNES: Let's see if we can
- wrap it up soon.
- MR. PFAFF: Okay. Thank you.
- BY MR. PFAFF:
- Q. Are you aware that the CAF order has
- now stated that all traffic is 251(b)(5) traffic?
- A. I believe I've heard that.
- Q. Well, let's be a little bit more
- clear then. You do have the CAF order in front of
- 19 you, is that correct?
- A. Yes, sir.
- Q. Could you turn to paragraph 764?
- 22 A. Okay.

- Q. Do you see in the second full
- sentence in the CAF order it says that --
- MR. LANNON: Could you hold on a
- 4 second?
- MR. PFAFF: I'm sorry. It's
- ⁶ paragraph 764.
- 7 MR. LANNON: I'm getting there. Go
- ⁸ ahead.
- 9 BY MR. PFAFF:
- Q. Do you see the second full sentence
- that starts with "consistent with our approach,"
- do you see that sentence?
- 13 A. Yes.
- Q. It goes onto say "We find it
- appropriate to bring all traffic within the
- Section 251(b)(5) regime at this time, do you see
- that phrase?
- ¹⁸ A. Yes.
- Q. Wouldn't you agree with me that the
- FCC has now indicated that all traffic is
- ²¹ 251(b)(5)?
- MR. LANNON: I'm going to object.

- 1 The language speaks for itself. I don't know what
- good -- he has read it in.
- JUDGE HAYNES: He has read it in and
- 4 you're asking for a legal conclusion.
- MR. PFAFF: Again, I'm just asking
- for his understanding of what the CAF order says.
- JUDGE HAYNES: Why can't we do this
- 8 in briefs?
- 9 MR. PFAFF: We certainly can, but
- the witness is the one who has provided testimony
- as to the appropriate compensation and treatment
- of traffic. I think I'm entitled to understand
- what he bases his conclusions on.
- JUDGE HAYNES: So the specific
- question did he read it and does it say what it
- says I think he answered and if you're asking for
- him to give a legal conclusion I'm going to
- sustain any objections having to do with that.
- MR. PFAFF: Okay. I don't have any
- ²⁰ anything further.
- JUDGE HAYNES: Okay.
- MR. ANDERSON: We may have some

- short cross, but I want to confer.
- JUDGE HAYNES: Okay.
- MR. PFAFF: Thank you, Dr. Rearden.
- THE WITNESS: Thank you.
- MR. ANDERSON: I have some
- 6 cross-examination.
- 7 MR. SCHIFMAN: Your mic isn't on.
- JUDGE HAYNES: How much cross
- 9 because this is new?
- MR. ANDERSON: Very little. Maybe
- 11 five minutes.
- JUDGE HAYNES: Okay.
- CROSS EXAMINATION
- 14 BY MR. ANDERSON
- 0. Dr. Rearden --
- JUDGE HAYNES: Are you there,
- Dr. Rearden?
- THE WITNESS: I'm here.
- JUDGE HAYNES: Okay.
- BY MR. ANDERSON:
- Q. Dr. Rearden, in an example
- Mr. Pfaff gave you, I may have gotten the example

- wrong, but there was an example of a landline call
- or a call made on a landline phone to a Sprint end
- ³ user in the Chicago area, did I understand that to
- be an example that was given?
- 5 A. That was one example, sure.
- Q. And I also heard of some reference
- ⁷ to dialing seven digits. Did you hear that,
- 8 Dr. Rearden?
- 9 A. Yes.
- 10 Q. Dr. Rearden, do you know whether or
- not in the Greater Chicago area landline customers
- are able to make local calls dialing only seven
- digits?
- A. No, I don't know. I don't live in
- the Chicago area.
- Q. So you're not familiar with the
- concept of area code overlays and the restrictions
- that require 11 digit dialing for all local calls
- within the area covered by an overlay?
- A. I used to live in an area that had
- that, but it's been a while so I don't know.
- Q. So it's fair to say you don't know

- whether or not, in fact, a wireline customer would
- be able to make a local call or an Intra-MTA call
- 3 to a Sprint end user by dialing just seven digits
- in the Chicago area, is that correct?
- 5 A. I don't know.
- Q. I don't know the answer to this.
- What is the situation in Springfield? Can you
- 8 still dial seven digits in Springfield?
- 9 A. We only have the 217, I think.
- Q. Okay. Now, in the testimony where
- you changed your citation and I believe that was
- page 21, line 470, and you cited paragraphs --
- you're now citing paragraphs 1003 through 1008?
- A. Yes.
- Q. If you have the Connect America Fund
- Order in front of you still, could you turn to
- paragraph 995?
- 18 A. Okay.
- 19 Q. Now, can you take a second to look
- at this paragraph and the section that is included
- in -- this is a section in which the FCC addressed
- the compensation arrangements between wireline and

- wireless carriers for Intra-MTA calls, correct?
- JUDGE HAYNES: Dr. Rearden, have you
- ³ read this paragraph before?
- THE WITNESS: I think I have.
- MR. LANNON: Excuse me. What
- 6 paragraph are we talking about?
- 7 MR. ANDERSON: 995.
- MR. LANNON: Thank you.
- 9 BY THE WITNESS:
- 10 A. Do you want me to read it?
- 11 BY MR. ANDERSON:
- Q. No, I'm just asking you if this
- paragraph and the section that's in addresses --
- let me ask it this way.
- Would you agree that this
- paragraph addresses the Commissions or the FCC's
- decision to require bill-and-keep arrangements for
- 18 Intra-MTA traffic between LEC's and CMRS
- ¹⁹ providers?
- A. Yes, for traffic to or from a CMRS
- 21 provider.
- Q. Right. Now, would you look at the

- second sentence of paragraph 995, which reads
- ² "Although we have adopted a glide path to a
- bill-and-keep methodology for access charges
- 4 generally and for reciprocal compensation between
- two wireline carriers, we find that a different
- 6 approach is warranted for nonaccess traffic
- between LEC's and CMRS providers for several
- 8 reasons, " do you see that?
- ⁹ A. Yes.
- 10 Q. Now, would you agree that there are
- two types of traffic governed by this order,
- access and nonaccess, correct?
- A. Yes.
- Q. Now, does that sentence suggest to
- you that the FCC made a distinction between
- reciprocal compensation between two wireline
- carriers and reciprocal compensation for nonaccess
- between LEC's and CMRS providers?
- MR. PFAFF: I'd like to object to
- this, your Honor. I think he is trying to elicit
- testimony that he accused me of doing.
- JUDGE HAYNES: Perhaps legal

- 1 conclusion?
- MR. PFAFF: Yes. Thank you.
- JUDGE HAYNES: Sustained.
- MR. ANDERSON: I have no further
- ⁵ questions.
- JUDGE HAYNES: Okay. Does staff
- ⁷ have redirect?
- MR. LANNON: Could we have like one
- 9 minute?
- JUDGE HAYNES: One.
- MR. LANNON: No redirect, your
- Honor.
- JUDGE HAYNES: Great.
- 14 (Whereupon, a break was taken
- after which the following
- proceedings were had.)
- JUDGE HAYNES: Would you like to
- call your next witness, staff?
- MS. SWAN: Staff calls its next
- witness Dr. James Zolnierek.
- JUDGE HAYNES: Good afternoon,
- 22 Dr. Zolnierek.

- ¹ WHEREUPON:
- 2 JAMES ZOLNIEREK
- 3 called as a witness herein, having been first duly
- sworn, deposeth and saith as follows:
- JUDGE HAYNES: Thank you.
- 6 DIRECT EXAMINATION
- ⁷ BY MS. SWAN
- 8 Q. Can you please state your full name
- 9 for the record and spell your last name.
- 10 A. James Zolnierek, Z-O-L-N-I-E-R-E-K.
- Q. Who is your employer and what is
- your business address?
- 13 A. I'm employed by the Illinois
- 14 Commerce Commission. My business address is 527
- East Capitol Avenue, Springfield, Illinois 62701.
- Q. We're just going to wait for the
- sirens. And what is your position at the Illinois
- 18 Commerce Commission?
- A. I am the director of the policy
- division.
- Q. And did you prepare written exhibits
- for submittal for this proceeding?

- ¹ A. I did.
- Q. Do you have before you a document
- which has been marked for identification as ICC
- 4 Staff Exhibit 1.0, which consists of a cover page,
- a table of contents, 62 pages of narrative
- 6 testimony, Attachment's 1.1, 1.2 and 1.3 and is
- ⁷ entitled Direct Testimony of Dr. James Zolnierek?
- 8 (Document marked as Staff
- 9 Exhibit No. 1.0 for
- identification.)
- 11 BY THE WITNESS:
- 12 A. Yes. Can you check the page
- numbers? I have actually 64.
- 14 BY MS. SWAN:
- 0. I am sorry. You are correct. So
- 16 I'll amend that. So do you have before you ICC
- Staff Exhibit 1.0, which consists of a cover page,
- table of contents, 64 pages of narrative
- testimony, Attachment's 1.1, 1.2 and 1.3 and is
- entitled Direct Testimony of James Zolnierek?
- A. Yes, I do.
- Q. Did you prepare that document for

- presentation in this matter?
- A. Yes, I did.
- Q. Do you have any corrections to make
- 4 to ICC Staff Exhibit 1.0?
- ⁵ A. Not at this time.
- ⁶ Q. Is the information contained in ICC
- ⁷ Staff Exhibit 1.0 true and correct to the best of
- 9 your knowledge?
- ⁹ A. Yes.
- 10 Q. If I were to ask the same questions
- as set forth in ICC Staff Exhibit 1.0, would your
- responses be the same today?
- 13 A. Yes.
- MS. SWAN: Your Honor's, I move for
- admission into evidence ICC Staff Exhibit 1.0
- including all attachments thereto.
- JUDGE HAYNES: Is there any
- objection?
- MR. FRIEDMAN: No objection.
- MR. SCHIFMAN: None from Sprint.
- JUDGE HAYNES: Was this filed on
- January 15th on E-docket?

- MS. SWAN: Yes, it was.
- JUDGE HAYNES: Staff Exhibit 1.0,
- ³ 1.1, 1.2, and 1.3 are admitted into the record.
- MS. SWAN: Thank you. Dr. Zolnierek
- is now available for cross-examination.
- 6 CROSS EXAMINATION
- BY MR. SCHIFMAN
- 8 Q. Hi, Dr. Zolnierek. Ken Schifman on
- 9 behalf of Sprint.
- A. Good afternoon.
- Q. Good afternoon. Dr. Zolnierek, I'm
- going to turn to page six of your testimony and
- 13 I'm going to be referencing lines 71 through 80,
- 14 please.
- A. Okay.
- Q. Is it true there that you
- mentioned -- you have a discussion regarding TDM
- technology and IP technology in that section of
- your testimony?
- A. Correct.
- Q. Okay. It says you're not an
- engineer, but do you have any kind of general

- understanding as to what technology now is more
- ² efficient to utilize for carriers?
- A. You have to define efficiency. It's
- ⁴ a pretty general term. If you're talking about in
- terms of being able to perform the same
- functionality at least cost, my general
- ⁷ understanding not being an engineer and not having
- 8 done specific cost studies is if you were
- ⁹ deploying new that you would likely deploy a
- largely IP format network.
- 11 Q. So it's your understanding that if a
- carrier were deploying equipment today that it
- would likely deploy IP technology rather than
- circuit switch technology?
- A. Yes. And I qualify that by saying
- that's sort of a scorched earth model. I mean, if
- you have an existing telecommunications
- infrastructure you're going to have to decide
- based upon what you have now. If you were to
- deploy a completely new system without any
- existing structure, then I would think it would be
- largely IP to my understanding.

- Q. Do you have an understanding,
- Dr. Zolnierek, of AT&T's intent one way or another
- to migrate its network from TDM to IP technology?
- A. Only what I've seen in the press and
- ⁵ various filings so with the FCC.
- 6 Q. So did you review Mr. Burt's
- ⁷ testimony Exhibit 1.5 that had AT&T's petition to
- launch a proceeding concerning the TDM to IP
- ⁹ transition?
- 10 A. I believe, yes, I've seen that.
- Q. Are you aware of the reasons why
- 12 AT&T is seeking a trial at the FCC?
- 13 A. I'm aware that they are seeking a
- trial. I'm not sure I'm aware of every single
- reason they have for it. I think they've
- expressed it's the way the network is headed and
- that it is an efficient technology and they plan
- to move there in the future, but I know there --
- it's not an unconstrained movement.
- Q. Do you have an opinion one way or
- the other that if AT&T migrates its technology
- from TDM to IP as to what AT&T intends as far as

- whether or not state commissions have authority
- over the IP networks?
- A. It's my understanding that AT&T
- 4 takes the position that the state commissions have
- ⁵ no authority over those networks.
- Q. And as a representative of the state
- 7 commission, does that concern you?
- A. The commission is a creature of the
- 9 legislature. So we respond what the legislature
- dictates in terms of what authority we have and
- don't.
- Q. Okay. And right now how does staff
- interpret the Commission's authority with respect
- to IP-to-IP interconnection?
- A. I don't think we have. I mean, I
- think as expressed in my testimony our position is
- 17 that -- at least my position in my view from
- reading the FCC orders, and I'm not a lawyer, is
- that the FCC considers it an open question whether
- they or subsequently the state would have any
- 21 authority on a 251, 252 sense over IP
- interconnection and as an outstanding issue I

- think I said in my testimony based on what Sprint
- has proposed that the Commission need not reach
- 3 that ultimate decision at this point.
- Q. But in your testimony you do state
- 5 that the Commission does have authority if Sprint
- 6 presents what you consider appropriate terms and
- 7 conditions you believe the Commission does have
- 8 authority to arbitrate terms and conditions for
- 9 IP-to-IP interconnection, right?
- 10 A. I don't know that for certain. You
- know, I think when staff is presenting their
- testimony we're dealing with it within the context
- of it's going to be reviewed by our attorneys and
- we'll discuss legal position in briefs. Like I
- said, it's an open discussion at that level. So I
- think they've expressed some confusion as to
- whether they have the authority. I don't know if
- the Commission does have the authority or doesn't
- have the authority, but I know that at this point
- at least in my opinion the person need not reach
- that position because I don't think Sprint has
- provided something that if the Commission can make

- a determination under 251, 252 has enough details
- to actually make a decision whether it meets those
- 3 requirements.
- Q. So let me refer you to page 11.
- 5 A. I'm there.
- Q. Excuse me. Page ten of your
- ⁷ testimony, the bottom.
- ⁸ A. Okay.
- 9 Q. So does it say "Like Sprint, I
- recommend that the Commission direct the parties
- to enter into operational discussion to establish
- 12 IP interconnection"?
- 13 A. Yes.
- Q. And so you believe the Commission
- does have the authority to direct the parties to
- enter into operational discussions to establish IP
- interconnection, right?
- MS. SWAN: Objection. Calls for a
- 19 legal opinion and argumentative.
- MR. SCHIFMAN: I don't believe it's
- 21 argumentative. I'm just trying to -- I believe he
- stated now on the record that he has called into

- question some of the items that he has put into
- testimony. So I'm going to get an understanding
- of what is in his testimony.
- JUDGE HAYNES: Overruled.
- 5 BY MR. SCHIFMAN:
- Q. Dr. Zolnierek, you state in your
- ⁷ testimony that you recommend the Commission direct
- 8 the parties to enter into operational discussion
- ⁹ to establish IP interconnection, correct?
- A. Correct.
- Q. So obviously -- well, maybe not
- obviously. Do you believe that the Commission has
- authority to direct the parties to enter into
- operational discussions regarding IP
- ¹⁵ interconnection?
- A. I think the Commission can direct
- them to do that. Whether it stands up legally, I
- don't know that.
- Q. Whether it is what? I'm sorry. I
- didn't hear that.
- A. Whether it would stand up to legal
- challenge, I don't know at this time.

- Q. Okay. Dr. Zolnierek, are you
- familiar with Illinois Administrative Code Rule
- ³ 790.310?
- ⁴ A. I am generally familiar with those
- ⁵ rules. I don't have them memorized.
- Okay. And, of course, I wouldn't
- ⁷ expect you to. You were sent before -- you appear
- ⁸ via video conference, a copy of Rule 790.310, does
- ⁹ that appear to be a fair and accurate
- representation of the rule?
- 11 A. Yes, this is a copy. I have no
- reason to believe it's not an accurate copy.
- 0. Okay. What is the title of that
- ¹⁴ rule?
- A. Title 83 Public Utilities Chapter 1
- 16 Illinois Commerce Commission, Chapter F Telephone
- Utilities Part 790 Interconnection, Section
- 790.310 Interconnection For The Purpose of
- 19 Transmitting and Routing of Either Exchange or
- 20 Exchange Access Service.
- Q. Okay. And so first do you agree
- that both exchange services and telephone exchange

- services are able to ride Interconnection
- ² Facilities?
- A. I'm sorry. Can you repeat the
- 4 question? I'm not sure I --
- ⁵ Q. Yes. The title of the rule talks
- about for the purpose of transmitting and routing
- of either exchange or exchange access service, do
- 9 you see that?
- ⁹ A. Yes, I do.
- 10 Q. So do you believe the rules applies
- 11 for interconnection to both of those types of
- services for the purpose of transmitting either
- exchange service or exchange access service?
- 14 A. Presumably.
- 0. Okay. Is there anything about --
- Subpart A talks about ILEC's having a duty to
- provide for the facilities and equipment of any
- telecom carrier interconnection with the ILEC's
- network, do you see that?
- ²⁰ A. Yes.
- Q. And A3 it discusses at least equal
- in quality to that provided by the ILEC to itself

- 1 or to any subsidiary affiliate or any party to
- which the ILEC provides interconnection, right?
- A. I believe that's what it says.
- Q. Is there anything in the rules as
- far as you know as to whether or not
- interconnection as it's written in the rule
- ⁷ applies to either TDM technology or IP technology?
- A. I'm not aware of any specificity
- ⁹ that would distinguish between the two.
- Q. Okay. I'm sorry. Did you say I am
- 11 not aware?
- 12 A. Right. I am not aware of any place
- in the rule where it differentiates between the
- 14 two.
- Q. Okay. As far as you know, is this
- rule still effective in Illinois?
- 17 A. Yes, I note that I think several
- places it says that the rules are subject to be in
- accordance with the terms and conditions of
- requirements of Section 251, 252 of the Federal
- 21 Act.
- Q. Okay. So turn the page and Subpart

- 1 C talks about points of interconnection. And it
- states "Technically feasible points within the
- 3 ILEC's network include at a minimum" and then
- 4 there's a listing one through five, do you see
- 5 that?
- A. Yes.
- ⁷ Q. Is there any -- do you have any
- ⁸ understanding as to whether or not those locations
- ⁹ are or are not available for interconnection based
- on the technology that the parties are utilizing
- for the exchange of traffic?
- 12 A. Sorry. I don't follow your
- 13 question.
- Q. Okay. So there's some points of
- interconnection that are listed in the rule,
- 16 right?
- A. Generally, right.
- Q. So it says, for example, the
- line-side of a local switch or remote terminal
- device or the trunk-side of a local switch or
- remote terminal device, those are the first two?
- A. Yes.

- Q. And one of them says the trunk
- interconnection points for a tandem switch, right?
- A. Correct.
- 4 Q. And my question to you is is there
- 5 any distinction in the rules as to whether or not
- those locations are technically feasible based
- ⁷ upon the technology utilized within the ILEC
- 8 network?
- ⁹ A. I don't believe that distinguishes.
- Q. Okay. Then go down to E, please.
- 11 It says locations of interconnections. Again, it
- talks about technically feasible locations of
- interconnection include at a minimum, correct, and
- it lists various locations within the ILEC
- network, is that right?
- A. Yes, it lists various pieces of
- equipment.
- Q. I'm sorry. It looks like what?
- A. It lists various pieces of
- equipment.
- Q. Okay. And one of those might be a
- tandem office, right?

- ¹ A. Yes.
- Q. Okay. So is this part of the rule?
- ³ I'll ask you the same question. Is this part of
- 4 the rule having a distinction related to
- technically feasible locations of interconnection
- 6 within an ILEC's network? Is there any
- ⁷ distinction based on IP technology or TDM
- 8 technology?
- 9 A. No, I think I actually answered that
- generally for the whole subsection.
- Q. Okay. Thanks. We can put the rule
- 12 aside. That's fine.
- Do you have Mr. Albright's
- picture which was CCA-9 that we had up on the
- poster board yesterday?
- A. My apologies. I do have the
- 17 Attachment CCA-9, but I would note my copy is
- black and white.
- Q. Okay. No problem. And so yesterday
- you probably didn't hear everything I understand
- because the microphones weren't on for the whole
- time for you, but did you gain an understanding

- that Mr. Albright said that the switching for the
- 2 AT&T Illinois U-verse service is -- he says is
- performed by AT&T Corp?
- ⁴ A. I didn't hear that yesterday. We
- 5 didn't hear any of the technical stuff that was
- 6 discussed about this diagram because it was off
- mic, but I believe he said that in his testimony
- 8 also.
- 9 Q. Okay. Okay. So, in essence, the
- 10 AT&T Corp switch acts as a local switch for the
- service that is provided to AT&T Illinois
- customers, is that right?
- 13 A. Can you repeat the question?
- Q. Sure. So I said, in essence, the
- ¹⁵ AT&T Corp switch is necessary for AT&T Illinois
- customers to obtain telephone exchange service, is
- that right?
- A. I don't believe in any every
- assistance. I believe AT&T's got two types of
- customers. Generally, two types of customers.
- They have IP customers on, for example, their
- U-verse network and traditional circuit switch

- 1 customers that are on their older traditional
- network and I think if the customer is a
- traditional then it need not go through the AT&T
- ⁴ Corp switch to provide service.
- 5 Q. Excellent distinction. I didn't
- 6 make that in my question. Thank you. So let's
- 7 restrict the question then for two AT&T Illinois
- 8 U-verse customers. Is the AT&T Corp switch a
- 9 necessary element of that telephone exchange
- service for those two parties?
- 11 A. I have very limited knowledge of
- this based on the testimony, but I believe so.
- 0. Okay. So we looked at the rule
- earlier and we looked at points of interconnection
- and I believe one of the points of interconnection
- was a serving wire center in Subpart E?
- 17 A. Okay.
- Q. Or a host and remote end office.
- 19 Are those local switches to your knowledge? Are
- those other names for switches?
- A. Yes, but I think they connotate
- different functionalities. I mean, a host is,

- 1 yes, a local switch and usually when you describe
- it as a host it usually has remote switches off of
- it, but they're both I would consider local
- 4 switches in sort of a general sense. A serving
- wire center is more to my mind a switch that
- 6 connects, for example, a long distance carrier.
- ⁷ It would connect -- the traffic from a long
- 8 distance carrier might be switched to a serving
- ⁹ wire center and then sent on to an end office or a
- 10 local office, local switch.
- Q. Okay. But do you agree it's
- technically feasible generally in the TDM network
- for carriers to interconnect at local switches?
- 14 A. It's my understanding, yes.
- Q. Okay. Let's turn to page ten of
- your testimony. We're already there, aren't we.
- Line 162 basically and the answer that starts on
- ¹⁸ line 162.
- ¹⁹ A. Yes.
- Q. You talk about Sprint needing to
- 21 provide additional rates, terms and conditions for
- IP-to-IP interconnection in your view, is that

- 1 right?
- 2 A. Yes.
- Q. Okay. Now, I'm going to refer you
- 4 to Jim Burt's testimony, which is his rebuttal
- testimony pages 26 through 27.
- 6 A. Okay. I'm there.
- ⁷ Q. Okay. In your mind, is this the
- 8 part of Mr. Burt's testimony where he is
- 9 responding to your request regarding Sprint
- identifying terms and conditions for IP
- interconnection?
- 12 A. He may have been. I don't believe
- he did. He may have been trying to.
- Q. Okay. Do you agree that a term or
- condition of IP interconnection is actually first
- obtaining the right to do so under a contract?
- A. I don't know. It's somewhat of a
- chicken and egg problem. How can a commission
- grant a right to do something that it doesn't know
- exactly what you want to do. I mean, are you
- saying connect in a general sense? Well, it's not
- clear if it's technically feasible or, you know,

- if it makes any sense. So for the Commission to
- say "Yes" in sort of a global sense, I think it
- would help to have the details necessary to make
- 4 that determination.
- ⁵ Q. Understood. But the first step in
- 6 determining whether or not two parties can
- ⁷ interconnect an IP is that there has to be some
- 8 contract terms. We don't have to say what they
- ⁹ are yet, but there has to be some contract terms
- that say the parties will interconnect in Internet
- protocol, right?
- 12 A. I guess I'm not understanding the
- question. If the contract is going to give them a
- 14 right to interconnect an IP format, then, yes, the
- contract will say they have that right, I guess.
- Q. Okay. So in the second one, the
- second term might be, okay, where are the parties
- going to interconnect in an IP, is that one of the
- terms that you think is necessary?
- MS. SWAN: Objection. Speculative.
- Dr. Zolnierek has no basis for knowing how the
- parties would negotiate these terms.

- MR. SCHIFMAN: I'm just asking him
- what he thinks the necessary terms and conditions
- are for IP in order for them to be in a contract
- 4 that are sufficient for the Commission to order.
- JUDGE HAYNES: Overruled.
- 6 BY MR. SCHIFMAN:
- ⁷ Q. Dr. Zolnierek, do you agree with me
- 8 that if the parties are permitted to interconnect
- 9 an IP and you're saying that the parties need to
- provide more detail about where they will or how
- that type of interconnection will take place, one
- of those details would be the location of the
- actual IP interconnection?
- 14 A. I would say a locational element. I
- don't think that the details need to be spelled
- out in excruciating detail and I don't think they
- are in typical interconnection agreements, but at
- a basic level, for example, you know, how many
- points of interconnection per LATA will -- I don't
- understand -- you know, in the FCC rules, it
- requires that there -- the ILEC's give
- interconnecting carriers the option to connect to

- a point in the LATA and I think Sprint here
- proposed, at least as far as I can tell, a single
- points of state and I'm not sure that complies
- with either 251, 252 or the Commission rules in
- 5 implementing them. So that level of specificity,
- ⁶ I think, at least is required.
- ⁷ Q. Okay. So in your view -- okay.
- 8 We'll leave it at that. I understand your answer.
- 9 What about is there any -- what other terms and
- conditions would you think would be important in
- an interconnection agreement in order for the
- 12 Commission to order IP-to-IP interconnection?
- 13 A. I don't think it would be -- if the
- 14 Commission has the ability to order IP
- interconnection, I don't think it would be that
- different from the typical requirements for
- non-IP-to-IP interconnection. There is one
- element I think that would be somewhat different
- here and that is dealing with the -- if AT&T had a
- completely TDM network at this time would they
- have an obligation to turn all that TDM traffic
- into IP traffic.

- 1 That is an additional element
- beyond what we normally experience in a TDM-to-TDM
- world and I think because of the difference here
- 4 that would need to be spelled out what obligation
- there is whether it would be an obligation that is
- imposed on TDM customers or whether IP-to-IP would
- only be applicable as far as AT&T U-verse
- 8 customers. Details like that I think would be
- ⁹ important in this case.
- 0. But we established that AT&T's
- 11 network is not completely IP -- or not completely
- 12 TDM, correct?
- 13 A. That's my understanding, yes.
- Q. It has IP U-verse customers today,
- 15 right?
- 16 A. Yes.
- Q. And it has business VoIP customers,
- 18 right?
- 19 A. That's my understanding, yes.
- Q. Okay. Any other terms or conditions
- that you can identify, that would be important for
- the parties to negotiate?

- A. I think it would follow typical, you
- know, terms and conditions in an IP contract
- including, you know, points of interconnection.
- 4 You know, the rights there. And just like I said
- ⁵ the additional element that I just described. I
- 6 could pull out an interconnection agreement and go
- ⁷ through all the different details that are
- 8 associated with POI. I think a lot of them are an
- 9 issue in this case, but all those would be --
- would need to be addressed.
- I mean, for example, the parties
- didn't come to us with this agreement and say
- "We're going to connect in TDM-to-TDM format.
- 14 That's it. One line." The whole contract spells
- out how that occurs and I think the same thing
- would have to happen for IP-to-IP.
- Q. Well, if the parties brought to you
- an interconnection agreement for approval, say
- it's negotiated and it's an IP-to-IP
- interconnection, you wouldn't need to see all
- those other terms and conditions, would you? What
- if the parties just said "We're going to

- interconnect an IP," you wouldn't need to see
- anything else in order to approve it, would you?
- A. Let me qualify. I'm assuming you're
- 4 talking about bringing an interconnection
- 5 agreement to the Commission for approval. In that
- 6 case, there might be an issue if all it said is
- we're going to connect to each other with -- that
- 8 may leave other carriers unable to determine
- ⁹ whether they have the same rights or not, whether
- they're getting the same agreement. If somebody
- opts in, will that be on the same terms and
- conditions.
- So there has to be enough detail
- 14 to know what the general option is and whether it
- would discriminate against carriers and that's one
- of the things we have to evaluate when we get
- interconnection agreements is whether it's in the
- public interest or if it discriminates against
- other carriers.
- Q. Let's go into more detail. If the
- parties identified where the POI was going to be
- for IP interconnection and, say, the parties

- identified there would be more than one POI in the
- State of Illinois, are there -- and the rest of
- interconnection agreement that we have before us
- 4 that the Commission goes through and determines
- the other rates, terms and conditions and the
- 6 general terms and conditions that apply to the
- ⁷ parties, is there anything specific about IP
- interconnection other than the transition that you
- ⁹ mentioned that we need to consider?
- MS. SWAN: Objection. Calls for a
- 11 legal conclusion and speculative.
- MR. SCHIFMAN: I'll rephrase.
- 13 BY MR. SCHIFMAN:
- 14 Q. Is there anything other than the
- transition to IP that the parties would need to
- consider to satisfy your desires for the parties
- to have adequate terms and conditions related to
- 18 IP-to-IP interconnection?
- MR. FRIEDMAN: And in addition to
- all the other things he identified?
- MR. SCHIFMAN: I believe he
- identified the location. I'm sorry. I didn't

- mention the location of the POI's. I think those
- are the two that we've heard about so far.
- 3 BY THE WITNESS:
- ⁴ A. I can give you another example. If
- 5 Sprint obtains an interconnection facility and
- leases that subject to TELRIC rates, will that
- ⁷ have -- will that be compatible with delivering it
- 8 to a point that is now IP-to-IP connection or not.
- 9 I don't know. I don't know if that is technically
- 10 feasible. If that works, I think the parties
- would have to specify if there is any differences
- there. It's just at this point just saying we're
- going to connect IP-to-IP without any of the
- details in these hundreds of pages of agreement
- it's difficult to determine whether it meets the
- 16 standards of 251, 252.
- BY MR. SCHIFMAN:
- Q. If AT&T provides to AT&T Corp
- interconnection, do you agree that is evidence
- that it's technically feasible to connect with
- 21 another carrier in IP format?
- MR. FRIEDMAN: Objection to the

- extent the question is in the form that is not
- supposed to be hypothetical because the evidence
- 3 is that --
- JUDGE HAYNES: I don't think you
- 5 have your speaker on.
- 6 MR. SCHIFMAN: I don't believe he
- ⁷ has the ability to object.
- JUDGE HAYNES: Go ahead and make
- ⁹ your objection.
- MR. FRIEDMAN: I object to the form
- of the question. I think the question assumes
- there is an IP-to-IP interconnection between AT&T
- 13 Illinois and AT&T Corp and the testimony is that
- there is no IP-to-IP interconnection between those
- 15 two entities.
- MR. SCHIFMAN: I believe
- Mr. Friedman's objection mischaracterizes the
- evidence. So I guess we're at loggerheads about
- 19 that.
- MR. FRIEDMAN: I think it can easily
- be cured by making it a hypothetical question.
- Please assume that there is an IP-to-IP

- interconnection and then ask your question.
- JUDGE HAYNES: Staff, do you object
- 3 to the question?
- MS. SWAN: Staff has no objection.
- 5 BY MR. SCHIFMAN:
- Q. Dr. Zolnierek, if it's determined
- ⁷ that AT&T Illinois and AT&T Corp have an IP-to-IP
- interconnection, would you agree that that is
- ⁹ evidence of the technical feasibility for another
- carrier to interconnect an IP format?
- 11 A. I don't -- not in this case anyway.
- 12 In this specific case here. I think one of the DR
- responses that AT&T provided to us indicated that
- 14 the traffic delivered to AT&T Corp was delivered
- in combined form. So that traffic delivered was
- not only voice traffic, but it included video
- traffic and broadband traffic and it's not clear
- to me that something -- that same aggregate of
- traffic to Sprint is technically feasible.
- Q. Do you believe it's important for
- 21 AT&T Illinois to not discriminate between its
- interconnection with its affiliated carriers as

- opposed to a third-party like Sprint?
- ² A. Yes.
- Q. Okay. So on page 14 of your
- 4 testimony, you provide basically a good framework
- for a proposal to I guess resolve the IP issue, is
- that a fair characterization in your view of what
- ⁷ this is? But this is not regarding IP
- interconnections. It's regarding a different
- 9 section of the contract?
- 10 A. Correct. It's a format and I would
- say that what it does is it puts more specificity
- on the issue and doesn't preclude Sprint from
- pursuing it further under the contract.
- Q. Okay. And are you aware that both
- 15 AT&T and Sprint presented proposals in their
- language which addressed your general proposal?
- A. Generally, yes.
- Q. Okay. And would it be fair to say
- that one of the proposals -- Sprint's proposal
- basically said that the parties had the ability to
- come back to the Commission regarding IP-to-IP
- interconnection regarding various terms and

- conditions, but that the -- but it does have the
- right to come to the Commission in order to do so?
- A. Can you refer me back to that? I
- ⁴ just want to refresh.
- ⁵ Q. Sure. I think it's Burt page 36.
- MS. SWAN: Is this redirect?
- 7 MR. SCHIFMAN: Of his rebuttal.
- 8 BY THE WITNESS:
- 9 A. Yes, I have that.
- 10 BY MR. SCHIFMAN:
- Q. Okay. So did you have a chance to
- review Sprint's proposed language?
- A. Yes, I looked it over.
- Q. Does that appear to comport with
- your understanding of how the parties could
- resolve this issue in order to have an opportunity
- to bring it back to the Commission after they've
- proposed language regarding the implementation of
- voice IP-to-IP interconnection?
- A. I don't believe. I think there's
- some provisions in there I wouldn't personally
- recommend the Commission adopt.

- Q. Okay. Okay. Let's turn to page 37
- of your testimony. Lines 774 to 778.
- A. Okay.
- 4 Q. And this is the Inter-MTA issue
- 5 seven and eight. That's what this testimony is
- for referring to, right?
- A. Definitional issues, yes, I believe
- 8 so.
- 9 Q. One of the issues you say with
- Sprint's recommendation is that you would expect
- carriers of all types to quickly adopt the entire
- nation as their local calling area, do you see
- that testimony?
- A. Correct.
- Q. Do you have any -- as far as impact
- on consumers, do you think it's a good thing or
- bad thing for consumers -- for carriers to adopt
- broad local calling areas?
- 19 A. Depends on which consumer you are
- and who your carrier is. I think the FCC listed
- exactly those things in the CAF order and said
- they were trying to balance the interest of the

- various consumers.
- Q. So issue 21 go to page 43 of your
- testimony. This is regarding interconnection
- 4 facility audits?
- ⁵ A. Yes.
- Q. Okay. So line 922 of your testimony
- you talk about Sprint taking advantage of the fact
- 8 that AT&T Illinois is required to provide
- ⁹ facilities for limited purposes at forward-looking
- Total Element Long Run Increment Costs, TELRIC?
- A. Yes.
- Q. What about TELRIC, has it been
- considered compensatory by the Supreme Court?
- A. I would assume not.
- Q. Okay. In your view, does TELRIC
- include a reasonable profit for the party
- providing the facility?
- ¹⁸ A. Yes.
- 19 Q. And do you have any understanding as
- to whether AT&T -- first of all, when were AT&T's
- interconnection facility rates developed at
- TELRIC?

- A. For -- are you talking about a
- 2 specific element?
- Q. DS1, DS3, OC3 facilities.
- A. I'm trying to recall. There's been
- various TELRIC cases over the years. There has
- 6 not been one for a while. I think the last one
- 7 was one in 2004 and I'm not sure it addressed the
- 8 interoffice facilities. I'm sorry. I just don't
- 9 recollect off the top of my head.
- Q. Has any point since when those
- interoffice facility rates were established in
- 12 Illinois, has AT&T petitioned the Commission for
- higher rates as such because their interoffice
- facility rates were not compensatory?
- A. Since the last time they filed
- rates, they haven't requested again, no.
- Q. Okay. But that was before 2004 at
- 18 least, right?
- 19 A. I can't recall the exact date. I
- think it was a 2004 order, but I don't recall for
- sure.
- Q. Okay. So when staff and

- arbitrations like we're in, is it important -- I
- 2 know staff has cited various Commission decisions
- as precedent in support of its testimony on one or
- other issues. When staff does that, does it look
- back at the specific language that was proposed by
- the parties for that particular issue in that case
- ⁷ and compare it to what the specific language is by
- 8 the parties in this case?
- 9 A. I can't speak for the entirety of
- the staff, but I can tell you that sometimes I do
- that and sometimes I do not.
- Q. Do you think it's important to look
- at the circumstances that the parties are in when
- they're proposing the language at that point in
- time as opposed to just looking at how an issue
- was decided previously?
- MS. SWAN: Objection.
- 18 BY THE WITNESS:
- 19 A. I think it depends on the
- circumstances. I mean, sometimes from the order
- you may be able to discern it's a direction of
- general applicability and sometimes you may need

- to go back and say, you know, what are the
- ² circumstances that dictated this. I think it just
- varies circumstance by circumstance.
- 4 BY MR. SCHIFMAN:
- ⁵ Q. Okay. Pages 52 and 53 of your
- 6 testimony. Starting on line 1130.
- ⁷ A. Okay.
- 8 Q. So you mention that the FCC has
- 9 restricted the ability of carriers to obtain
- 251(c)(2) interconnection for interexchange
- 11 purposes?
- 12 A. Yes.
- 0. Does that restriction in your view
- apply only if they're attempting to provide or to
- obtain interconnection just for interexchange
- purposes?
- A. I believe that is what the language
- 18 says.
- Q. Okay. So this part of your
- testimony looks like you're attempting to -- you
- have an issue about Sprint maybe accepting traffic
- from other parties and then delivering it to AT&T,

- 1 is that your objection to the language that is in
- this section or is that one of your concerns?
- A. Well, I mean, there are a number of
- 4 issues in the case and I mean there's various
- 5 aspects to every issue. Yes, that's one of the
- 6 concerns is that, you know, with the current
- ⁷ intercarrier compensation regime of the FCC that
- where there are differences in the required
- 9 compensation it's the manner in which the
- interconnection is done. Those can be blurred or
- masked. That is a concern that I've had and I
- think the Commission has run into that
- circumstance already.
- Q. Okay. But for this issue, do you
- understand that this is surrounding traffic that
- is directly exchanged by Sprint and AT&T?
- A. What do you mean by directly
- exchanged?
- Q. So this is mobile traffic delivered
- to AT&T for termination. Land -- this is
- mobile-to-land traffic here.
- A. So it's traffic that Sprint mobile

- 1 hands to AT&T?
- Q. Right, and there's not a third
- 3 carrier involved?
- ⁴ A. That was my concern. There may be.
- 5 There may be no way for anyone, but Sprint to know
- 6 that.
- ⁷ Q. Is it your understanding that the
- 8 parties have language in their interconnection
- ⁹ agreement that addresses that issue?
- 10 A. I have seen that issue attempt to be
- addressed, but I'm not sure that I understand that
- it does address it.
- Q. Okay. No further questions.
- JUDGE HAYNES: AT&T, do you have
- 15 cross?
- MR. FRIEDMAN: AT&T does and I
- apologize for this, but may we take a moment
- because mostly I plan to ask Dr. Zolnierek about
- an exhibit and my exhibit seems to be a bit messed
- ²⁰ up?
- JUDGE HAYNES: Okay.

- 1 (Whereupon, a break was taken
- after which the following
- proceedings were had.)
- JUDGE HAYNES: Okay.
- 5 CROSS EXAMINATION
- 6 BY MR. FRIEDMAN
- ⁷ Q. How are you, Dr. Zolnierek?
- ⁸ A. Doing well.
- 9 Q. Good. First thing I would like to
- ask you about is that provision of the
- administrative code that you looked at with
- Mr. Schifman. Do you have that handy, that's
- 13 Section 790.310?
- A. Yes.
- 15 Q. I know that you testified that as
- you understand it there is an open question before
- the FCC as to whether IP-to-IP interconnection is
- within the purview of Section 251(c)(2), right?
- 19 That's an open question?
- A. Correct.
- Q. Now, just for purposes of the moment
- 22 I'm going to ask you to assume that the answer to

- that question is no. Section 251(c)(2) does not
- govern IP-to-IP interconnection. Assume, for
- ³ example, that the FCC so rules and is sustained by
- ⁴ a federal court at some point in the future.
- If that is the situation, as you
- 6 understand it, would IP-to-IP interconnection be
- required by Section 790.310 of the Commission's
- 8 rules?
- 9 A. Can you give me just a second? I
- want to look at the more broad rule.
- Q. Sure.
- 12 A. I have to say that I think whether
- it is or not, my opinion is the Commission would
- 14 have pretty limited authority. If the FCC
- determined that it did not have jurisdiction over
- 16 IP-to-IP, I think my presumption would be neither
- would we under this particular rule.
- Q. Let me direct your attention to
- Subsection 790.310(a) Sub 2 where it requires that
- interconnection be provided at any technically
- feasible points within the ILEC network, do you
- see that?

- A. Yes.
- Q. To your non-lawyer's understanding,
- is the AT&T Corp switch that you talked about a
- 4 little bit with Mr. Schifman within the ILEC's
- ⁵ network as stated in Subsection 2?
- 6 A. That is a very difficult legal
- ⁷ question that I'm not sure I can answer. I know
- if we're talking about basically AT&T
- 9 subcontracting with AT&T Corp and using those
- facilities to provide its service whether or not
- that's considered within AT&T's Illinois network,
- 12 I don't know.
- Q. Okay. I appreciate that. Now, your
- recommendation about what the Commission should do
- on these IP interconnection issues I think appears
- on pages 22 to 23 of your testimony starting at
- lines 450 and then continuing just to 465. That's
- your bottom-line recommendation, correct?
- 19 A. Yes.
- Q. And I want to ask you one -- I'll
- call it a small question. The question in 454 and
- then 451 said "Please summarize your

- recommendation with respect to issues 1/1a."
- 2 Don't you really mean to be referring also to
- issues 11 and 18 which were related IP
- interconnection issues?
- ⁵ A. That is correct.
- 6 Q. So that's your recommendation and
- ⁷ then to implement your recommendation you say what
- you say, which Mr. Schifman pointed out to you at
- 9 pages 14 and 15, where you cited something the
- parties had agreed to on another issue as a model
- for language that could go in the interconnection
- agreement to govern IP interconnection, right?
- A. Correct.
- 14 (Document marked as AT&T
- 15 Illinois Cross Exhibit No. 3
- for identification.)
- BY MR. FRIEDMAN:
- Q. So could you now get in front of you
- what I've marked as AT&T Cross Exhibit 3, which I
- will eventually offer into evidence merely as a
- demonstrative exhibit and I'll tell you what it
- is. I want to ask you about the differences

- between the two parties, the proposals in response
- to your suggestion and in order to try to do that
- in a comfortable fashion I put in the left-hand
- 4 column on these two pages AT&T Illinois' proposal
- and I put in the right-hand column Sprint's
- 6 proposal.
- ⁷ I will not ask you to confirm
- 8 that I got it right because that would take some
- ⁹ time. I'll just represent that I did my best and
- if it turns out I didn't someone will correct me,
- but I will say that as we go through this I'd
- invite you if you think I got something wrong when
- I copied these provisions, let me know. I'll also
- tell you that, maybe unsuccessfully, I tried with
- different kinds of underlining to signal kind of
- 16 related provisions.
- So, for example, one difference
- between the proposals the first one I note is that
- 19 Sprint's proposal starts out by saying "subject to
- section" and then it refers to the following
- sections, right, and AT&T Illinois' does not have
- that particular language or that feature, right?

- A. Correct.
- Q. And does that jive with your
- recollection of the proposals at all? Do you kind
- of recall that or are you seeing it here on the
- ⁵ piece of paper?
- A. Yeah, I'd have to go back and double
- 7 check.
- Q. All right. I won't ask you to do
- ⁹ that, but will you agree with me that it really
- doesn't matter whether that subject to phrase is
- included or not because even if it's not included
- it, in effect, is going to be subject to
- everything that follows because what follows in
- both parties' proposals in general terms is an
- ability to talk about language and come back to
- the Commission?
- 17 A. I would have to go back and look at
- 3.11.2.2.1 in the other section. I don't want to
- disregard them without going back and reviewing
- what they said. If you want me to review that, I
- 21 can.
- Q. You know what, we'll do that and

- maybe we'll come back. AT&T's language, and I'm
- still in that first little paragraph, 3.11.2.2
- basically says that Sprint has to deliver the
- 4 traffic to AT&T in TDM format and in contrast
- 5 Sprint's language basically says that subject to
- 6 what follows both parties have to deliver their
- ⁷ traffic to each other in TDM format, do you see
- 8 that difference?
- 9 A. Yes.
- 10 Q. If you were thinking about which
- parties' language was preferable, would that
- difference matter to you? Do you like one way or
- the other better?
- A. Okay. Let's step back.
- ¹⁵ Q. Okay.
- A. So you're saying --
- Q. What I'm saying is this. My goal
- here is to find out from you whether you have a
- 19 preference for one parties' proposal or the other
- and I want to do it kind of piece-by-piece and one
- difference that I'm noting is that AT&T's proposal
- in the left column says that Sprint has to send

- its traffic to us in TDM format, but it doesn't
- say that we have to send our traffic to Sprint in
- 3 TDM, right?
- ⁴ A. Okay.
- ⁵ Q. On the other hand, Sprint's language
- says both of us have to hand the traffic to each
- other in TDM, do you see that?
- 8 A. Yes.
- 9 Q. Now, I'm asking you does that
- difference matter to you?
- 11 A. Sitting here now, I don't think so.
- JUDGE HAYNES: I don't think you
- have your mic on.
- MS. SWAN: I'm sorry. Just before
- Dr. Zolnierek answers, I just want to note that
- I'm not objecting, but this is all out of context.
- So these are just provisions that have been pulled
- out without context.
- MR. FRIEDMAN: Let me be very clear
- and maybe we should back up and I tried to do this
- too quickly.

- 1 BY MR. FRIEDMAN:
- Q. You do recall, do you not, that in
- response to your suggestion of how -- of the sort
- of language that might go into the interconnection
- 5 agreement on this IP issue you recall that Sprint
- 6 proposed some language in its rebuttal testimony,
- ⁷ right?
- A. Correct.
- 9 Q. And AT&T did, likewise, propose some
- language?
- 11 A. Correct.
- Q. I'm saying to you that this is all
- the language that Sprint proposed in that
- 14 connection and all the other language that AT&T
- proposed in that connection?
- 16 A. That's my understanding.
- Q. I'll make that representation to
- you. Do you have any reason to believe that's
- wrong?
- A. No. I agree.
- Q. That's our context. This is our
- proposal versus Sprint's proposal. Okay. Now,

- again, I've identified this difference, the one
- where our language just requires them to give us
- language in TDM and their's has it going both ways
- and I'm asking you does that difference -- does
- 5 that particular difference matter to you as you're
- thinking about which proposal might be preferable?
- A. I don't think it makes a pragmatic
- 8 difference. Potentially, I can see that AT&T is
- ⁹ giving itself the right to deliver traffic in IP
- format to Sprint which doesn't seem equitable.
- Q. All right. Then we'll make that
- change. Okay. We'll change our proposal then to
- accommodate that and we'll say if our language is
- 14 adopted we can make it go both ways. Now, let me
- direct your attention next to -- we're in the left
- column. AT&T's language in 3.11.2.2.1, which I've
- underlined there, if you can just read that to
- yourself my question is are you okay with that
- language or is there something objectionable about
- it to you?
- A. To the extent this mirrors what was
- in the proposal in the testimony, I'm comfortable

- ¹ with that.
- Q. Then if we could flip to the next
- page. I'm still on the left column. I did a bad
- job because I should have labeled these columns,
- but in 3.11.2.2.2 -- let me start again. The
- 6 language with no underlining is essentially
- ⁷ identical, do you agree with that?
- A. I don't think so.
- 9 Q. Let me go at this another way.
- 10 AT&T's underscored language in the left column,
- are you okay with that language?
- 12 A. Yes. I'm generally okay with AT&T's
- proposal.
- Q. How about Sprint's language in
- 3.11.2.2.2, do you have any problems with that?
- 16 A. Yes. I would at this point -- I
- think the basic assumption is that interconnection
- is technically feasible and that the network of
- the affiliate would be considered the network of
- 20 AT&T Illinois that at this point making that
- declaration I think is premature.
- Q. It seems like I went about this in a

- very inefficient way because I'm getting the
- feeling if I had just asked you at the beginning
- whose proposal do you like better you would have
- said AT&T, is that right?
- 5 A. That's correct.
- Q. And if I had said why -- if I had
- ⁷ said why do you like AT&T's better, what would you
- 8 tell me?
- ⁹ A. Primarily, the biggest reason is
- that Sprint -- in Sprint's proposed language,
- Sprint deemed interconnection -- IP-to-IP
- interconnection to be technically feasible and I
- don't think that's been at least prior to the
- hearings and I didn't hear everything that went
- on, but that wasn't established I don't think in
- the record.
- Q. Let me suggest to you and it may be
- a different way of saying the same thing, another
- reason that AT&T's language is better and then I'm
- going to ask you if you agree. Sprint's language
- I submit requires the Commission to cross some
- bridges now that AT&T's language does not require

- the Commission to cross. It -- Sprint's language,
- if the Commission were to adopt it, decides some
- things that don't have to be decided yet and
- ⁴ AT&T's language does not have that characteristic,
- would you agree with that?
- A. Yes, I agree with that.
- ⁷ Q. And let me put that yet another way.
- 8 If the Commission were to adopt Sprint's language,
- 9 can you see where AT&T might appeal to Federal
- District Court and have an appealable issue?
- MR. SCHIFMAN: Objection.
- 12 Speculation.
- JUDGE HAYNES: I didn't hear the
- objection.
- MR. SCHIFMAN: I just said
- speculation. He's asking the witness what AT&T is
- going to do based on a particular decision by the
- 18 Commission.
- MS. SWAN: The staff would have had
- ²⁰ a similar objection.
- MR. FRIEDMAN: Let me rephrase.

- 1 BY MR. FRIEDMAN:
- Q. You have been a witness for staff in
- a good many arbitrations, have you not?
- 4 A. Excuse me. Can you move closer to
- 5 the microphone?
- 6 Q. You have testified on behalf of
- ⁷ staff on a good many arbitrations that have
- yielded interconnection agreements, correct?
- ⁹ A. Correct.
- Q. And in a general way you have a
- familiarity with the sort of things that get
- 12 appealed, right?
- 13 A. Yes.
- Q. I'm not asking you to speculate
- about what AT&T might do, okay, are we clear on
- 16 that?
- 17 A. Yes.
- Q. Can you -- would you agree with me
- when I say if the Commission were to adopt
- Sprint's language, you can imagine that AT&T could
- go to federal court and say the Illinois Commerce
- Commission just decided something that we think is

- wrong and I'm not saying AT&T would win, but could
- you see that happening?
- A. Yes.
- Q. Now, on the other hand, if the
- 5 Commission decides -- adopts AT&T's language where
- all it does is leave it for the parties to come
- ⁷ back, can you imagine Sprint going to a Federal
- 8 District Court and saying "We're not happy because
- ⁹ the Commission didn't decide some stuff we wanted
- it to decide"? I'm just asking if you can foresee
- that as a realistic possibility?
- MR. SCHIFMAN: Objection. Also
- regarding Sprint and the Commission and what --
- speculation as to what Sprint or the Commission
- may do in a particular situation.
- JUDGE HAYNES: Sustained.
- ¹⁷ BY MR. FRIEDMAN:
- Q. Just one last thing. You remember
- that Mr. Schifman asked you to identify some
- particulars that would need to be included in
- interconnection language governing IP-to-IP
- interconnection, do you remember that general

- 1 subject?
- ² A. Yes.
- Q. And you mentioned things like how
- 4 many points of interconnection there would be and
- where they would be, correct?
- ⁶ A. Correct.
- ⁷ Q. As you sit here without the aid of
- 8 an existing interconnection agreement, for
- 9 example, am I correct that you cannot think of all
- of the things that might need to be included?
- 11 A. No. Absolutely, there are -- yeah,
- 12 correct.
- 13 Q. Okay.
- MR. FRIEDMAN: That's all I have.
- 15 Thank you.
- JUDGE HAYNES: Redirect?
- MS. SWAN: Can we take a few moments
- off the record?
- MR. LANNON: Just one minute.
- Whereupon, a break was taken
- after which the following
- proceedings were had.)

- JUDGE HAYNES: Let's go back on the
- ² record. Does staff have redirect for your
- 3 witness?
- MS. SWAN: Yes, your Honor.
- 5 REDIRECT EXAMINATION
- 6 BY MS. SWAN
- 7 Q. Just one question, Dr. Zolnierek.
- 8 When you're formulating your positions in cases
- 9 like this case, are you motivated at all by the
- potential that a party may appeal the Commission's
- decision down the line?
- 12 A. No.
- MS. SWAN: Thank you. That's all my
- 14 questions.
- JUDGE HAYNES: Okay. I think those
- are all the questions for Dr. Zolnierek. Thank
- you, Dr. Zolnierek. Okay. Who is next?
- MS. SWAN: I believe we will have
- 19 Mr. Omoniyi who we will go and collect.
- Whereupon, a break was taken
- after which the following
- proceedings were had.)

- JUDGE HAYNES: Let's go back on the
- record. Staff, would you call your next witness,
- ³ please.
- 4 MS. SWAN: Staff calls as its next
- witness Mr. A. Olusanjo Omoniyi.
- JUDGE HAYNES: Good afternoon,
- Doctor. Can you please state your name for the
- 8 record, how you pronounce it?
- 9 THE WITNESS: A. Olusanjo Omoniyi.
- JUDGE HAYNES: Omoniyi. Please
- raise your right hand.
- 12 WHEREUPON:
- A. OLUSANJO OMONIYI
- called as a witness herein, having been first duly
- sworn, deposeth and saith as follows:
- JUDGE HAYNES: Thank you. I'm going
- to ask you to bring the microphone closer to your
- mouth.
- THE WITNESS: Okay.
- JUDGE HAYNES: Thank you.

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- D I R E C T E X A M I N A T I O N
- 2 BY MS. SWAN
- Q. Good afternoon, Mr. Omoniyi. Can
- 4 you please state your full name for the record and
- 5 spell your last name?
- A. A. Olusanjo Omoniyi. The last name
- ⁷ is spelled O-M-O-N-I-Y-I.
- 8 O. Who is your employer and what is
- 9 your business address?
- 10 A. Illinois Commerce Commission.
- Q. And your business address?
- 12 A. 160 North LaSalle Street, Suite
- 13 C-800, Chicago, Illinois 60601.
- Q. And what is your position at the
- 15 Illinois Commerce Commission?
- A. I'm a policy analyst.
- Q. Did you prepare written exhibits for
- submittal in this proceeding?
- 19 A. Yes.
- 20 (Document marked as Staff
- Exhibit No. 3.0 for
- identification.)

- 1 BY MS. SWAN:
- Q. Do you have before you a document
- which has been marked for identification as ICC
- 4 Staff Exhibit 3.0, which consists of a cover page,
- a table of contents and 40 pages of narrative
- 6 testimony and is entitled Direct Testimony of
- A. Olusanjo Omoniyi and which has been pre-filed
- 8 on E-docket on January 15th, 2013?
- ⁹ A. Yes, I do.
- 10 Q. Did you prepare that document for
- presentation in this matter?
- A. Yes, I did.
- Q. Do you have any corrections to make
- to staff -- ICC Staff Exhibit 3.0?
- ¹⁵ A. No.
- Q. Is the information contained in
- Staff Exhibit 3.0 true and correct to the best of
- your knowledge?
- 19 A. Yes.
- Q. If I were to ask you the same
- questions as set forth in ICC Staff Exhibit 3.0,
- would your responses be the same today?

- A. Yes, they would.
- MS. SWAN: Your Honor's, I move for
- admission into evidence ICC Staff Exhibit 3.0
- 4 including all attachments thereto. Excuse me.
- ⁵ There are no attachments. I misspoke.
- JUDGE HAYNES: Any objection?
- 7 MR. CHIARELLI: No objection.
- MS. SWAN: Mr. Omoniyi is now
- ⁹ available for cross-examination.
- JUDGE HAYNES: Staff Exhibit 3.0 as
- previously filed on E-docket is admitted. Sprint?
- 12 CROSS EXAMINATION
- 13 BY MR. PFAFF
- Q. Well, I wasn't going to have much
- for you, but I can't waste the opportunity. How
- are you doing, Dr. Omoniyi? My name is Jeff
- Pfaff. I just have a couple of questions for you.
- Do you agree that carriers should be permitted to
- file good faith disputes with respect to bills
- rendered by another party?
- A. Yes, indeed.
- Q. And the Commission should not adopt

- language that would limit a carrier's right to
- file good faith disputes, would you agree with
- 3 that?
- ⁴ A. Yes, I do.
- ⁵ Q. And even in proposed definitions
- 6 that would limit a parties' ability to file good
- ⁷ faith disputes, would you agree with that?
- A. Yes.
- 9 MR. PFAFF: That's all. Thank you.
- JUDGE HAYNES: Thank you. AT&T?
- 11 CROSS EXAMINATION
- 12 BY MR. FRIEDMAN
- 0. Good afternoon.
- A. Good afternoon.
- Q. A couple of questions about the
- deposit issues and I will start by referring you
- to page 13 of your testimony starting on line 284.
- 18 A. Okay.
- 19 Q. Are you there?
- ²⁰ A. Yes.
- Q. And there you say "I would recommend
- that the Commission find that the criteria for

- determining who is required to post a deposit
- should not be based on a parties' ability to pay,
- but whether a party is paying its bills as the
- 4 Commission has found in previous interconnection
- 5 arbitrations." That's your quote and then you
- 6 cite to the Level 3 Ameritech Illinois arbitration
- ⁷ decision from the year 2000, correct?
- A. Yes, that's correct.
- 9 Q. But in a decision four years after
- that in another arbitration decision, this one
- between MCI and SBC Illinois, the Commission
- specifically rejected the position that a deposit
- should only be required when a party fails to pay
- its bills, isn't that right?
- A. Where are you referring to?
- Q. I will show it to you. I thought I
- would take a stab at seeing if you had a recall of
- it. In the MCI and SBC arbitration in 2004,
- Docket 04-0469, do you recall the Commission
- specifically rejecting the position that a deposit
- should only be required based on a parties'
- failure to pay? No?

- A. I have to review it.
- Q. I'm happy to share. So what I have
- handed you is an excerpt from the Commission's
- 4 arbitration decision in Docket 04-0469 and if
- you'll look at page 12. Again, this is just an
- 6 excerpt. I think the whole decision is more than
- ⁷ a hundred pages long.
- Do you see at the bottom of
- 9 payment 12 there is an issue which had to do with
- which parties' deposit language should be included
- in the interconnection agreement?
- A. Yes, I do.
- Q. And actually I think that you
- testified for staff, do you recall that?
- A. Yes, I do. I do now.
- Q. And do you recall that in this case
- MCI argued the same way that Sprint is arguing
- here that a deposit is appropriate only based on a
- parties' failure to timely make payments?
- A. I agree with you on that.
- Q. I'm sorry?
- A. I said I will agree with you on

- ¹ that.
- Q. You will?
- ³ A. Yes.
- Q. Because in fact on page 13, the
- 5 second paragraph down, it says "In accordance with
- the FCC's guidance, MCI's proposal permits a party
- ⁷ to charge a deposit based on the other parties'
- ⁸ failure to make timely payments under the ICA."
- 9 Now, that is Sprint's position here, right, that a
- deposit should only be required based on a failure
- 11 to timely pay?
- 12 A. Correct.
- Q. Same as MCI's was there, correct?
- A. Yes.
- Q. And I'm still reading on page 13
- immediately after what I just read it says "SBC's
- proposal would permit the parties to charge a
- deposit based on any number of various triggers
- some of which, and, again, this is MCI talking,
- some of which are so broadly defined, subjective
- 21 and ambiguous that they could be easily construed
- to require a party to pay a deposit even if that

- party were honoring its payment provisions under
- ² the ICA."
- Now, that is not too far away
- 4 from what Sprint is saying in this case, right?
- 5 A. To a degree, yes, but let me --
- specifically with 04-0469, which is MCI, at the
- ⁷ time in question MCI had actually filed for
- 8 bankruptcy or were in the process of seeking
- 9 bankruptcy. So the situation is a little bit
- different.
- Q. Understood. And I figured we would
- talk some about that. And we may even come back
- to that, but do you recall that in that MCI
- 14 arbitration SBC Illinois, as it then was, was
- proposing triggers for a deposit that were very,
- very similar to what it is proposing here?
- 17 A. Yes.
- Q. And, in fact, I hope to do this in a
- shortcut way. I'm going to ask the ALJ's to
- take -- let me ask another question first.
- The exact language that SBC
- 22 Illinois was proposing is not shown in the

- arbitration decision, is it, the actual language
- that it was proposing, right?
- A. Yes.
- Q. Yes, it is not shown there, but
- 5 staff did recommend the adoption of SBC Illinois'
- proposed deposit triggers, right?
- ⁷ A. Yes.
- 8 O. And the Commission adopted them,
- ⁹ right?
- A. Yes.
- Q. And they are referred to by the
- number that they were Section's 9.2.1 to 9.2.4 in
- that case, do you see that?
- A. Yes I do.
- MR. FRIEDMAN: But, again, the
- language isn't there. In order to see the
- language that SBC Illinois was proposing and that
- the Commission adopted, I'm going to ask the ALJs
- to take administrative notice of a document which
- is in the Commission's files from that docket.
- In that case, MCI filed an
- arbitration petition and attached to the petition

- were redlined interconnection agreements just as
- we had here and that was filed on July 16th, 2004,
- and if one wants to see the language that the
- 4 parties were proposing for deposits it's shown in
- 5 that document. So I would just ask that
- 6 administrative notice be taken of that attachment
- ⁷ to MCI's arbitration petition in that case, again,
- because it's in the Commission's files.
- JUDGE HAYNES: Is there any
- objection to that?
- MR. SCHIFMAN: Do we know if there
- is any subsequent language that was proposed or is
- that the language that the Commission decided --
- 14 as you know here, we had multiple changes to
- language as the process continued. Are you
- 16 representing --
- MR. FRIEDMAN: There may be a good
- way to get around that.
- 19 BY MR. FRIEDMAN:
- Q. Did you read the rebuttal testimony
- of our witness William Greenlaw in this case?
- A. Yes, I did.

- Q. Do you recall that in his testimony
- he quoted the language that came out of that MCI
- arbitration, do you remember seeing that?
- ⁴ A. No, I can't recall.
- ⁵ Q. Okay.
- 6 MR. FRIEDMAN: The best I can do and
- 7 I'm -- first, let me ask that administrative
- 8 notice be taken and I don't know if you have an
- 9 objection to that. I will go ahead and answer
- your question.
- JUDGE HAYNES: So the testimony you
- just talked about in Greenlaw, is it the same
- language you want us to take administrative notice
- ¹⁴ of?
- MR. FRIEDMAN: Yes, but to be clear,
- Greenlaw says this is the language that he
- mirrored and if everyone is willing to accept
- that, that should do it, but out of -- we've had
- instances where -- for example, we've had a
- witness testify about what the LERG says and
- someone says we don't have the LERG.
- JUDGE HAYNES: LERG isn't a

- 1 Commission docket.
- MR. FRIEDMAN: Right, but all I'm
- saying is Greenlaw quotes it and if one wanted to
- 4 verify the accuracy of his quote one could look at
- this document, the language in the document.
- MR. PFAFF: I don't know how to say
- ⁷ this. I would presume that Mr. Greenlaw would not
- ⁸ put something in his testimony that was incorrect.
- 9 MR. FRIEDMAN: I think that's fair.
- If we can take that as Sprint's -- I guess I will
- add to that so that everything is fair and
- ¹² aboveboard.
- My understanding is that the way
- Mr. Greenlaw got his language is by looking at the
- actual approved MCI interconnection agreement and
- if you're fine accepting that then we can just
- plow ahead and I'll withdraw the request for
- administrative notice.
- MR. PFAFF: Is it your
- representation that the language in Mr. Greenlaw's
- testimony is the final language that came out of
- the order?

- MR. FRIEDMAN: It is.
- JUDGE HAYNES: Then I think that
- 3 settles it and we don't need to deal with
- 4 administrative notice.
- MR. FRIEDMAN: Okay.
- 6 BY MR. FRIEDMAN:
- ⁷ Q. So you do agree with me even though
- you don't have the language in front of you that
- ⁹ the language that MCI proposed in that case was --
- the deposit triggers were very similar to what
- 11 AT&T Illinois is proposing here, correct?
- 12 A. I am going to agree.
- 13 Q. Now, you mentioned that MCI had been
- in bankruptcy?
- ¹⁵ A. Yes.
- Q. And you mentioned that I think as
- perhaps by way of explanation for why staff might
- have recommended and the Commission might have
- made the decision it made in that case and a way
- that case is different from this case since Sprint
- has not recently been in bankruptcy, right, that
- was your point?

- A. Yes, that was my point.
- Q. But, of course, one of our deposit
- triggers that we proposed here is that we want to
- be able to ask for a deposit if the other party
- declares bankruptcy, right?
- 6 A. If they declare bankruptcy?
- JUDGE HAYNES: I'm having trouble
- 8 hearing you.
- 9 BY THE WITNESS:
- 10 A. I'm confused with your question.
- 11 BY MR. FRIEDMAN:
- Q. All right. You know that in this
- case, Mr. Omoniyi, we are -- AT&T Illinois is
- 14 proposing that we have the possibility of asking
- for a deposit under several circumstances, right?
- A. Yes.
- Q. And one of those circumstances is if
- the other party files for bankruptcy, right?
- 19 A. I believe that was one of your
- suggestions.
- Q. Would you agree with me that if
- 22 Sprint files for bankruptcy that we should be able

- to ask for a deposit? I don't think they're
- gonna, but if they do, wouldn't you agree with me
- we should be able to ask for a deposit?
- ⁴ A. Yes, I do.
- JUDGE HAYNES: What?
- 6 BY THE WITNESS:
- ⁷ A. I do.
- 8 BY MR. FRIEDMAN:
- 9 Q. What if Sprint publicly declared
- that it was unable to pay its debts as they come
- due, shouldn't we then be able to ask for a
- deposit?
- 13 A. That would not be too far from what
- 14 I just said.
- Q. Okay. Now, do you recall that in
- the MCI case it was certainly true that MCI had
- recently been through bankruptcy, but staff in
- that case also expressed the view that it was
- appropriate for the Commission when it was
- adopting deposit language to take into account the
- fact that other carriers might adopt that
- language, right, do you remember that?

- ¹ A. Yes.
- Q. So the Commission did take that into
- account to the best of your knowledge, right?
- A. Can I take a look at it?
- ⁵ Q. Sure. Take your time. It's all
- ⁶ right there.
- ⁷ A. Okay.
- ⁸ Q. I'm sorry. Were you ready with an
- 9 answer?
- 10 A. Yes, I'm ready. Can you restate
- 11 your question?
- Q. As you understand it when the
- 13 Commission in the MCI arbitration we're looking at
- when it adopted SBC Illinois' proposed deposit
- language, the Commission did take into account
- staff's recommendation the possibility that the
- deposit language might wind up in other carrier's
- interconnection agreements when they maybe would
- adopt the MCI agreement, right?
- ²⁰ A. Yes.
- Q. I want to change to a different
- subject and we'll do a little experiment. We'll

- see how this works. I'm going to hand around a
- document and ask that it be a demonstrative
- ³ exhibit and ask that it be marked as AT&T Illinois
- 4 Cross Exhibit 4.
- 5 (Document marked as AT&T
- Illinois Cross Exhibit No. 4
- ⁷ for identification.)
- 8 BY MR. FRIEDMAN:
- 9 Q. The subject I would like to talk
- with you about is the escrow issue and to set the
- table, you know that AT&T Illinois is proposing
- that if Sprint or a party that adopts Sprint's
- interconnection agreement wants to dispute a bill
- it needs to escrow the disputed amount, correct?
- You understand that that's our position?
- A. Yes, I do.
- Q. And Sprint's position as you
- understand it is that there should be no such
- escrow requirement?
- A. Yes, indeed.
- Q. And you have weighed in on Sprint's
- side of that issue, I believe, correct?

- 1 A. That's correct.
- Q. Now, would you agree with me that
- let's say a carrier, Sprint or another carrier,
- disputes a bill that it receives from AT&T
- ⁵ Illinois. As of the moment that the dispute is
- 6 made, it may be a good dispute or a bad dispute --
- ⁷ let me say that a different way.
- 8 The billed party might turn out
- ⁹ to be right or the billing party might turn out to
- be right. We don't know as of the moment the
- dispute is asserted, right, in the abstract?
- A. Perhaps.
- Q. Okay. Now, I want to -- let me tell
- you what I've done on this exhibit and be very
- clear about it. I want to discuss some
- possibilities with you. I prepared this exhibit.
- This exhibit does not pretend to represent any
- real world facts. This is just something to help,
- ¹⁹ I hope, in the discussion you and I are going to
- have and we'll see how this goes. Let's imagine a
- possibility which is possibility number one. You
- see the square where there's a number one there?

- A. Yes.
- Q. Let's pretend that we have an
- interconnection agreement and it has an escrow
- 4 requirement. Okay. So this is possibility number
- one. There is an escrow requirement and I bill
- 6 Sprint, Sprint disputes the bill and it turns out
- ⁷ the bill was correct. Sprint was wrong. That's
- one possible outcome, correct?
- 9 A. Okay.
- 10 Q. Now, in that situation where Sprint
- had to escrow some money and I wind up winning,
- the escrow requirement didn't do any harm, right?
- 13 All that happened -- when we look at it from the
- 14 point in hindsight from history, all that happened
- 15 was Sprint had to put some money in escrow and I
- wind up getting the money. So that's fine. Would
- you agree with that in that situation and we are
- just talking about that situation?
- 19 A. I think no. I don't agree with you.
- I think you're going beyond what I testified to
- because what I was trying to point out is the
- dispute is in good faith, but what you're talking

- about is the deal is correct or something. If
- 2 Sprint has a good faith dispute with you, you have
- to sort it out between the two of you. I don't
- 4 see any amendment that Sprint should go ahead and
- deposit money into an escrow when it has a good
- ⁶ faith dispute.
- Q. Let me try to go -- I understand it
- and I appreciate that, but let me try it a
- 9 different way. We may come out of this with an
- interconnection agreement with an escrow
- requirement. That could happen, right?
- 12 A. Yes.
- Q. We might have one or we might not
- have one, right?
- A. Yes.
- Q. And any given dispute Sprint may be
- right or we may be right, correct?
- A. That's correct.
- Q. So there are four possibilities in
- the world. We have an escrow requirement and a
- billing dispute where Sprint is correct or we have
- 22 an escrow requirement and AT&T is correct or we

- have no escrow requirement and Sprint has a good
- dispute, they're correct, or we have no escrow
- requirement and the bill is correct. Those are
- 4 the only four possible scenarios, right? It's
- ⁵ simple logic.
- ⁶ A. Right.
- 7 Q. And I want to look at each of those
- 8 four scenarios with you. The first one is number
- one. We have an escrow requirement, they dispute
- the bill, but the bill turns out to be correct.
- 11 AT&T wins the dispute. That could happen, right?
- A. Yes.
- Q. Of course, that could happen. Now,
- in that situation, what has happened? Sprint has
- put some money in escrow for a while during the
- dispute. It turns out we know in hindsight they
- should have just paid the bill, but eventually I
- win the dispute, I get the money, the escrow
- requirement did no harm in that situation, right?
- A. I'm confused with your hypothesis
- because you seemed to have mixed apples with
- oranges. If they have a good faith dispute with

- 1 you, I think I will stick with my recommendation
- which has been a position of the Commission in the
- past and not just the Commission, but the FCC that
- 4 recommends if there is a good faith dispute, it
- 5 shouldn't be any need for escrow because you're
- asking them to deposit money in an escrow. I
- yould have to disagree with you.
- Q. All right. I'm going to go then to
- ⁹ another subject. This happens be issue 57, which
- has to do with the possibility of a disconnection
- due to nonpayment. All right. And it has to do
- with the scope of the disconnection, do you
- remember that issue?
- 14 A. Yes.
- 0. Let us assume for the sake of
- discussion that AT&T Illinois sends Sprint a bill
- every month and let's assume just for the sake of
- discussion that we bill Sprint for three things;
- 19 collocation, facilities and call termination, are
- you with me?
- A. Yes.
- Q. So the bill is for those three

- things and let's assume again just to simplify
- life that every month we bill Sprint \$1,000 for
- 3 collocation, \$2,000 for facilities and \$5,000 for
- 4 call termination and no one has to get up and say
- that we aren't going to be billing each other for
- 6 call termination because this is a hypothetical so
- ⁷ we get to do it however we want, are you with me?
- 8 A. Yes, I'm with you.
- 9 Q. We're assuming that.
- 10 A. Please proceed.
- Q. So in some month we send them a bill
- like I just described and they pay us the \$1,000
- for collocation, they pay us the \$2,000 for
- 14 facilities, but they don't pay us the \$5,000 for
- call termination. So that's the hypothetical.
- Okay?
- A. Okay.
- 18 Q. Now, the bill due date passes, they
- haven't paid that amount so we send them a
- discontinuance notice under the interconnection
- agreement and it says "You didn't pay us for call
- termination. You've got to pay us." And by the

- way we might also say you didn't dispute that bill
- because you understand we're talking about
- undisputed bills, right?
- ⁴ A. Okay.
- ⁵ Q. Because you understand we're not
- talking about disconnecting Sprint because of
- disputes. We're talking about undisputed bills,
- 8 are you with me?
- ⁹ A. Yes.
- 10 Q. So we send them that notice and it
- says you have X number of days to pay and they
- don't pay and they also don't dispute. Then we
- send them a notice and say "That's it. We've had
- 14 it. You pay us now or we're terminating." If I
- understand your position correctly, it is that we
- can stop terminating their calls because that's
- what they didn't pay for, but we have to keep
- providing them with collocation and facilities,
- correct? That's your position?
- ²⁰ A. Yes.
- Q. Why -- and I say this with no
- offense because this wouldn't happen to Sprint.

- 1 You have to imagine it's somebody else. Why do I
- have to keep providing services to this deadbeat?
- MR. PFAFF: I would object to the --
- in the scope of it, but we can continue.
- 5 BY MR. FRIEDMAN:
- Q. I just want to know what your
- ⁷ thinking is. They have proven they're not paying
- 8 their bills and we send them the notices pursuant
- ⁹ to our agreement and we're even fighting a little
- bit about how those notices work. So the system
- has all been approved by the Commission. Why
- should we have to keep providing services to a
- company that is not paying us?
- 14 A. In my recommendation looking at if
- you were to use your scenario what I was
- recommending is you should be able to terminate
- services for -- I mean, terminate service for
- services that are not being paid for. Otherwise,
- if you were to take your scenario, we may be
- looking at one hundred percent termination of
- services to Sprint. Meaning you cut everything
- off when not everything is at stake.

- I would want to see a situation
- where you don't end up cutting off the entire
- system to Sprint. Otherwise, you knock off, say,
- 4 thousands, if not millions, of customers who have
- nothing to do or whose services are being paid for
- and I'm hoping they would be able to work things
- out a little bit better because your scenario
- 8 seems to paint a picture where if care is not
- ⁹ taken.
- Q. I'm sorry. Where --
- 11 A. If care is not taken. You seem to
- suggest that you should be able to cut off Sprint
- completely a hundred percent you just gave three
- examples of services that -- and out of those
- three, two are paid for, one is not paid for, and
- there is no dispute.
- So it's a situation where you'd
- be able to cut all the three should not be
- 19 acceptable. I believe the parties can do better
- than that and the billing you may possibly have a
- situation like that you should be able to narrow
- the focus. Otherwise, we'll have a hundred

- percent disconnection. That should not be
- ² acceptable.
- Q. Let me ask you a related question.
- I'm going to ask you to make an assumption. I
- want you to assume that the law, the general law
- of the State of Illinois, not telecommunications
- ⁷ law, just general contract law, would allow a
- 8 party to terminate in its entirety a contract if
- ⁹ the other party breaches the contract by not
- paying its bills. I just want you to assume that
- is the law of the State of Illinois. Can you make
- that assumption with me?
- MR. PFAFF: Can I object?
- 14 BY THE WITNESS:
- A. Not really. Because --
- MR. PFAFF: Are you asking him for
- his legal conclusion?
- MR. FRIEDMAN: Obviously not. How
- did that sound like I was asking -- I simply asked
- him to assume.
- BY MR. FRIEDMAN:
- Q. And I assume you don't know Illinois

- contract law, right?
- A. I would have to agree with you, but,
- if I may answer your question because I don't want
- 4 to provide legal opinion. You asked me to assume.
- ⁵ We're going too far. If you guys want to put that
- in the brief and the parties can discuss it, my
- ⁷ advice would be they should do that.
- Q. I think I will go ahead with my
- 9 question, Mr. Omoniyi. I want you to assume for
- the sake of my question and we're not going to
- worry about here whether this is right or wrong.
- We will write about it in the briefs. I simply
- want you to assume under the law of Illinois a
- party can terminate a contract if the other party
- breaches the contract by not paying its bill, if
- that is the law of Illinois, would you recommend
- to the Commission that it diminish that right
- under Illinois contract law that AT&T Illinois has
- by saying AT&T Illinois cannot terminate a
- contract in its entirety if a party is just not
- paying for certain services, would that be your
- recommendation?

- A. No, I cannot. You're asking me to
- assume too much. I don't know.
- Q. That's fine.
- MR. FRIEDMAN: That's all the
- ⁵ questions I have.
- JUDGE HAYNES: Does staff have
- 7 redirect?
- MS. SWAN: No, we do not.
- JUDGE HAYNES: Okay. Thank you,
- 10 Dr. Omoniyi.
- 11 (Whereupon, a break was taken
- 12 after which the following
- proceedings were had.)
- JUDGE HAYNES: Let's go back on the
- record. Good afternoon, Dr. Liu.
- THE WITNESS: Good afternoon.
- JUDGE HAYNES: Please raise your
- 18 right hand.
- 19 WHEREUPON:
- 20 QIN LIU
- called as a witness herein, having been first duly
- sworn, deposeth and saith as follows:

- JUDGE HAYNES: You're going to have
- to pull the microphone closer to you.
- D I R E C T E X A M I N A T I O N
- 4 BY MS. ERICSON
- ⁵ Q. Good afternoon, Dr. Liu.
- 6 A. Good afternoon.
- ⁷ Q. Please state your full name for the
- 8 record and spell your last name.
- 9 A. My name is Qin Liu, Q-I-N, L-I-U.
- Q. Who is your employer and what is
- your business address?
- 12 A. Policy division. Illinois Commerce
- 13 Commission.
- Q. And what is your position at the
- 15 Illinois Commerce Commission?
- A. I'm policy analyst.
- Q. And I'm sorry. Just to clarify.
- What is your business address?
- A. 527 -- my business address?
- Q. Is it 160 North LaSalle Street,
- Suite C-800, Chicago, Illinois 60601?
- A. Yes.

- Q. Did you prepare any written exhibits
- ² for submittal in this proceed?
- A. Yes.
- 4 (Document marked as Staff
- 5 Exhibit No. 2.0 for
- identification.)
- ⁷ BY MS. ERICSON:
- Q. Do you have before you a document
- 9 which has been marked for identification as ICC
- 10 Staff Exhibit 2.0 --
- A. Yes.
- Q. -- which consists of a cover page,
- table of contents, 95 pages of narrative
- testimony, attached Exhibit 2.1 and is entitled
- Direct Testimony of Qin Liu, Policy Division,
- 16 Illinois Commerce Commission?
- A. That's correct.
- Q. Did you prepare that document for
- presentation in this matter?
- ²⁰ A. Yes.
- Q. Do you have any corrections to make
- to your direct testimony?

- 1 A. No.
- Q. Is the information contained in your
- direct testimony true and correct to the best of
- 4 your knowledge?
- ⁵ A. Yes.
- Q. If I were to ask you the same
- questions as set forth in your direct testimony,
- 8 would your responses be the same today?
- ⁹ A. Yes.
- MS. ERICSON: Your Honor, I move for
- admission into evidence ICC Staff Exhibit 2.0 and
- its attachment Exhibit 2.1.
- JUDGE HAYNES: Is there any
- 14 objection?
- MR. PFAFF: No objections.
- MR. ANDERSON: No objection.
- JUDGE HAYNES: Okay. This was filed
- on January 15th?
- MS. ERICSON: Yes, it was. It was
- filed on January 15th, 2013.
- JUDGE HAYNES: Staff Exhibit 2.0 and
- 22 Attachment 2.1 as previously filed on E-docket are

- ¹ admitted.
- MS. ERICSON: Dr. Liu is now
- ³ available for cross-examination.
- JUDGE HAYNES: Sprint?
- 5 CROSS EXAMINATION
- 6 BY MR. PFAFF
- ⁷ Q. Good afternoon, Dr. Liu.
- 8 A. Good afternoon.
- 9 Q. My name is Jeff Pfaff. I'll be
- asking you some questions on behalf of Sprint and
- the first thing I will say is you have a really
- nice, soft voice. So I may not hear you and I'll
- ask you to speak into the microphone and if I ask
- you to repeat your answer, I hope you will.
- 15 A. Okay.
- Q. Thank you. And I'd like to start
- off with some high level discussions about how the
- parties various networks work and you understand
- that the issues in dispute here have to deal with
- Interconnection Facilities and POI's and matters
- of that sort, correct?
- ²² A. Yes.

- Q. And I know that you have been in
- attendance sometimes during this hearing, but not
- necessarily through all of the witnesses, is that
- 4 right?
- ⁵ A. Yes.
- ⁶ Q. So if I mistakenly believe that you
- were here during a certain piece of testimony, I
- 8 apologize and please feel free to correct me. Do
- ⁹ you understand that?
- 10 A. Okay.
- 11 Q. Thank you. I'm going to talk about
- the Sprint Demonstrative Exhibit 1. Have you seen
- this exhibit?
- 14 (Document marked as Sprint
- Redirect Exhibit No. 1 for
- identification.)
- 17 BY THE WITNESS:
- A. Yes, I have.
- 19 BY MR. PFAFF:
- Q. Do you need a copy at your -- in
- front of you?
- A. Yes. Thank you.

- MR. PFAFF: I'm sorry. Can I
- ² approach?
- MS. ERICSON: Yes.
- 4 MR. PFAFF: It's Sprint Redirect 1.
- 5 BY MR. PFAFF:
- Q. Would you agree with me that the
- ⁷ exhibit that you're looking at is duplicated by
- 8 the whiteboard here?
- ⁹ A. Yes, correct.
- Q. Because I may point to the board. I
- want to just make sure that we're looking at the
- same document.
- 13 A. Okay.
- 0. I want to first talk about the
- various parties' networks and the way call flows
- go back and forth, is that okay?
- 17 A. Okay.
- Q. So you would agree that the blue
- building on the far left-hand side, Sprint CMRS
- ²⁰ Chicago MSC, that's Sprint's switch, do you
- understand that?
- A. Yes.

- Q. And would you agree that that's
- 2 Sprint's network?
- A. Yes. Can I ask for a clarification?
- 4 O. Sure.
- ⁵ A. Is that switch located in Chicago or
- 6 the Chicago LATA?
- ⁷ Q. We'll say it's located in Chicago.
- 8 A. Okay.
- 9 Q. And then the building on the far --
- that's in the middle that is labeled AT&T Illinois
- 11 Chicago tandem number 1, do you see that?
- A. Yes.
- Q. And you would agree that that is
- 14 AT&T's network, is that correct?
- A. It will be part of AT&T's network.
- Q. And AT&T's network is bigger than
- just the tandem, correct?
- ¹⁸ A. Yes.
- Q. And, in fact, let's move on and I'd
- like you to see the -- there is a blue line and a
- red dotted line that goes down to an AT&T Illinois
- end office number one?

- ¹ A. Yes.
- Q. Do you see that?
- A. Yes.
- 4 Q. Would you agree that's also part of
- 5 AT&T's network?
- A. Yes.
- O. And moving straight down below
- 8 there's an AT&T Illinois Chicago tandem number
- ⁹ two, do you see that and an end office number two?
- 10 A. Yes.
- 11 Q. That's all part of AT&T's network,
- 12 correct?
- A. Yes.
- Q. And I'd like to start off by just
- talking about a basic call flow between a Sprint
- end user and an AT&T end user and, first of all,
- do you see the Sprint network on the far left?
- ¹⁸ A. Okay.
- ¹⁹ Q. The blue building.
- ²⁰ A. Okay.
- Q. And normally we have a little
- cellphone that hangs off of that, but you would

- understand that a Sprint end user calls on their
- cellphone and it gets to the Sprint MSC, correct?
- I'm sorry. I said it's MSC, M-S-C, and the
- ⁴ Sprint, that's the Sprint wireless switch?
- ⁵ A. You're assuming there is no roaming
- 6 involved?
- 7 Q. No roaming involved.
- 8 A. Okay. Yes.
- 9 Q. So Sprint end user calling an AT&T
- end user and let's say the AT&T end user is this
- end user -- AT&T end user number one?
- 12 A. Okay.
- Q. Do you see that, that's off the AT&T
- ¹⁴ end office.
- A. Yes.
- Q. So the Sprint PCS customer places
- the call, the call goes from the Sprint switch on
- the far left-hand column at Sprint's network,
- 19 Sprint's network delivers the call to the AT&T
- tandem, correct?
- A. Yes.
- Q. The AT&T network, is that correct?

- A. Yes.
- Q. The AT&T tandem delivers the call to
- 3 the end office?
- ⁴ A. Yes.
- 5 O. And the end office then delivers it
- to the person that is using the phone identified
- ⁷ as end user number one, would you agree with that?
- ⁸ A. I have to clarify. When you say
- 9 AT&T network, if you mean the facility belongs to
- 10 AT&T what if -- I'm not sure I agree with that if
- that facility is a lease to Sprint.
- Q. That's a good question. So I was
- talking about it going to the AT&T tandem. You
- 14 would agree with me that the AT&T tandem is part
- of AT&T's network, is that right?
- A. If AT&T is using that. If AT&T is
- now leasing that out, that would be a part of the
- 18 AT&T network.
- Q. Do you have any reason to believe
- that AT&T leases out its own tandem?
- A. I don't know. I'm just saying as a
- general matter if we're talking about facilities

- or AT&T facilities I'm not sure that would include
- 2 the facilities that AT&T leases out.
- O. I haven't even talked about
- 4 facilities.
- 5 A. Okay.
- Q. I'm just talking about the switches,
- ⁷ do you understand that?
- ⁸ A. Okay.
- 9 Q. It goes to the AT&T tandem switch,
- 10 right?
- 11 A. Okay.
- Q. And the call -- you understand that
- the call would be switched by AT&T, do you
- understand what that means?
- ¹⁵ A. Yes.
- Q. And AT&T switches the call to its
- end office, correct?
- A. Yes, that's correct.
- Q. And I just want to clarify in that
- call scenario the AT&T tandem is part of the AT&T
- network, is that right?
- A. Yes. That's my understanding, yes.

- 1 Q. Thank you. And on the other
- direction when an AT&T end user calls a Sprint PCS
- 3 customer whose phone has a Chicago telephone
- 4 number and so they would be associated with the
- 5 Chicago MSC on the far left, so let's just say for
- sake of this discussion the Sprint PCS customer
- ⁷ has a Chicago telephone number?
- ⁸ A. You mean the Sprint end user
- ⁹ customer number one?
- 10 Q. Yes.
- 11 A. Okay.
- 12 Q. I don't even know if we identified
- end user number one. No. I don't want to talk
- about end user number one.
- 15 A. Okay.
- Q. I want to talk about an end user
- that has a telephone number that is assigned to
- the Sprint wireless switch that is in the far
- 19 left-hand column of this diagram?
- 20 A. On the end user number three, you
- mean?
- Q. Not an end user number three. I'm

- sorry. It's not labeled anywhere.
- ² A. Okay.
- Q. This is a new end user, the Sprint
- 4 PCS end user.
- 5 A. So it's not in the chart?
- Q. It's not in the chart. Okay. But
- ⁷ the Sprint end user has a telephone number and
- 8 that telephone number is assigned to the Sprint
- 9 switch on the far left-hand column?
- 10 A. Okay.
- Q. All right. So when AT&T's end user
- calls that Sprint PCS end user, I want to describe
- the call flow. So it's the Chicago end user
- number one, going to the AT&T end office number
- one, goes up to the tandem and then goes over to 15
- the Sprint PCS switch, correct?
- A. Okay.
- Q. And it goes from -- the AT&T tandem
- is the AT&T network, correct?
- A. That's my understanding.
- Q. And the Sprint MSC is Sprint's
- network, is that right?

- A. Yes, that's my understanding.
- Q. Now, so in that -- those call flows
- that we've discussed and the carrier switches, the
- ⁴ AT&T switch and the Sprint PCS switch, you've
- ⁵ agreed this is AT&T's network, correct?
- A. It is a point on AT&T's network,
- 7 yes.
- 8 O. I'm sorry. The AT&T tandem is part
- ⁹ of AT&T's network, is that right?
- 10 A. Yes, that's my understanding.
- Q. And the Sprint MSC, the Sprint
- switch, is Sprint's network, is that right?
- 13 A. That's my understanding.
- 0. And the call the last call that I
- described where the AT&T end user calls the Sprint
- PCS end user the AT&T network delivers the call to
- the Sprint network, would you agree with that?
- ¹⁸ A. Yes.
- Q. Okay. And in the reverse direction
- when a Sprint end user calls AT&T end user number
- one, the Sprint switch, the Sprint network,
- delivers the call to the AT&T network, would you

- ¹ agree with that?
- ² A. Yes.
- Q. Now, starting I'd like you to turn
- 4 to your testimony now on 48. Are you there?
- 5 A. Yes. Can you point out to me the
- 6 line number you're looking at?
- ⁷ Q. Well, I want to talk about actually
- your question and answer starting on 1193, do you
- ⁹ see the question there?
- A. Yes.
- Q. And it continues on page 48 and 49
- and specifically I want to turn your attention to
- ¹³ line 1200.
- A. Okay.
- Q. Do you see that?
- A. Okay.
- Q. And you say that transit traffic is
- defined as traffic between Sprint and a
- third-party service provider with AT&T as the
- intermediate transport provider -- intermediary
- transport provider, is that what you said?
- A. Yes.

- Q. Now, I want to try to describe that
- ² call flow if I can.
- A. Okay.
- Q. For this example, we're going to say
- the Sprint PCS end user is calling a T-Mobile
- 6 customer, do you see the T-Mobile switch?
- ⁷ A. Yes.
- ⁸ Q. And for sake of this drawing, the
- ⁹ T-Mobile switch is connected to the AT&T tandem,
- do you see that?
- A. Yes.
- Q. So the Sprint caller originates the
- call, it's handed off to the Sprint PCS switch,
- 14 correct?
- A. Yes.
- Q. It's delivered to the AT&T tandem,
- 17 correct?
- A. Yes. I don't know where the POI is.
- When you say delivered traffic to the AT&T tandem
- number one, shouldn't they be delivering traffic
- to the point of interaction?
- Q. I'm not talking about the point of

- interconnection here.
- ² A. Okay.
- Q. For sake of this drawing just assume
- 4 that the T-Mobile switch here is connected to the
- 5 AT&T tandem just like the Sprint switch is
- 6 connected to AT&T tandem, do you see that?
- ⁷ A. Yes.
- ⁸ Q. So, again, the call gets from the
- 9 Sprint switch delivered to the AT&T tandem,
- 10 correct?
- 11 A. Yes.
- Q. And delivered on to T-Mobile --
- 13 A. Yes.
- Q. -- the T-Mobile switch?
- A. Yes.
- Q. And you claim that you say that AT&T
- is acting as an intermediary transport provider,
- 18 correct?
- 19 A. That's correct.
- Q. Are you aware of whether AT&T's
- tandem switches that call?
- A. It makes no difference. The answer

- to the question does not depend on whether AT&T --
- the traffic goes through AT&T's switch. I will
- say probably would, but my answer is that transit
- 4 traffic here is not AT&T traffic.
- ⁵ Q. I'm sorry. That wasn't my question.
- 6 My question was you indicate that AT&T is acting
- ⁷ as an intermediary transport provider, correct?
- 8 A. Yes.
- 9 Q. So Sprint hands the call off to the
- 10 AT&T tandem, right?
- A. (Affirmative nod.)
- Q. Do you know whether or not AT&T at
- the tandem switches the call or not?
- A. I don't. I think it would, but it
- doesn't matter.
- Q. Okay. All right. Now, you would
- agree, however, though, that that call goes from
- Sprint's network to the AT&T network, is that
- 19 correct?
- 20 A. Yes, it touches -- if you say it
- touches AT&T network, yes.
- Q. I don't -- we've agreed that that

- call is delivered from the Sprint network to the
- 2 AT&T network, is that right?
- A. Yes, if AT&T is an intermediary
- 4 transport provider, yes, the traffic will touch
- the portion of AT&T network that was used to
- ⁶ provide the transport services.
- Q. So it's delivered to AT&T's network,
- 8 correct?
- ⁹ A. Yes.
- 10 Q. Thank you. And I want to talk about
- the other direction of transit and this time the
- call is going to originate with a T-Mobile
- subscriber?
- A. Okay.
- Q. So, in that case, T-Mobile will hand
- the call off to the AT&T network, is that correct?
- 17 A. Yes.
- Q. And the AT&T network will then hand
- the call off to the Sprint network, is that right?
- A. Yes, that's my understanding.
- Q. Okay. And, similarly, I want to
- talk about IXC traffic.

- A. Okay.
- Q. So, here, the interexchange carrier
- is connected to the AT&T tandem, do you see that?
- ⁴ A. Yes.
- ⁵ Q. And you would agree with me that the
- 6 IXC when it's delivering a call to a Sprint end
- 7 user the IXC delivers the call to the AT&T
- 8 network, is that right?
- ⁹ A. Sorry. Repeat again.
- Q. Sure. The -- I'm sorry. I've
- 11 started using IXC and I should have said IXC means
- interexchange carrier, do you understand that?
- 13 A. Yes, I do.
- Q. And I will also say I'm kind of
- moving back and forth away from the microphone.
- MR. PFAFF: Court reporter, are you
- hearing me okay?
- THE COURT REPORTER: Yes.
- 19 BY MR. PFAFF:
- Q. The IXC delivers the call to the
- 21 AT&T tandem, is that correct?
- A. It depends on if Sprint designate

- that the AT&T tandem as its tandem, yes.
- Q. Thank you. That's a very good
- point. Let's presume for this example that Sprint
- 4 PCS has designated the AT&T tandem as its tandem?
- ⁵ A. Okay.
- 6 Q. The IXC delivers a call to the
- ⁷ Sprint network who then delivers the call on to --
- 8 I'm sorry -- the AT&T network, the AT&T network
- ⁹ then delivers the call on to Sprint PCS, is that
- 10 right?
- 11 A. That's my understanding.
- Q. Okay. And I'm almost through this.
- One more direction. If Sprint has an outbound
- call to an IXC, are you with me?
- A. Yes.
- Q. And let's just say we're going to
- get to this IXC. Sprint end user over here on the
- far left-hand side that hands it off at the Sprint
- 19 PCS switch, Sprint network, hands it off to the
- 20 AT&T network, correct?
- A. We are in a hypothetically scenario,
- 22 aren't we?

- Q. Your understanding of how call flows
- work and how carriers are interconnected with the
- 3 IXC's.
- 4 A. Yes, my understanding is Sprint
- doesn't have traffic from Sprint to IXC.
- Q. Very good. You're right. Sprint
- ⁷ testified that it does not normally have outbound
- 8 traffic to an IXC. I absolutely agree, but let's
- ⁹ just say for the sake of this discussion we did.
- 10 Thank you. Thank you for bringing that to my
- 11 attention.
- So Sprint PCS user, wireless
- switch to the AT&T switch, correct, onto the IXC,
- 14 correct?
- ¹⁵ A. Yes.
- Q. Now, we've talked about six
- different call flows. Would you agree with me?
- A. I can't keep track of them.
- 19 Q. I'll count them back for you.
- A. No, I take your word for it.
- Q. You don't have to take my word for
- it. Sprint PCS end user calling an AT&T end user

- in the market, an AT&T end user calling a Sprint
- PCS end user, a Sprint PCS end user calling a
- third-party end user, a third-party end user
- 4 calling a Sprint PCS end user, a Sprint -- an IXC
- delivering a call to Sprint PCS, Sprint PCS
- 6 delivering the call to the IXC, is that correct?
- ⁷ A. Yes.
- Q. My mouth is a little dry. And
- 9 you've agreed with me that in all those calls
- there is traffic that is delivered from the Sprint
- network and it's delivered to the AT&T network, is
- that right?
- A. Assuming all the traffic comes
- through that point, yes.
- Q. And assuming this is the point, the
- tandem, right, that the IXC hangs off of and that
- T-Mobile hangs off of, right?
- A. Under that assumption, yes.
- Q. So it goes from Sprint network to
- 20 AT&T network and AT&T network back to Sprint
- network, wouldn't you agree with me?
- A. Yes.

- Q. So wouldn't you agree with me then
- that with respect to transit and IXC traffic that
- this is traffic received and delivered between the
- parties' respective networks?
- ⁵ A. No.
- 6 Q. Okay. Can you explain why not?
- A. Because the Section 251(c)(2)
- 8 traffic is traffic terminated to and originating
- ⁹ from AT&T end user customer. Not just any traffic
- that touches AT&T's network.
- Q. And I'm sorry. I understand that
- it's your view --
- A. Yes, it's my view.
- 0. -- that there has to be an end user.
- 15 I want you to tell me again why the call flows
- that I described is not traffic exchanged between
- our two parties' networks?
- MS. ERICSON: Can I interrupt for
- one minute, Mr. Pfaff?
- MR. PFAFF: Yes.
- MS. ERICSON: You seem to be
- flipping between actual and hypothetical

- scenarios. Could you just clarify which one
- you're talking about when you ask a question?
- MR. PFAFF: I will tell you this.
- 4 In actual traffic flows, there is a Sprint end
- user calling an AT&T end user, an AT&T end user
- 6 calling a Sprint end user --
- MS. ERICSON: In your actual
- ⁸ question to Dr. Liu.
- 9 BY MR. PFAFF:
- 10 Q. I will just say of all the traffic
- 11 flows that I described before, the six different
- traffic flows, all of those occurred with one
- exception, and that exception is that Sprint PCS
- 14 does not normally originate IXC traffic? That was
- the exception that you pointed out, correct?
- A. Yes.
- Q. Other than that exception, all of
- the other traffic flows exist between our two
- carriers, do you understand that?
- A. Sorry. I didn't catch your last
- sentence.
- Q. Okay. You understand that other

- than a Sprint PCS end user calling an IXC through
- the AT&T network, other than that call flow, all
- the other call flows exist between our two
- parties, correct, between AT&T and Sprint?
- 5 A. I would disagree with that. It
- 6 depends if -- you talk about engineer point of
- view. Does it touch AT&T's network? Yes. But
- from a legal point of view, they are different
- ⁹ traffic. I believe the traffic terminates --
- Section 251(c)(2) traffic is a legal matter. It
- is not from engineer point of view whether the
- traffic is delivered to AT&T network or not. I
- think under Section 251(c)(2) it has its own
- definition, it's own meaning.
- Q. Again, I understand what your view
- is, what the statute in the rules say, and we will
- qet to that later. The point of my discussion
- with you was to at least agree that the traffic is
- going back and forth between the two parties'
- networks?
- A. To the extent that AT&T is providing
- transport services, yes.

- Q. Okay. I guess let's talk about
- that. When the call is going through the tandem,
- do you believe that AT&T is providing tandem
- 4 switching?
- ⁵ A. Yes.
- Q. So when a Sprint end user calls an
- ⁷ AT&T end user, Sprint -- I mean, AT&T is providing
- 8 tandem switching, correct?
- ⁹ A. Yes.
- Q. And when a Sprint end user calls a
- T-Mobile end user, AT&T is providing tandem
- switching, is that correct?
- 13 A. Yes.
- Q. So the same functionality is being
- provided, correct?
- A. Yes.
- Q. And the tandem is part of AT&T's
- network, correct?
- 19 A. Yes.
- Q. So I'm going to ask this again.
- Wouldn't we agree on the call --
- MS. ERICSON: Objection, your Honor.

- ¹ This is asked and answered.
- JUDGE HAYNES: I don't know what the
- question was going to be.
- 4 BY MR. PFAFF:
- ⁵ Q. I'm going to ask you whether or not
- traffic is exchanged between the two parties'
- ⁷ networks in the call flows that I described?
- A. There is no traffic exchange under
- 9 Section 251(c)(2) except the one from AT&T end
- user customer and Sprint end user customer. The
- other scenario AT&T is providing transport
- services. So there is no traffic exchanged in the
- meaning of Section 251(c)(2).
- Q. And I guess I'm going to ask you to
- explain to me why you don't believe that traffic
- is being exchanged between my network and AT&T's
- network in those call flows?
- A. Under Section 251(c)(2), traffic
- exchanges to or from AT&T end user customers.
- That's my opinion.
- Q. Okay. Is that your opinion on
- behalf of the policy division of the Illinois

- 1 Commerce Commission?
- MS. ERICSON: Asked and answered.
- MR. PFAFF: I think I can ask her
- 4 that.
- 5 BY THE WITNESS:
- A. I don't know what you mean by on
- ⁷ behalf of policy division.
- 8 BY MR. PFAFF:
- 9 Q. You provided testimony on behalf of
- the policy division of the Illinois Commerce
- 11 Commission, correct?
- 12 A. If you mean whether everyone else
- shared my view, I cannot answer that. I did not
- discuss my testimony with everyone.
- Q. I'm sorry. I guess I'm a little bit
- unclear.
- MS. ERICSON: Your Honor, this is
- getting argumentative.
- MR. PFAFF: Could I ask Ms. Liu who
- she provided testimony on behalf of?
- JUDGE HAYNES: I think you did that
- ²² already.

- MR. PFAFF: Okay. I guess I wasn't
- ² clear on what her answer was.
- MS. ERICSON: It's in the record.
- JUDGE HAYNES: Asked and answered.
- ⁵ Objection sustained.
- 6 MR. PFAFF: I'm sorry.
- JUDGE HAYNES: She has testified who
- 8 she -- it is asked and answered.
- 9 MR. PFAFF: Okay. Thank you.
- 10 BY MR. PFAFF:
- Q. Dr. Liu, did you review the CAF
- order in preparation of preparing your testimony?
- 13 A. I looked at some of it. Most of it
- is not relevant to my testimony.
- Q. And I noticed you didn't bring a
- copy with you, did you?
- ¹⁷ A. No.
- Q. I'd like to bring a copy up to you
- if your counsel wouldn't mind.
- MS. ERICSON: Can I see the version?
- Do you have an extra copy of your version?
- MR. PFAFF: It's just the order.

- 1 BY MR. PFAFF:
- Q. It's a pretty big document, isn't
- ³ it?
- ⁴ A. Yes.
- 5 O. I notice that you did not cite to
- the CAF order very often in your testimony, did
- ⁷ you?
- A. Yes. Because it is not relevant to
- 9 my testimony.
- 10 Q. Now, would you agree with me that
- the FCC has ruled that all traffic is 251(b)(5)
- 12 traffic?
- 13 A. I don't know that, but that's the
- conversation that you now address.
- Q. Can you turn to paragraph 972 of
- that order, please? Would you agree with me that
- part of the focus of your testimony had to do with
- the use of Interconnection Facilities?
- 19 A. Yes.
- Q. Are you there at paragraph 972?
- A. Yes.
- Q. Did you review that paragraph in

- preparation for your testimony?
- A. I read it, but it's not relevant.
- Q. Okay. Can you explain to me why you
- believe it's not relevant?
- 5 A. In my testimony, I think the only
- 6 dispute is traffic -- number one, traffic and IXC
- ⁷ traffic both types of traffic are now traffic
- 8 exchanged with AT&T. In other words, they are not
- ⁹ traffic from AT&T to end user customers. Here,
- the traffic here exchange traffic with incumbent.
- So, for example, for
- interexchange traffic between AT&T end user
- customers and Sprint, that issue is addressed in
- issue 30 by Dr. Zolnierek. It's outside the scope
- of my testimony.
- Q. Again, part of the focus on your
- testimony had to do with what was the appropriate
- use of 251(c)(2) Interconnection Facilities, is
- 19 that correct?
- A. Yes, I think I will agree that the
- traffic between AT&T and Sprint end user customers
- we are agreed upon -- in agreement on that. The

- dispute traffic is, number one, traffic and IXC
- ² traffic.
- Q. Not to put words in your mouth, but
- 4 you would also disagree with transit traffic,
- ⁵ correct?
- A. Yes, but I don't really address
- ⁷ transit. Transit traffic is addressed by
- 8 Dr. Rearden.
- 9 Q. Well, you did address in your
- testimony, again, on page 48 you stated that
- transit traffic shouldn't be delivered over
- 12 Interconnection Facilities, is that correct?
- A. I say transit traffic is not Section
- ¹⁴ 251(c)(2) traffic.
- Q. And is there some difference between
- those two statements?
- A. Meaning Sprint doesn't have a legal
- right to deliver that traffic on cost-based
- interconnection agreement. Whether Sprint would
- do it or not depends if parties in agreement,
- 21 Sprint may do it. Similarly, Sprint doesn't have
- the legal rights to do and ICC has not made a

- 1 ruling on this issue.
- Q. Turn to paragraph 972. Do you see
- in the middle of the paragraph the statement that
- 4 starts off "However"?
- 5 A. Okay.
- Q. It says -- I'm just going to ask you
- ⁷ if you agree with the statement or not. "However,
- 8 as long as an interconnecting carrier is using the
- 9 251(c)(2) interconnection arrangement to exchange
- some telephone exchange service and/or exchange
- access traffic, Section 251(c)(2) does not
- preclude that carrier from relying on the same
- functionality to exchange other traffic with the
- 14 incumbent LEC as well," do you agree with that
- 15 statement?
- 16 A. If you're asking whether I agree
- with FCC or not, I do not have option not to agree
- with FCC.
- Q. Okay. So are you saying that you
- agree with this statement?
- A. This is what FCC said. You ask me
- whether I agree with FCC. I do not have option to

- ¹ not agree with FCC.
- Q. Okay. So you would agree with me
- that the FCC is saying that a carrier is free to
- exchange other traffic over a 251(c)(2)
- interconnection facility?
- A. That's what it says.
- Okay. That's not what your
- 8 testimony said though, is it?
- 9 A. No. Like I said, this section
- doesn't apply to my testimony because my testimony
- deal with the three type of traffic. Number one,
- traffic and IXC traffic and the traffic between
- 13 AT&T end user customers and Sprint end user
- 14 customers.
- Q. And I'm sorry.
- ¹⁶ A. So --
- Q. We're going to go back to 972.
- MS. ERICSON: Asked and answered.
- MR. PFAFF: I get to ask another
- question about this.
- JUDGE HAYNES: Is it going to ask
- for another legal conclusion?

- MR. PFAFF: I get to ask her about
- her understanding. She says she has to rely upon
- 3 the FCC.
- 4 MS. ERICSON: Your Honor, Dr. Liu is
- 5 not an attorney. She testified as an economist.
- 6 MR. PFAFF: She provided testimony
- on behalf of the Illinois Commerce Commission as
- 8 to the right to use Interconnection Facilities for
- ⁹ certain types of traffic.
- JUDGE HAYNES: Dr. Liu stated that
- she didn't rely on this paragraph for her
- testimony. So, beyond that, I don't know what
- you're going to get from her about this paragraph.
- MR. PFAFF: I'll tell you what. I
- just want to ask a couple more questions and if
- you want to object, you can.
- MS. ERICSON: We do object for the
- same reasons we've said.
- MR. PFAFF: I just want to ask her
- if she has an understanding of what the phrase
- means -- exchange other traffic means.

- 1 BY THE WITNESS:
- A. It doesn't matter like I said. The
- traffic here is traffic between the -- in this
- 4 case, the Sprint and AT&T end user customer and
- the disputed traffic in my testimony is not
- traffic between Sprint and AT&T end user
- ⁷ customers.
- JUDGE HAYNES: So please move on.
- 9 She's explained her position on this.
- MR. PFAFF: Okay. I'll move on.
- JUDGE HAYNES: Thank you.
- 12 BY MR. PFAFF:
- 13 Q. So your view is that 251(c)(2)
- 14 traffic --
- A. Can I close this up?
- Q. Sure. Your opinion is that
- 251(c)(2) is limited to the exchange of traffic
- between one parties' end users and another
- parties' end users, is that correct?
- 20 A. The key part is to or from AT&T
- incumbent end user customers.
- Q. So the two parties in this

- interconnection agreement, the incumbent LEC and
- 2 Sprint PCS?
- A. (Affirmative nod.)
- Q. And you do understand, though, as we
- ⁵ discussed earlier that there is other traffic that
- is exchanged between the two parties' networks,
- between Sprint's network and AT&T's network there
- is traffic exchanged that is not end user traffic,
- 9 would you agree with that?
- A. You mean if it doesn't involve AT&T
- end user customer, yes.
- Q. Okay. And you would agree that is a
- traffic exchange between our two networks,
- 14 correct?
- A. No, I answered that before several
- 16 times, no.
- MR. PFAFF: Your Honor, she's
- answered the same question two different ways.
- THE WITNESS: No, I didn't.
- BY MR. PFAFF:
- Q. I asked you --
- MS. ERICSON: Objection. This has

- been asked and answered and just because counsel
- doesn't like the answer does not mean he can
- ³ repeat the same question.
- JUDGE HAYNES: I almost wonder if
- you should repeat your last question or maybe we
- 6 can get the court reporter.
- 7 MR. PFAFF: Whatever you -- I can
- 8 read the question.
- JUDGE HAYNES: I agree that you've
- asked the question several times, but I also
- wonder if perhaps there is a slight
- misunderstanding the last time you asked it. So
- ask that last one one more time.
- MR. PFAFF: I'll be happy to ask it
- again.
- 16 BY MR. PFAFF:
- Q. And do you also understand that
- other than traffic that is from a Sprint end user
- to an AT&T end user, other than that traffic, you
- do understand that there is other traffic, namely
- transit traffic and IXC traffic, that is exchanged
- between the AT&T network and the Sprint network?

- A. No, I believe that I answered that
- before. No. Like I said, under Section 251(c)(2)
- traffic exchange between Sprint and AT&T involve
- ⁴ AT&T end user customers.
- Q. And, Dr. Liu, I guess I'm going to
- try to ask -- I'm sorry. I really don't mean to
- ⁷ be asking the same question, but I did not ask
- 8 about traffic that was an AT&T end user and a
- 9 Sprint end user. I didn't include that in my
- question.
- 11 A. The answer does depend on whether
- the traffic is to or from AT&T end user customer.
- Q. I guess I disagree --
- MS. ERICSON: Judge, I think the
- question has been answered now and he has been
- given some leeway here.
- MR. PFAFF: I'll move on.
- JUDGE HAYNES: Okay. Good.
- 19 BY MR. PFAFF:
- Q. So your opinion is that these other
- 21 types of traffic, the transit traffic and the IXC
- traffic, is not allowed to go over the 251(c)(2)

- facilities, is that right?
- A. It depends on what you mean by
- allow. Sprint doesn't have the legal rights to do
- 4 so. However, if Sprint and AT&T reach agreement
- to have the traffic carryover the cost base
- 6 entrance facility, it's fine.
- ⁷ Q. So you're saying if AT&T agrees to
- let me put that traffic over the 251(c)(2), you
- 9 wouldn't have any objection?
- 10 A. If they agree with everything, I
- have no objection and go home.
- Q. You're just saying they have no
- 13 legal right?
- A. No. Sprint doesn't have a legal
- right to do so.
- Q. I'm sorry. Let me ask the question
- a different way. You're saying that AT&T doesn't
- have a legal duty to allow me to exchange that
- traffic, the transit traffic and the IXC traffic,
- over 251(c)(2) facilities, is that your testimony?
- A. Yes.
- Q. Okay. So if Sprint wanted to get

- ¹ TELRIC pricing for certain facilities, it would
- have -- and only based upon AT&T's legal right.
- 3 Okay?
- 4 A. Legal rights. You mean --
- ⁵ Q. AT&T's legal obligation. Thank you.
- 6 A. Okay.
- ⁷ Q. So, in your view, AT&T is only
- 8 legally obligated to give me TELRIC pricing for
- ⁹ traffic between our two end users, correct?
- 10 A. For facilities used exclusively for
- carrier traffic to or from AT&T end user
- customers, yes.
- Q. That's a fair explanation. I would
- agree with that. You would agree, though, that
- there is this other traffic, right, the IXC and
- transit traffic going back and forth between the
- two parties, correct?
- ¹⁸ A. Yes.
- Q. So how is that traffic then supposed
- to be exchanged?
- A. I have no idea. You have to work
- that out with AT&T.

- Q. Well, under your view, I couldn't
- use the 251(c)(2) facilities, correct?
- A. I didn't say you can't. I said you
- 4 don't have a legal right to.
- ⁵ Q. AT&T doesn't have a legal obligation
- 6 to provide those to me, right?
- ⁷ A. Yes.
- 8 Q. So if we want to continue to try to
- 9 exchange those, those facilities need to be
- purchased out of some other mechanism, right?
- 11 A. You can sell provisions, you can
- lease from a third-party or lease from AT&T.
- Q. Okay. Fair enough. I would agree
- with that. So -- but the effect would be I would
- have one pipe that was the 252 -- 251(c)(2) pipe,
- 16 right?
- 17 A. Yes.
- Q. For what you consider to be the end
- user traffic, right?
- A. I would call it Section 251(c)(2)
- ²¹ traffic.
- Q. All right. And there needs to be a

- second pipe, right, another pipe for this other
- ² traffic?
- A. Yes, that's my understanding.
- Q. Do you know who would be paying for
- 5 that second pipe?
- A. I think in this scenario I would
- ⁷ think it would be both -- Sprint would pay for
- 8 both.
- 9 Q. So Sprint would be paying for two
- 10 pipes?
- 11 A. Yes, Sprint's traffic -- who pay
- for -- okay. Depend on who is ordering the
- 13 facility. If Sprint ordering it, yes, Sprint
- would pay for it.
- Q. All right. I would like to turn
- your attention to Sprint Exhibit No. 7, please.
- 17 It should be the definitions.
- MS. ERICSON: Do you have copies of
- 19 those?
- MR. LANNON: That's the 47 Section
- ²¹ 153.
- MR. PFAFF: It's the 153, yes. Do

- you have a copy for your witness or I can give her
- my copy? It doesn't have any highlighting or
- ³ anything.
- MR. LANNON: Okay. Hang on just a
- 5 minute. Here it is. I have one for you.
- MR. PFAFF: Everybody ready?
- JUDGE HAYNES: Yes.
- 8 BY MR. PFAFF:
- 9 Q. Dr. Liu, are you ready?
- 10 A. Yes.
- 11 Q. I'd like to turn your attention I
- guess -- first of all, you understand these are
- the statutory definitions?
- A. Yes.
- Q. Are you familiar with those?
- A. No, not all of them.
- Q. Do you ever review those definitions
- in preparation for your testimony?
- A. For this one, no.
- Q. Have you reviewed them in the past?
- A. I don't recall. I don't recall.
- Q. You don't remember ever looking at

- these definitions in the past?
- MS. ERICSON: Asked and answered. I
- 3 think --
- 4 BY THE WITNESS:
- 5 A. I don't recall.
- 6 BY MR. PFAFF:
- ⁷ Q. Do you have a working understanding
- 8 that the telecommunications statutes are included
- ⁹ in 47?
- A. Yes.
- Q. Okay. I'd like to turn your
- 12 attention to the definition -- the definition of
- telephone exchange service and that's number 54.
- 14 A. Okay.
- Q. Do you see there's two subparts to
- 16 that?
- A. Yes.
- 18 Q. Okay. And --
- MS. ERICSON: Your Honor, I think
- the witness said she did not look at this
- definition before today on the document that has
- been handed to her today. I'm not sure what the

- foundation would be for any questions to follow
- 2 up.
- MR. PFAFF: I guess -- I've asked
- 4 her if she has a working understanding. She is
- testifying about the use of Interconnection
- ⁶ Facilities. She said she testifies about -- she's
- ⁷ testified about how the FCC has ruled on these
- 8 matters.
- JUDGE HAYNES: I thought she said
- she did have a working understanding of them.
- MS. ERICSON: Based on the working
- understanding -- okay. That's fine.
- BY MR. PFAFF:
- Q. So do you see that definition?
- A. Yes.
- Q. And there are two subparts, A and B?
- A. Yes.
- Q. And one is service within the
- telephone exchange, do you see that part?
- ²⁰ A. Yes.
- Q. And then B is a comparable service?
- 22 A. Yes.

- Q. Do you understand that that's the
- definition that the FCC uses for telephone
- ³ exchange service?
- A. If it's in the FCC rule, yes, I
- ⁵ suppose.
- Q. Okay. Thank you. And do you have a
- more basic understanding about what telephone
- 8 exchange service is?
- 9 A. I'm not sure what you mean basic
- understanding.
- Q. Well, if I said the telephone
- exchange service is the service that allows an end
- user to make and receive calls, you wouldn't
- disagree with that, would you?
- ¹⁵ A. No.
- Q. And you would agree that AT&T
- provides telephone exchange service to their
- subscribers, correct?
- A. Yes.
- Q. CLEC's provide telephone exchange
- service to their subscribers?
- A. Yes.

- 1 Q. It allows their subscribers to make
- and receive calls, correct?
- A. Yes.
- 4 Q. And I know that you said that
- 5 CLEC's, C-L-E-C's, they provide telephone exchange
- 6 service. Do all competitive carriers provide
- ⁷ their customers telephone exchange service?
- A. I'm not sure what you mean. How do
- 9 you define competitive carrier?
- 10 Q. I'm sorry. Bad question. Would you
- also agree that wireless carriers provide
- telephone exchange service?
- A. I suppose so.
- Q. Is that a yes?
- A. Yes.
- Q. Thank you. Are you familiar with
- the Telecom Act of 1996?
- A. Not every section. Some of it.
- Q. Are you generally familiar with it?
- A. You mean generally every section of
- ²¹ it? No.
- Q. Are you generally familiar with the

- 1 Telecom Act of 1996?
- MS. ERICSON: Asked and answered.
- ³ Thank you.
- JUDGE HAYNES: Why don't you direct
- your questions to a specific section.
- 6 BY MR. PFAFF:
- 7 Q. Would you agree that one of the
- 8 objectives of the Telecom Act was to permit
- 9 competitive carriers to provide telephone exchange
- service to their subscribers?
- 11 A. Sorry. Can you repeat that? I
- didn't catch it.
- Q. Sure. Would you agree that one of
- 14 the objectives of the Telecom Act was to permit
- competitive carriers to provide telephone exchange
- service to their subscribers?
- 17 A. I'm not sure what you mean by permit
- here.
- Q. Well, the idea of the Telecom Act
- was to allow competitive carriers to come in and
- offer competitive services to the incumbent LEC's,
- 22 correct?

- ¹ A. Yes.
- MS. ERICSON: I'm going to object.
- This witness isn't testifying as to the
- 4 Congressional intent of the Telecom Act.
- JUDGE HAYNES: Sustained.
- 6 BY MR. PFAFF:
- ⁷ Q. All right. In those same
- 8 definitions, could you turn your attention to the
- 9 definition of exchange access, please? It's
- 10 number 20.
- 11 A. Okay.
- Q. Do you see that there, please?
- 13 A. Yes.
- Q. And the term exchange access means
- the offering of access to telephone exchange
- services or facilities for the purpose of
- origination or termination of telephone toll
- services, do you see that?
- 19 A. Yes.
- Q. Is that what it says? I just asked
- if that's what that definition in 20 says?
- ²² A. Yes.

- Q. And do you have -- do you understand
- that exchange access is the service that allows
- interexchange carriers to reach a local carrier's
- 4 customer?
- ⁵ A. You mean by local, does it include
- 6 wireless?
- ⁷ Q. Sure.
- ⁸ A. Okay.
- 9 Q. So going back to our diagram because
- we've spent some time away from it, it gets
- lonely, so when the IXC -- and I'm not talking
- about an AT&T end user here. So AT&T end user
- number one. I'm just talking about AT&T in this
- 14 example. When they get a call from the IXC, it
- goes to the tandem, correct?
- A. Okay.
- Q. And the tandem provides tandem
- switching, would you agree?
- 19 A. Yes.
- Q. And it delivers the call to the end
- office, correct?
- A. Sorry. What is the direction of

- traffic? From IXC to --
- Q. From the IXC through the tandem --
- A. Okay.
- Q. -- to the end office.
- ⁵ A. Yes.
- Q. And then onto the end user?
- ⁷ A. Yes.
- Q. Do you see that?
- ⁹ A. Yes.
- Q. So the ILEC here, AT&T, would you
- agree with me that AT&T, the ILEC, is providing
- exchange access to the IXC?
- A. Which portion?
- Q. The tandem switching, the transport
- and the end office switching?
- 16 A. I would think here the exchange
- access will be from the POP to the end office.
- Not just from the tandem.
- Q. So you're saying it's from there?
- ²⁰ A. Yes.
- Q. That's fine. I'm not discussing
- where they're providing it. You would agree that

- they're providing exchange access?
- A. In that case, AT&T would be. Yes.
- Q. Okay. And in a case of a CLEC, a
- 4 Competitive Local Exchange Carrier, that is
- 5 connected to an AT&T tandem, receives a call from
- 6 the IXC, can you visualize that call?
- A. You mean subtending AT&T's tandem?
- 8 O. I'm sorry. Let me make the example
- ⁹ a little easier. See here Level 3?
- 10 A. Okay.
- 11 Q. Again, for sake of this question
- let's assume that the Level 3 CLEC subtends, hangs
- off of the AT&T tandem, are you with me?
- 14 A. You see we have the tandem access
- tandem for Level 3.
- Q. Yes, the AT&T tandem.
- 17 A. Okay.
- Q. So. The interexchange carrier in
- that case delivers a call to the AT&T tandem,
- 20 correct?
- 21 A. Okay.
- Q. It is switched, correct?

- A. Okay.
- Q. And they deliver it onto Level 3,
- 3 correct?
- ⁴ A. Okay.
- Now, in that example, is Level 3
- 6 providing exchange access to the IXC?
- A. Depends on who is delivering
- 8 traffic. Okay. Who is going to deliver to
- 9 traffic from the POP to the Level 3?
- 10 Q. The IXC delivering the call to the
- 11 AT&T tandem. Okay?
- 12 A. Okay.
- Q. AT&T tandem delivering the call onto
- 14 Level 3.
- 15 A. Level 3 is not providing exchange
- access.
- 17 Q. You're saying that Level 3 is not
- providing exchange access to the IXC in that
- 19 example?
- A. You're saying the first segment IXC
- is delivering the traffic, the second set AT&T is
- delivering traffic. So, in that case, AT&T is

- providing exchange access. Not Level 3.
- Q. And I want to make sure I understand
- you because you said for a call that goes to an
- ⁴ AT&T end user, AT&T is providing exchange access,
- 5 correct?
- A. Because AT&T is the one who deliver
- ⁷ the traffic, yes.
- 8 O. Okay. But what is different about
- ⁹ the call from the IXC to Level 3 that is different
- from the call from -- of the IXC to the AT&T end
- user?
- A. For AT&T end user because AT&T is
- the one that is providing the service. Level 3 is
- also -- AT&T is also the party that provides that
- service. Level 3 is not doing -- according to the
- description you gave, Level 3 is not doing
- anything.
- Q. So is it your understanding that
- Level 3 does not charge the IXC anything for that
- ²⁰ call?
- A. But in the description you provided,
- Level 3 is not doing anything.

- Q. Well, they're terminating the call,
- ² aren't they?
- A. If you mean the termination part,
- ⁴ yes, probably.
- ⁵ Q. I'm sorry. I guess I didn't take it
- to the next step where Level 3 delivered it on to
- ⁷ their end user. So they would be providing the
- 8 termination function to the IXC, correct?
- 9 A. I am not sure whether end office is
- part of the exchange access. Sorry. I'm not
- sure.
- Q. So is it your testimony that
- exchange -- that end office switching is not
- exchange access?
- A. I said I don't know. I don't
- remember. I do not remember the compensation
- access charge calculation of whether end office
- termination is part of access charge. So that's
- why I'm not sure.
- Q. So in the call that I described
- where it's to Level 3, do you believe that AT&T is
- charging the IXC anything?

- A. If AT&T is providing the services to
- 2 IXC, I would expect AT&T to charge IXC.
- Q. Okay. So in the call I described,
- ⁴ AT&T is likely providing tandem switching,
- 5 correct, to switch the call to Level 3?
- A. Yes.
- Q. So your testimony would be that AT&T
- 8 would charge the IXC, is that right?
- 9 A. My testimony didn't discuss that
- scenario.
- 11 Q. I'm sorry. I'm talking about your
- testimony here today.
- 13 A. If AT&T is providing the
- transmission, the switching functions, for -- to
- 15 IXC, I expect AT&T to charge IXC.
- Q. I'm sure AT&T will be happy to hear
- that. So in these call flows, wouldn't you agree
- that in order for a local carrier to compete with
- the incumbent LEC, it needs to provide exchange
- access?
- ²¹ A. No.
- Q. You don't believe that's a service

- or function that should be provided by a
- ² competitive carrier?
- A. It is, but in Level 3 scenario, AT&T
- 4 does not have a monopoly control over the exchange
- 5 access services. Level 3 is free to connect with
- 6 IXC. AT&T doesn't prevent Level 3 from connecting
- ⁷ to IXC, from the IXC. So when you say competition
- with AT&T, AT&T is not monopolizing the market,
- ⁹ the next segment of the market. So it doesn't
- make sense to say it's competing with AT&T. Level
- 3 in that case would be monopolizing the market by
- monopolizing access to its end user customers.
- Q. Do you understand that most
- competitive carriers do subtend --
- 15 A. Yes, I do.
- Q. -- incumbent LEC's?
- JUDGE HAYNES: One at a time. One
- at a time. Wait for him to finish his question
- before you answer, please. Restate the question.
- Restate your answer.
- 21 BY MR. PFAFF:
- Q. Do you know that most competitive

- carriers subtend the incumbent LEC's tandem?
- A. I do know that most carriers, but I
- don't know what percentage.
- MS. ERICSON: Counsel, for
- ⁵ clarification purposes, are you still on page 48
- in terms of your line of questioning or where --
- 7 what aspect --
- MR. PFAFF: I'm just asking --
- 9 MS. ERICSON: -- in her direct
- testimony are you basing these questions on?
- JUDGE HAYNES: One at a time. One
- 12 at a time.
- MS. ERICSON: What aspect of
- Dr. Liu's testimony are you basing these questions
- ¹⁵ on?
- MR. PFAFF: I am attempting to
- elicit Dr. Liu's understanding of the traffic that
- can go over 251(c)(2) facilities. Here. Let
- me -- I'll move ahead if you like.
- MS. ERICSON: Thank you.
- 21 BY MR. PFAFF:
- Q. 251. Do you have Exhibit No. 9?

- MS. ERICSON: Are you talking about
- Sprint Cross Exhibit 9?
- JUDGE HAYNES: Yes.
- MS. ERICSON: Thank you. Yes, we
- ⁵ have it.
- 6 BY MR. PFAFF:
- ⁷ Q. Do you see that, Dr. Liu?
- 8 A. Yes.
- 9 Q. And, specifically, your testimony
- has to do with the type of traffic that can be
- exchanged over 251(c)(2) facilities, is that
- 12 correct?
- A. Yes.
- Q. Okay. Did you rely upon the
- definition of 251(c)(2) in reaching your opinion?
- A. 251(c)(2) does not provide the
- detail. I believe I rely on the Supreme Court
- decision, FCC brief and Supreme Court decision.
- 19 They provide more, I would say, interpretation.
- Q. I'm sorry. I did not hear that very
- clearly. Can you slow down a little bit, please.
- 22 A. Section 251(c)(2), the language

- there is not so clear. It's vague. So I rely on
- FCC's brief and the Supreme Court court
- decision -- in the Supreme Court Talk America case
- 4 and the Supreme Court decision in that case.
- JUDGE HAYNES: Did you say Talk
- 6 America? I'm sorry.
- 7 THE WITNESS: Yes.
- MR. PFAFF: I'm hoping we've used
- ⁹ that phrase before.
- JUDGE HAYNES: I just want to make
- sure that's what she said.
- 12 BY MR. PFAFF:
- Q. You will agree that the ILEC's, the
- incumbent LEC's, obligations are established in
- ¹⁵ 251(c)(2), correct?
- A. Yes.
- Q. And I want to point you then to that
- definition that is at the very bottom of the page,
- the first page, and C says "The additional
- obligations of incumbent local exchange carriers,"
- correct?
- A. Yes.

- Q. And basically two says "The duty to
- provide for the facilities and equipment of any
- requesting telecommunications carrier, correct?
- ⁴ A. Yes.
- 5 O. Interconnection with the local
- exchange carrier's network and then there's A.
- And it says "For the transmission and routing of
- 8 telephone exchange service and exchange access,"
- ⁹ is that correct?
- 10 A. Yes.
- Q. I'm sorry. Is that correct?
- A. Yes.
- Q. Did I state that rule accurately?
- A. Yes. If this is accurate, I don't
- 15 know.
- Q. So you would agree with me then that
- under 251(c)(2)(a) an ILEC has the duty to provide
- interconnection with its network --
- A. Yes.
- Q. -- for the transmission and routing
- of telephone exchange service and exchange access,
- 22 correct?

- ¹ A. Yes.
- Q. And moving onto C. Actually, it's
- on the next page.
- JUDGE HAYNES: Can we just all agree
- 5 the statute says what it says?
- 6 MR. PFAFF: I just want to make
- ⁷ sure. Just one small point.
- JUDGE HAYNES: Okay.
- 9 BY MR. PFAFF:
- Q. And C says that "It's at least equal
- in quality to that provided by the local exchange
- carrier to itself or to any subsidiary, affiliate
- or any other party to which the carrier provides
- interconnection," is that what it says?
- A. That's what it says.
- 16 Q. Is that another obligation of an
- incumbent LEC?
- A. Yes, it's written there. It's not
- an obligation the part of obligation to -- for
- interconnection.
- Q. Again, you would agree that under
- the statutory language of 251(c)(2),

- 1 Interconnection Facilities can be used for the
- transmission and routing of exchange access?
- A. Yes, but under Section 251(c)(2) I
- believe has to be to or from AT&T or incumbent end
- ⁵ user customers. That is consistent with FCC
- interpretation in its brief and the Supreme Court
- 7 Talk America case.
- 8 O. All right. We've just read the
- ⁹ statute.
- 10 A. Yes, I think FCC has authority to
- interpret that statute, yes.
- Q. I'm just going to ask you is there
- any qualifier in the statutory language that says
- that the transmission and routing of telephone
- exchange service --
- MS. ERICSON: Objection. It's asked
- and answered.
- JUDGE HAYNES: Sustained.
- 19 BY MR. PFAFF:
- Q. You would agree with me that there
- is nothing in that definition that says that it
- has to be between the parties' end users, correct?

- 1 A. That's what it says.
- Q. I'm sorry. Would you agree
- it doesn't say it has to be between --
- 4 A. I --
- MS. ERICSON: Asked and answered.
- 6 BY MR. PFAFF:
- 7 O. -- end users?
- ⁸ A. It says what it says. It didn't use
- 9 end users word.
- 10 Q. It doesn't use the word end users?
- 11 A. The FCC did.
- MS. ERICSON: Your Honor --
- 13 BY MR. PFAFF:
- Q. Moving to page 57 --
- A. Of my testimony?
- Q. -- of your testimony, please. You
- see on line 1432 and, again, on page 58 it's lines
- ¹⁸ 1459 to 1461.
- A. Sorry. What is the line number?
- Q. Page 58, 1459 to 1461.
- MR. LANNON: Your Honor, could I
- interrupt for a minute? I just got word from

- Dr. Zolnierek that some reason, Jeff, you're not
- ² coming through. Was it off?
- MR. PFAFF: I must have knocked it
- ⁴ off. I apologize. Nobody here was having trouble
- 5 hearing me.
- 6 BY MR. PFAFF:
- ⁷ Q. Okay. Do you see that, Dr. Liu?
- ⁸ A. Yes.
- 9 Q. And in both places you indicate that
- 10 AT&T is not providing service to the IXC, correct?
- 11 A. I think you're taking my words out
- of context. I believe in here I discuss in
- issue 24 AT&T is not a joint access provider in
- issue 24 in that context.
- O. Can you describe for me the call
- 16 flow that you were talking about in your -- when
- you talked about in your testimony that you said
- 18 AT&T was not providing exchange access?
- 19 A. It is not the call -- here in issue
- 24 we are discussing the equal access trunks.
- 21 Equal access trunks according to this chart
- connecting Sprint's office to AT&T tandem. That's

- my understanding. So that's the second that was
- 2 in issue 24.
- Q. Let me go back to your testimony.
- 4 Starting on line 1421 and you say "Exchange access
- 5 service is the provision of access to telephone
- 6 exchange service to an IXC to enable the IXC's
- provision of interexchange service, " correct?
- 8 A. That's the general definition, yes.
- 9 Q. And the call flow that we're talking
- about is the IXC delivering the call to the AT&T
- tandem, correct?
- 12 A. You say delivered the traffic. I
- don't know that for a fact.
- Q. Well, what traffic are you talking
- about?
- A. I mean, who is delivering the
- traffic? If IXC is delivering the traffic, I
- believe it changed access server. Here, it means
- provision of access to telephone exchange service
- to an IXC. If IXC is delivering the traffic, the
- 21 IXC is providing the service to itself.
- Q. Okay. Who is the IXC delivering the

- service to?
- A. I have no idea. You mentioned IXC
- delivering the traffic.
- MS. ERICSON: Your Honor, I think we
- 5 need some clarification as to whether counsel is
- talking about the testimony here or one of his
- ⁷ hypotheticals that he posed.
- MR. PFAFF: I'm asking about her
- 9 testimony.
- 10 BY MR. PFAFF:
- 11 Q. In her testimony, she says that the
- delivery of traffic between Sprint's network and
- 13 IXC is a provision of access service and she says
- 14 that AT&T is not providing an access service to
- the IXC or bills an IXC, correct?
- A. You are taking my words out of
- context. The first sentence in that paragraph is
- a general statement of what exchange service
- means. Below, I address the issue under issue 24.
- Issue 24 does not cover the entire segment between
- 21 Sprint network and IXC's point of presence. It
- covers the segment where Sprint leases the

- facility from AT&T. The portion we call exchange
- ² equal access trunks.
- Q. Okay. So issue 24 is Sprint's
- 4 requirement to establish equal access trunk
- ⁵ groups, correct?
- A. In that context, AT&T is leasing
- ⁷ facility to Sprint. It doesn't involve AT&T
- 8 providing exchange access to IXC.
- 9 Q. Okay. I just want to make sure that
- 10 I understand the call flow that you believe is
- implicated with those equal access trunk groups.
- 12 Okay?
- 13 A. I'm not sure what you mean by call
- 14 flow here.
- Q. I mean, what direction the call is
- going, who the call is coming from.
- 17 A. It doesn't really matter. If that
- trunk is ultimately in between Sprint network and
- 19 IXC and that's one portion of the facility used to
- provide exchange access.
- Q. Let me ask you this question. Do
- you believe -- when you put together your

- testimony on this issue, do you believe that
- 2 Sprint CMRS here is directly connected to the IXC?
- A. It doesn't really matter. If you
- 4 not, whatever facility you lease will be the
- 5 same -- my position/discussion will be the same.
- Q. All right. Let me ask you this
- question. Just assume for me that Sprint's MSC is
- 8 connected to the AT&T tandem. Okay?
- 9 A. Whose facilities?
- 10 Q. I didn't ask about facilities.
- 11 A. Okay.
- Q. I just said assume for me that
- Sprint's wireless switch is connected to the AT&T
- 14 tandem. Okay?
- 15 A. Okay.
- Q. And that AT&T's tandem is identified
- in the LERG. Are you familiar with the LERG?
- A. I've heard of it.
- Q. And if you would just agree with me
- that the LERG tells other carriers where to route
- their traffic, correct?
- 22 A. Okay.

- Q. So the IXC -- so Sprint has
- designated AT&T and the LERG to receive traffic on
- its behalf, will you assume that for me?
- ⁴ A. That would be hypothetical I assume.
- ⁵ Okay.
- Q. Okay. You can look at the LERG and
- you can see that.
- ⁸ A. You say Sprint doesn't have traffic
- on those IXC's. So I assuming your hypothetical.
- 10 Q. I just want you to assume for our
- discussion here that AT&T and Sprint has
- 12 designated the AT&T tandem in the LERG for it to
- receive traffic from other carriers, can you
- assume that, please?
- A. From other carrier? I'm not sure
- what other carrier you're talking about.
- Q. Specifically, from IXC's.
- A. Receiving traffic from IXC to
- 19 Sprint?
- 20 Q. Yes.
- ²¹ A. Okay.
- Q. Wouldn't you agree with me then that 1021

- 1 the IXC is going to deliver that call to the AT&T
- ² tandem?
- A. It depends on what you mean by
- 4 deliver. Who is the one that is providing the
- 5 transmission?
- Q. I didn't ask that question.
- Wouldn't you agree that the IXC in order to get
- 8 the call to Sprint must deliver that call to the
- 9 AT&T tandem?
- MS. ERICSON: I think this has been
- 11 asked and answered.
- 12 BY THE WITNESS:
- A. Sprint is free to make provision
- facility to connect its network to IXC. If Sprint
- doesn't want self-provision facility, it is
- 16 Sprint's choice.
- 17 BY MR. PFAFF:
- Q. I asked you to assume for this
- question that we were already connected at the
- 20 AT&T tandem, correct?
- A. You have too many assumptions. You
- say if Sprint doesn't have a choice after all this

- long list of assumptions. It doesn't make sense.
- Q. We already discussed --
- MS. ERICSON: Your Honor, this is
- ⁴ getting a little argumentative. If we could ask
- 5 counsel to please limit his questions to
- 6 noncompound questions.
- 7 MR. PFAFF: Okay.
- 8 BY MR. PFAFF:
- 9 Q. We did discuss earlier. You agreed
- with me that many competitive carriers -- let me
- just ask you this. Do you know what subtend
- means?
- 13 A. I don't have a precise definition.
- Q. All right. That many carriers use
- an incumbent LEC's tandem to receive calls from an
- 16 IXC, right, didn't you say that?
- A. No, I didn't say that. I said I
- know some, but I don't know how many.
- Q. Okay. Some do, correct?
- A. I suppose.
- Q. Okay. And, in this example, suppose
- 22 Sprint does that. Okay?

- A. Okay.
- Q. When the IXC is delivering the call
- and it wants to get the call to Sprint, it must
- deliver the call to the AT&T tandem, correct?
- 5 A. That's because you make the
- 6 assumption that CLEC's must subtend to AT&T.
- ⁷ That's also optional choice the carrier makes.
- Q. I didn't make that assumption at
- 9 all. We did presume that we are connected to --
- that Sprint is connected to the AT&T tandem?
- 11 A. But that's an assumption you made.
- Q. And I asked you to make that
- presumption.
- A. You have too many assumptions and
- you say Sprint doesn't have a choice. It has to
- use AT&T network. But that doesn't make sense.
- 17 If you make too many assumption, yes, you may not
- have many choices because you have assumed away
- your choices.
- Q. I'm not disagreeing with you that
- 21 Sprint couldn't do something else. That wasn't my
- question. My question was if you assume that

- 1 Sprint is connected to that AT&T tandem, can you
- make that assumption?
- A. If under that assumption, yes.
- 4 Q. And if you make that assumption, the
- 5 IXC has to deliver the call to the AT&T tandem in
- order for Sprint to receive the call?
- ⁷ A. That would be a choice made by
- 8 Sprint.
- 9 Q. I'll move on. I know you were in
- and out yesterday. Were you present for AT&T
- witness' Pellerin's testimony?
- 12 A. Parts of it. Sometimes I can only
- hear bits and pieces. I cannot hear all of it.
- Q. Do you recall hearing her say that
- 15 AT&T did charge the IXC for services that it
- 16 provided?
- A. I don't recall.
- Q. Okay. Did you review Ms. Pellerin's
- 19 testimony?
- ²⁰ A. Yes.
- Q. And did you read her testimony where
- she acknowledged that AT&T does provide services

- 1 to the IXC's?
- A. I don't know where are you looking
- 3 at.
- Q. So I have to ask this question.
- We've talked about 251(c)(2) and you've agreed
- 6 with me that it is for the transmission and
- 7 routing of telephone exchange service and the
- 8 exchange access?
- 9 A. That's what -- the access.
- Q. Okay. That's great. I agree with
- that. Can you tell me what you believe exchange
- 12 access is?
- 13 A. I think I have explained it in my
- 14 first sentence.
- MS. ERICSON: I will object to that
- question. It has been asked and answered several
- 17 times.
- JUDGE HAYNES: Sustained.
- 19 BY MR. PFAFF:
- Q. I'd like to show you part of the FCC
- rules, please. Did you rely upon the FCC rules in
- coming up with your conclusion?

- A. Which conclusions? Sorry.
- Q. The Part 51 rules.
- A. I look at that and I also -- I think
- 4 I explained I look at FCC's brief, FCC's
- interpretation on the Section 251(c)(2)
- interconnection and US Supreme Court decision.
- ⁷ Q. I'd like to show you Part 51 of the
- 8 FCC's rules. Do you --
- 9 MR. ANDERSON: Do you have other
- copies of that? I don't know if you were passing
- 11 copies around.
- 12 BY MR. PFAFF:
- Q. Let me ask this question. Dr. Liu,
- 14 in putting together your testimony on the use of
- 15 Interconnection Facilities, did you rely upon the
- FCC's rules in reaching your conclusions?
- A. Can I ask a clarification?
- 18 Q. Sure.
- A. Which part of my conclusion?
- Q. The part that says that 251(c)(2) is
- limited to traffic exchange between end users.
- A. I read the rule, but the rule is not

- so clear and I think FCC provide more clear
- interpretation in its brief.
- Q. I'm sorry I wasn't clear before.
- 4 I'm talking about the FCC regulations, not the
- ⁵ statute.
- A. I know.
- ⁷ Q. So did you read the Part 51
- 8 regulations?
- ⁹ A. Yes.
- Q. Okay. Then let's look at them. You
- have before you Part 51.5 of the Code of Federal
- Regulations, do you see that?
- A. Sorry. Which section?
- Q. Not the statute. These are the FCC
- 15 rules.
- A. I know it's the FCC rules. Which
- 17 section?
- Q. I'd like to turn your attention to
- the second page and -- I'm sorry. This is
- Section 51.5. It the terms and definitions,
- correct?
- A. Okay.

- Q. And, within that, the definition of
- interconnection?
- A. Yes.
- Q. Do you see it says "Interconnection
- is the linking of two networks for the mutual
- 6 exchange of traffic," do you see that?
- ⁷ A. Yes.
- 8 Q. Did you rely upon that definition in
- 9 reaching your conclusion?
- 10 A. That definition is consistent with
- 11 FCC's interpretation in a brief.
- Q. And just to be clear. There is
- nothing in that definition that says the exchange
- of traffic between a parties' end users, correct?
- 15 A. It's a mutual exchange traffic. I
- understand that to mean the same thing.
- Q. I'd like to turn your attention next
- 18 to -- do we have 51.305?
- JUDGE HAYNES: We'll take copies.
- BY MR. PFAFF:
- Q. Do you see Section 51.305 in front
- of you, Dr. Liu?

- ¹ A. Yes.
- Q. Is this another rule that you
- reviewed in preparation for your testimony?
- ⁴ A. Yes, I have reviewed.
- 9. And 51.305(a)(1) says that
- ⁶ "Incumbent LEC's shall provide for the facilities
- ⁷ and equipment of any requesting telecommunications
- 8 carrier, interconnection with the incumbent LEC's
- 9 network for the transmission and routing of
- telephone exchange traffic, exchange access
- traffic or both," is that what it says?
- 12 A. It says "shall provide for the
- facilities and equipment." It doesn't say "should
- provide facilities."
- Q. I am sorry. I wasn't even asking
- about that. I was asking about the part that says
- "Interconnection with the incumbent LEC's network
- for the transmission and routing of telephone
- exchange traffic, exchange access traffic or
- both, correct?
- A. I believe the rules here tracks the
- language in the statute.

- Q. And just because I like the
- question, I'm going to ask it again. Nothing in
- that rule limits it to end users, correct?
- A. It doesn't say so.
- 5 O. Thank you.
- A. This is FCC rules. I think FCC
- ⁷ implication is --
- 9 Q. You rely heavily on the Talk America
- ⁹ decision in your opinion that 251(c)(2) traffic is
- between parties' end users, is that correct?
- 11 A. Yes, I believe that provides a
- reasonable interpretation.
- Q. Did you cite to any other authority
- in your testimony for your proposition that
- ¹⁵ 251(c)(2) traffic is limited to end users?
- A. I think I cited two most important
- authorities; Supreme Court and FCC.
- O. But both of those decisions were in
- the Talk America case, correct?
- A. Yes, the case is about the
- incumbent's duty to provide cost base facility.
- Q. You understand that -- and I'm

- sorry. I'm going to jump ahead. I'm sure we'll
- all be happy to hear that. You don't believe the
- transit traffic should be exchanged over 251(c)(2)
- facilities, correct?
- ⁵ A. I didn't say that. I said transit
- traffic is not Section 251(c)(2) traffic. Should
- or should not be. I'm simply saying it's not
- 8 Section 251(c)(2) traffic. Sprint doesn't not
- 9 have the right -- the legal rights to demand -- to
- carry the traffic.
- MS. ERICSON: Counsel, can you tell
- us where you are in her testimony because this
- line has already been asked and answered by
- 14 Dr. Liu?
- MR. PFAFF: I'm actually not really
- in her testimony. I'm outside of her testimony.
- MS. ERICSON: If you're outside the
- testimony, then I would object to the questions.
- MR. PFAFF: I think I have a little
- bit of leeway to ask her questions, again, about
- the basis for her conclusions that she reached in
- her testimony. I won't go too far.

- JUDGE HAYNES: With the term
- ² "again," are these asked and answered already?
- MR. PFAFF: No. I'm sorry. I was
- 4 responding to the Commission. I was responding to
- ⁵ Ms. Ericson.
- JUDGE HAYNES: It depends on where
- you were going. You said you were going to ask
- 8 this question again. So don't.
- 9 BY MR. CHIARELLI:
- 10 Q. I want to ask this question. Are
- you aware that any other state commissions have
- 12 ruled that transit service is a Section 251
- obligation?
- 14 A. There might be some.
- Q. So you are aware that some
- 16 commissions have ruled that?
- ¹⁷ A. Yes.
- Q. And in order to make that ruling
- those commissions would have had to reach the
- 20 conclusion that transit traffic was Section 251
- traffic, correct?
- A. I have no idea how other commissions

- 1 reach that decision.
- Q. Okay. All right. I'd like to move
- your attention to page -- to line 592. This is in
- 4 the area of your testimony dealing with the
- disconnection of POI's. Issue 16, I believe. Are
- 6 you there?
- JUDGE HAYNES: I missed the page.
- MR. PFAFF: I'm sorry. Pages 24.
- 9 BY THE WITNESS:
- 10 A. What is the line number? Sorry.
- 11 BY MR. PFAFF:
- Q. Line 592. Are you with me?
- 13 A. Yes.
- Q. Starting on line 592, you say
- "Interconnection established pursuant to Section
- 16 251(c)(2) is solely established at the requesting
- carrier's discretion based on the requesting
- carrier's economic interest," is that what you
- ¹⁹ say?
- ²⁰ A. Yes.
- Q. And it's your view that has to do
- with a requesting carrier electing where to

- establish POI's, is that correct?
- A. Establishing POI, yes.
- Q. And you further -- you go on to say
- 4 that "Such interconnection does not take into
- 5 account the economic interest of the incumbent
- 6 LEC, " correct?
- A. Sorry. Can you repeat that? Can
- you repeat the question, please?
- 9 Q. Absolutely. I'm sorry. Do you want
- to take a drink?
- 11 A. No, it's okay. Go ahead.
- Q. You go onto say starting on line 594
- that "Such interconnection does not take into
- account the economic interest of incumbent LEC,"
- 15 correct?
- A. I think it means Section 251(c)(2)
- 17 requirement does not allow the consideration of
- incumbent's economic interest.
- Q. I'm sorry. I really did not --
- could you slow down and say that again, please?
- A. I said Section 251(c)(2) does not
- 22 permit the consideration of economic interest of

- the incumbent in terms of whether to accept
- interconnection and location of interconnection.
- Q. Do you understand that in order to
- 4 get to a POI Sprint leases facilities from AT&T or
- 5 another carrier?
- A. That would be one of the options it
- ⁷ will have.
- 8 O. And I understand that's one of the
- 9 options. My question is do you understand whether
- Sprint leases those from AT&T, if you know?
- 11 A. Well, based on the dispute in this
- case, the case in this proceeding regarding the
- rates at which Sprint should pay, I suppose Sprint
- 14 does.
- Q. Okay. I think that's fair to say.
- Now, did you see in the testimony, and I believe
- it was Mr. Burt's testimony although I won't swear
- to that, he claims that Sprint has in excess of 70
- 19 POI's in Illinois, do you remember?
- A. I also remember AT&T disagreed with
- 21 the number.
- Q. Fair enough. Do you recall whether

- or not AT&T said there were fewer or said there
- were more?
- A. I thought AT&T said number of POI's
- were half the number. I don't remember the exact.
- ⁵ Q. Okay. Do you believe that Sprint if
- 6 Sprint has to pay to get the facilities to the
- POI, do you believe that Sprint should have to
- 8 continue to pay for 70 POI's if it doesn't feel
- ⁹ that they are necessary?
- 10 A. I'm not sure of the word you use
- should. We are here talking about what is
- 12 Sprint's legal rights. Not what Sprint should or
- should not do from an economic point of view.
- Q. So let's talk about the legal
- rights. Can you point to any rule or FCC order
- that indicates that Sprint cannot dismantle an
- existing POI at its discretion?
- 18 A. I think the issue is not whether
- there is a group that prohibit. The point is
- there is no rule allow giving Sprint rights. So
- 21 Sprint does not have legal lights because the
- statute has not granted the legal rights.

- Q. I'm sorry, Dr. Liu. Can you point
- to any rule that indicates that Sprint cannot
- dismantle an existing POI at its discretion?
- MS. ERICSON: Asked and answered.
- MR. PFAFF: Judge, she didn't answer
- 6 the question.
- JUDGE HAYNES: Sustained.
- 8 BY MR. PFAFF:
- 9 Q. Did you reflect any such rule or
- order in your testimony?
- 11 A. I looked at the rule. I didn't find
- any rule or law giving Sprint the rights.
- Q. You didn't find any rule that says
- that it can't either, correct?
- A. Sprint is not prohibited. Sprint
- 16 may do it if Sprint is in agreement with AT&T or
- permitted by the Commission.
- Q. You would agree with me that the
- 19 requesting carrier gets to decide where it's going
- to establish interconnection, correct?
- ²¹ A. Yes.
- Q. And that 251(c)(2), do you still

- 1 have that in front of you?
- ² A. Yes.
- Q. This is Part 251(c)(2) "The duty to
- 4 provide for the facilities and equipment of any
- ⁵ requesting telecommunications carrier," is that
- 6 what it says?
- A. Yes, that's what it says.
- 8 O. Is there another rule or statute
- ⁹ that addresses the rights of existing carriers?
- 10 A. No.
- Q. Are you aware that Sprint is
- decommissioning -- let me ask this question. Have
- you heard the testimony in the last several days
- about Sprint's IDEN network?
- A. I heard some of it, but not all of
- ¹⁶ it.
- Q. Did you hear the testimony that
- indicated that Sprint was decommissioning its IDEN
- 19 network?
- A. I've heard of it.
- Q. And Sprint is going to cease
- 22 providing IDEN service?

- A. I don't know about that part.
- Q. You're not suggesting that Sprint
- would need to maintain the POI's associated with
- its IDEN network, are you?
- 5 A. The Commission has addressed the
- issue and the Commission's decision is Sprint --
- we're not talking Sprint should or should not do.
- 8 It simply says before Sprint decommissions any
- 9 POI, we need to consider impact of such
- decommissioning.
- 11 Q. If Sprint is no longer going to
- operate the IDEN network or provide service to its
- 13 IDEN customers, should it be required to maintain
- POI's associated with that network?
- 15 A. I think --
- MS. ERICSON: Objection.
- 17 Speculation.
- JUDGE HAYNES: Overruled. You can
- answer, Dr. Liu. Do you remember the question?
- BY THE WITNESS:
- A. Can you repeat the question?
- JUDGE HAYNES: Can you restate it,

- 1 please?
- MR. PFAFF: Do you want the court
- ³ reporter to or me to?
- JUDGE HAYNES: No. You, Mr. Pfaff.
- 5 BY MR. PFAFF:
- Q. You're not suggesting that Sprint
- ⁷ should need to maintain the POI's for its IDEN
- 8 network when it is going to be decommissioning
- ⁹ that network and it will cease providing service
- using that network, are you?
- 11 A. I'm not suggesting anything about
- the decommissioning. I'm simply saying based on
- Commission's decision in the past, the impact of
- such decommissioning should be considered before
- the decommissioning may go forward.
- Q. In your testimony -- and I'm going
- to move to the part of your testimony where you
- discuss the threshold for establishing new POI's?
- 19 A. Yes.
- Q. Can you point to me where it is and
- where you refer to?
- MR. LANNON: Before we get there or

- go there, can I just interject? I'm not sure
- 2 Dr. Liu knew she was going to be here after 5:00.
- 3 So I'm just wondering how much more --
- MR. PFAFF: I'll have two questions.
- MR. LANNON: And AT&T has some
- 6 cross, is that right?
- 7 MR. ORTLIEB: While we were sitting
- 8 here, I just cut it from 20 to 10.
- 9 MR. LANNON: That's good. Thank
- ¹⁰ you.
- JUDGE HAYNES: Okay.
- MR. PFAFF: While we're bragging,
- 13 I've cut a substantial amount of mine, too.
- JUDGE HAYNES: That has yet to be
- seen. What page are you on in her testimony?
- MR. PFAFF: It's issue 17 and it's
- the threshold at which additional POI's need to be
- established and I apologize I'm not at the exact
- page, but I think Dr. Liu can handle this.
- BY MR. PFAFF:
- Q. Your testimony was that the
- threshold where additional POI's should have to be

- established is in an OC 12, is that correct?
- A. I believe that's the Commission's
- decision in the prior arbitration.
- MR. PFAFF: That's it.
- JUDGE HAYNES: Thank you. AT&T?
- 6 CROSS EXAMINATION
- 7 BY MR. ORTLIEB
- 8 Q. Good evening, Dr. Liu. My name is
- 9 Mark Ortlieb. I have some questions for you that
- deal with issue 17. So if you can please turn to
- page 31 and I will point you to lines 747, 748
- 12 where you say that "AT&T has not presented any new
- evidence in this proceeding to warrant a departure
- from that Commission finding," do you see that?
- A. Yes.
- Q. And that Commission finding that
- you're referring to there is the OC 12 that
- Mr. Pfaff just talked about a moment ago?
- 19 A. That's correct.
- Q. Did you review Mr. Albright's
- rebuttal testimony in this proceeding?
- A. Yes.

- Q. And are you aware that he provided
- traffic data on volumes that currently exist?
- ³ A. Yes.
- 4 Q. And do you understand that his point
- was that only two out of 773 such POI's met that
- 6 OC 12 traffic threshold?
- ⁷ A. Yes.
- 8 O. How does Mr. Albright's new data
- ⁹ affect your analysis of this issue?
- 10 A. It does not change my position.
- Q. Does -- is this something that staff
- is still weighing or thinking about?
- 13 A. No.
- Q. Would you agree with me that in
- light of Mr. Albright's new data that an OC 12
- traffic threshold is effectively the same as
- having no threshold at all?
- A. In practice, yes. I mean, it's not
- if you say the trigger is not binding for any --
- for most of -- for majority of existing CLEC's,
- the answer is yes.
- Q. Is it correct to say your OC 12

- traffic threshold proposal applies only to the
- establishment of a new POI?
- ³ A. Yes.
- 4 Q. In other words, in your testimony in
- issue 17, it does not say anything about the
- traffic threshold for decommissioning of a POI?
- A. No, it does not apply to
- 8 decommissioning. In fact, I did not and I do not
- 9 recommend using the trigger for decommissioning.
- That approach would be inconsistent with the
- 11 Commission's decision in the past.
- Q. And that Commission -- that
- 13 Commission --
- 14 A. The decision on the decommissioning.
- Q. On decommissioning. That actually
- references carrier-to-carrier negotiation and, if
- needed, Commission dispute resolution, is that
- 18 correct?
- ¹⁹ A. Yes.
- MR. ORTLIEB: Thank you very much.
- I have no further questions.
- JUDGE HAYNES: Okay.

Τ	THE WITNESS: Thank you.
2	JUDGE HAYNES: Redirect?
3	MS. ERICSON: Can we have a minute?
4	JUDGE HAYNES: Yes.
5	(Whereupon, a break was taken
6	after which the following
7	proceedings were had.)
8	THE COURT: Redirect?
9	MS. ERICSON: Staff has no questions
10	on redirect.
11	THE COURT: Thank you.
12	MR. PFAFF: Thank you, Dr. Liu.
13	THE WITNESS: Thank you.
14	(Whereupon, a break was taken
15	after which the following
16	proceedings were had.)
17	JUDGE HAYNES: Back on the record.
18	The record is marked heard and taken.
19	
20	
21	